

Intermediate Accounting

Third Edition

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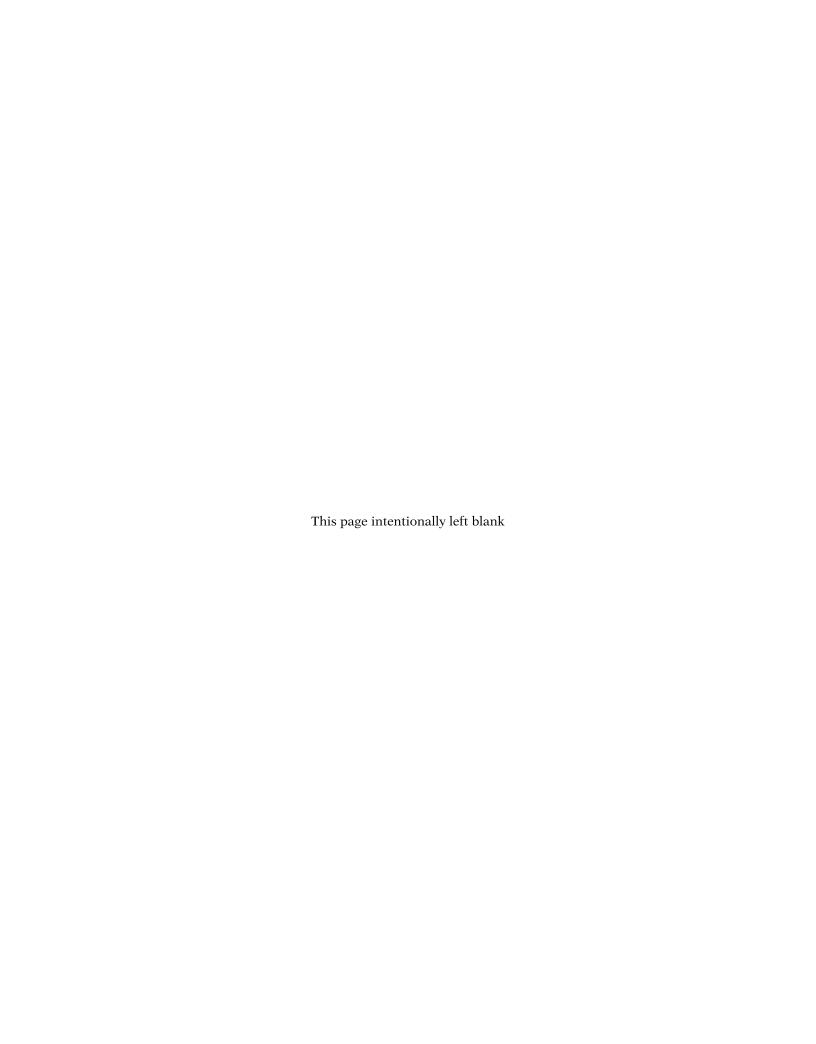
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For Nicholas, Aidan, and Kevin JSR

For Ayden Alexander and Chloe Mikenzie AJS



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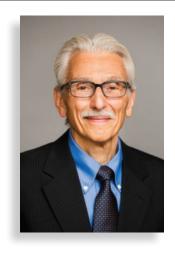


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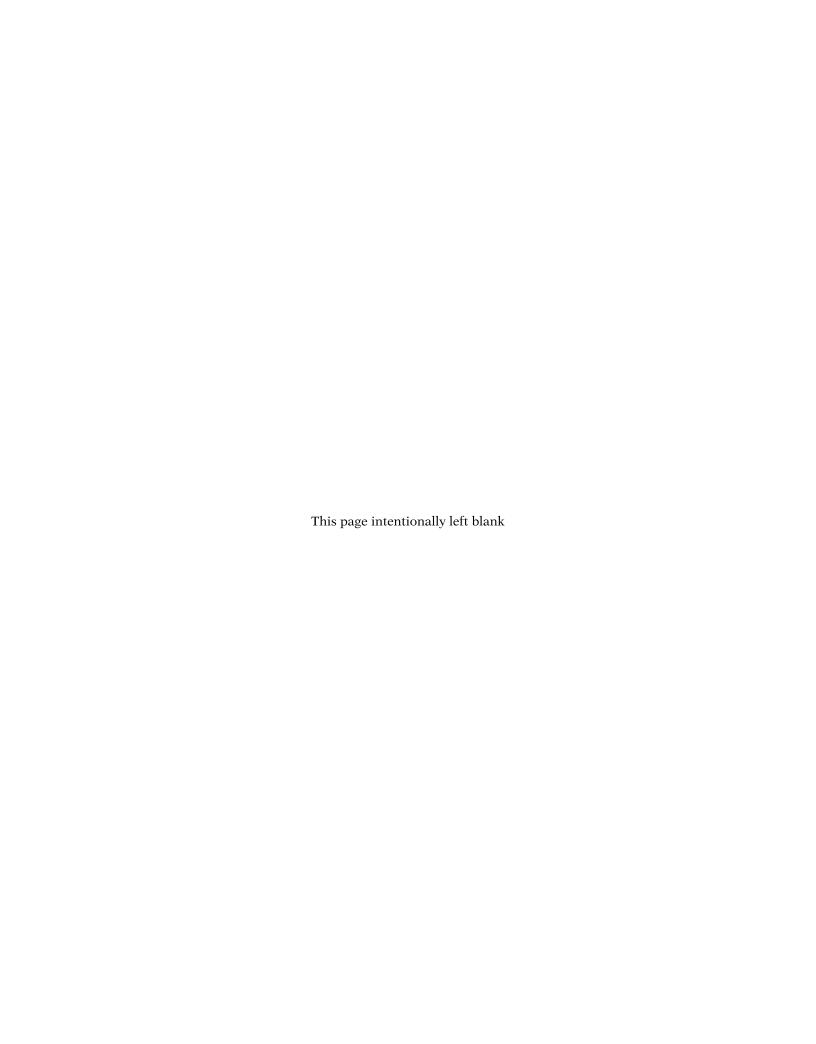
He is the author of many scholarly journal articles and three books. His articles have focused on market-based accounting research and, more recently, accounting education. Dr. Sannella's books focus on the effects of accounting alternatives on the judgment of analysts and other statement users. Many of the books' topics are included on training videos and CPE courses.

He has been interviewed by several publications including the *Newark Star Ledger* and *NJ Biz*.

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Preface

New to This Edition

Coverage of the Latest Standards

- Chapter 2 incorporates Statement of Financial Accounting Concepts No. 8, Chapter 8, which discusses the information that should be included in the notes to the financial statements. Chapter 2 also incorporates the new IASB Conceptual Framework.
- Chapter 8 incorporates ASU 2017-14, which made minor changes based on two SEC releases.
- Chapter 15 incorporates ASU2020-06, which changes the accounting for convertible debt. Under U.S.
 GAAP convertible debt is no longer bifurcated between debt and equity, even when a beneficial conversion option exists.
- Chapter 15 incorporates ASU 2018-07, which specifies the measurement of stock exchanged for noncash
 consideration. The new rules disallow the alternative measurement of the fair value of the consideration
 received; only the fair value of the stock issued is allowed.
- Chapter 17 incorporates the Tax Cuts and Jobs Act (TCJA) and IFRIC 23. TCJA eliminates the domestic production activities deduction (a permanent book-tax difference). The tax act also eliminates net operating loss carrybacks and limits the use of the net operating loss carryforwards to 80% of taxable income. IFRIC 23 provides guidance for companies reporting IFRS on reporting uncertain tax positions.
- Chapter 18 incorporates ASU 2018-11, which adds an election for the lessor not to allocate lease and non-lease components separately.

New Data Analytics Projects!

Found in most chapters within the end of chapter exercises, students will be provided with opportunities for practice in reading and analyzing company financial statements in the context of key concepts covered in each chapter. They'll then be asked to support their findings by creating data visualizations and to answer the multiple choice questions in MyLab for assessment purposes and contextualized feedback.

Solving Teaching and Learning Challenges

Our textbook is based on the belief that success in today's business environment requires an intuitive understanding of financial reporting and the ability to interpret and apply changing standards. In a world where there are simply too many rules to memorize, a traditional rules-based teaching approach has become inefficient and inadequate. Our goals for this textbook are aligned with the American Accounting Association's Pathways Commission, which seeks to correct misperceptions about the mechanical nature of accounting and to shift focus to the importance of critical thinking by accounting decision makers, particularly when the business context and related accounting rules require judgment.

We seek to develop the judgment and decision-making skills that accountants require to critically evaluate financial accounting methods and the financial statements. Using the conceptual framework fundamentals as a guide throughout, we emphasize solving accounting problems by applying standards, understanding how business activities are reflected in the financial statements, and critically evaluating the trade-offs and assumptions of accounting methods.

Coverage Grounded in the Conceptual Principles

To apply what they learn in the classroom to their professional lives, students need a solid grounding in the conceptual principles of financial reporting and the economic concepts underlying accounting. Thus, we open the textbook with coverage of these foundational topics, including the conceptual framework. In each chapter, sections called "The Conceptual Framework Connection" guide discussions and analyses by explicitly laying out the relevant conceptual underpinnings. For example, in the chapter on long-term operating assets, we discuss the capitalization decision.

Preface XXV

Focus on Judgment, Decision Making, and Critical-Thinking Skills

Increasingly, the accounting profession and business world are looking for well-trained professionals with strong problem-solving and critical-thinking skills.

Judgment

To prepare students for future careers, we highlight the various *judgments* involved in all major topics in the context of real-business situations. For example, in Chapter 3, we discuss the factors that Activision Blizzard, a leading provider of interactive game services, considered when applying revenue recognition rules to its new technology and virtual goods. Our goal is to develop students' critical-thinking skills in assessing the assumptions, choices, and judgments that managers make when analyzing and reporting the business activities of a company. For example, many rules govern impairments, but ultimately, reporting comes down to judgment related to issues such as the expectation of future cash flows. Future career success depends on students' understanding the importance and prominence of the many judgments that inform a final set of financial statements.

Real-World Business

We pair our focus on real business situations with meaningful *real-company examples*. We examine financial statements from several high-profile firms—such as Johnson & Johnson, Netflix, Tesla, Amazon, Snap, Facebook, General Electric, Ericsson, Target, Adidas, Nike, Novartis, Coca-Cola, Pepsi Bottling Group, Starbucks, Walmart, and Ford Motor Company—in examples throughout the book.

In addition, our *Practitioner Interviews* feature question-and-answer-style exchanges with leaders in the field that provide insights into topics from a practitioner perspective and timely viewpoints on the business impact of rapidly evolving standards. Interviews profile executives at major firms—the Big Four accounting firms and name-brand companies such as Microsoft—as well as members of standard-setting boards.

Problem-Solving Skills

We emphasize problem solving within the chapters with *worked examples* accompanying every important concept. The consistent problem-solving methodology utilizes a problem/solution format and highlights the logic guiding the process, fostering students' ability to tackle problems on their own.

A variety of *end-of-chapter exercises* revolves around judgment and decision making. We include short problems and time-intensive cases that emphasize building students' ability to read and interpret authoritative accounting literature.

Highlighting Key Differences between U.S. GAAP and IFRS Standards

The book's central focus and grounding for each topic is U.S. GAAP. When IFRS diverges, we address the key conceptual differences in separate sections, often working through examples that parallel the GAAP coverage and providing tables with side-by-side comparisons of the GAAP and IFRS standards. With the aim of preparing students to apply the latest standards, we highlight key differences between IFRS and U.S. GAAP as pertinent. Our approach allows the instructor flexibility in IFRS topics covered and the depth of coverage. End-of-chapter summaries recap the main points for each section and contrast the U.S. GAAP and IFRS standards.

Presenting both sets of standards is important because the business world now operates in a global setting. Given the large number of multinational firms and foreign subsidiaries in the United States and the mobility of the workforce across international borders, students need to understand both IFRS and U.S. GAAP.

Reassessment of Coverage

We give fresh consideration to the necessary and proper content of an intermediate textbook. Due to changes in the business world and in the authoritative accounting literature, some topics may warrant less coverage while others have gained importance. This focused reconsideration of topical coverage will set students on a trajectory for success in their accounting careers and on the CPA exam.

We have chosen to reassess coverage of topics based primarily on five criteria: (1) The topic is repeated elsewhere in the normal accounting curriculum, (2) the topic is industry specific, (3) the topic covers transactions/events that rarely occur, (4) the particular accounting method is not typically allowed under U.S. GAAP or IFRS, and (5) the topic covers transactions/events that do not commonly occur and the accounting treatment of the transaction is rule intensive.

By reassessing the coverage, we have made room for a number of topics not typically included in texts that have gained importance in the field (for example, tax contingencies, and revaluations of long-term operating assets under IFRS).

Get Students Ready . . .

Accounting Cycle Tutorial

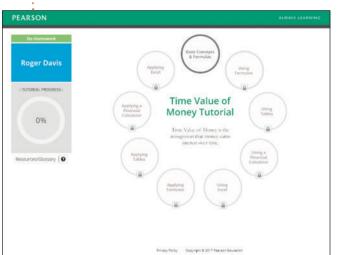
Accessed through MyLab Accounting by computer, smartphone, or tablet, the Accounting Cycle Tuto-

rial provides a refresher on the basics so students are ready for intermediate-level work. This updated version includes a new comprehensive problem.



Time Value of Money Tutorial

The Time Value of Money Tutorial in MyLab ensures that students understand the basic theory and formulas of the TVM while helping test their ability to *apply* the TVM in the measurement of financial state-



ment items. Students work through two sections. The first is to help them understand the theory using whichever method the instructor chooses (manually, through Excel, with tables, or via a calculator), and the second is to give students the opportunity to apply the theory by giving them a number of scenarios regarding each financial statement.

Worked Problem Videos

Worked Problem Videos provide step-by-step explanations of problems similar to those students will encounter in the text, helping them to understand how to arrive at the correct answers themselves.

Concept Overview Videos

Concept Overview Videos are short videos focusing on key concepts available in MyLab Accounting to further emphasize major concepts. These videos can be assigned as homework or used as part of a flipped classroom strategy.

To Be Decision Makers . . .

Conceptual Framework Connections

Each chapter guides students through discussions and analysis with a solid grounding in the conceptual framework fundamentals of reporting relevant, useful, timely, and understandable financial information.

Emphasis on Judgment and Decision Making

Sections in each chapter identify key management decision points, and a unique full chapter dedicated to judgment and research identifies the assumptions, choices, and financial statement impacts from reporting business activities.

THE CONCEPTUAL FRAMEWORK CONNECTION: Usefulness and Limitations of the Income Statements

The income statements provide useful information to financial statement users in three ways:

- 1. Evaluate past performance. Income statements enable financial statement users to evaluate the entity's past performance. By disclosing separate components of revenues and expenses, income statements provide useful information about the entity's overall past performance (i.e., the earnings) and identify the main factors that influence performance. Income statements provide confirmatory value, which is an aspect of relevant information. For example, investors are interested in whether companies meet or beat analysts' forecasts of net income as indicated by the statement of net income.
- 2. Predict future performance. Income statements have predictive value because they provide a basis for estimating future performance. Predictive value is an aspect of relevance. For example, a firm with a trend of earnings growth over the last 10 years may continue that growth in the future.
- 3. Assess risks or uncertainties of achieving future cash flows. Income statements provide information that is useful in assessing the risks or uncertainties of achieving future cash flows. Some items of income are more persistent in nature than others, making them strong indicators of future cash flows. For example, revenue from normal sales tends to persist from year to year. However, a gain from the sale of a specialized piece of equipment is

JUDGMENTS IN ACCOUNTING Inventory Costs

Judgment is crucial in determining the initial measurement of inventory. Deciding what costs to include in inventory is often subjective, as indicated by the Codification's statement that "although principles for the determination of inventory costs may be easily stated, their application . . . is difficult because of the variety of considerations in the allocation of costs and charges." As a simple example, consider the requirement that companies capitalize freight-in costs into the inventory account whereas abnormal freight must be expensed. Deciding what freight cost is normal versus what is abnormal requires subjective judgment. For example, if an auto dealer pays freight for a shipment of vehicles delivered from the factory, it is a normal part of the dealer's business operations. In this case, the freight is considered part of the cost of inventory because it was reasonable and necessary to have the inventory in place and ready for sale. However, if sales begin to slow down and the dealer holds too much inventory, this inventory may have to be shipped to alternate locations. This additional freight may be considered abnormal and expensed because it is not a reasonable and necessary cost and does not represent a part of inventory value.

The decision to use the gross or net method of recording purchase discounts also affects the balance in the inventory account. In Example 10.4, the final balance in the inventory account is \$4,960 using the gross method and \$4,900 using the net method for the same three transactions. Thus, the inventory balance is impacted by management's choice of the method to account for the discount.

Worked Examples

Bolster students' problem-solving skills with model problem solutions for *every* important concept.

PROBLEM: Piper Products decided to raise additional financing by issuing common stock. The company received \$4,000 in exchange for 1,000 shares of \$1 par value common stock. Piper paid an underwriter \$200 in stock issue costs. What is the necessary journal entry to record this transaction? SOLUTION: The \$200 of issue costs reduces Piper's cash received from the sale of the stock. Thus, it records the eash received at the net amount of \$3,800, which is the \$4,000 total proceeds less the \$200 stock issue costs. The issue costs also reduce the additional paid-in capital in excess of par—common by \$200. The journal entry follows. Account Current Year Cash Common Stock - \$1 par Additional Paid-in Capital in Excess of Par - Common 2,800

XXIX Preface

To Think Like Accountants . . .

Data Analytics Projects...

Accessed via the MyLab, Data Analytics problems provide students the opportunity to practice reading and analyzing company financial statements, and then using data visualizations to support their findings.

DATA ANALYTICS

Data Analytics Project

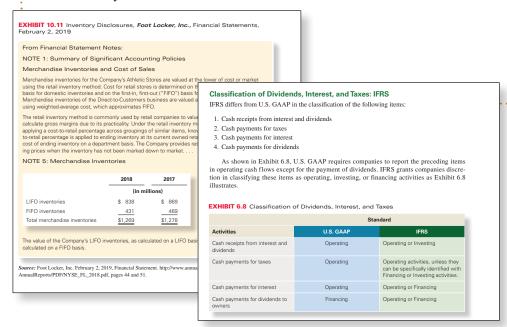
Data Analytics Project: Accounts Receivable Collection

Prompt collection of accounts receivable is critical to a company's cash flow and enhances its ability to pay off short-term obligations when due. Specifically, managers need to be diligent regarding accounts receivable off short-term obligations when due. Specifically, managers need to be diligent regarding accounts receivable collection and ensure timely completion of the eash operating cycle. In order to monitor accounts receivable balances and collections, managers will determine the accounts receivable turnover rate and the number of days sit takes to collect outstanding receivables. Managers may also provide incentives for customers to pay early in order to improve ash frow. These incentives typically include discounts for early eash payment. Sales can be increased by offering volume discounts. Generally, the volume discount is increased with the level of products purchased. The Chapter's Data analytics: Project included in MyLab Accounting provides you practice in using a large data set of information related to a company's salts transactions and accounts receivable in order to

a large data set of information related to a company's understand how careful analysis of the trends in acc cash discounts can improve revenue and cash flows.

Focus on Real-Company Financials

Disclosures and statements from well-known companies provide a connection to the application of accounting concepts and financial statement analysis.



Key IFRS Differences

To prepare students for the global business world, IFRS material is highlighted in separate chapter sections. Side-byside comparisons of GAAP and IFRS standards focus students on the key differences.

Interviews ·····

Question-and-answer style exchanges with leaders in the field provide insight on topics from both standard-setter and practitioner perspectives and timely viewpoints on changing standards. Assign the new discussion questions to challenge students' understanding and critical-thinking skills.



From the First Day of Class and into Their Careers

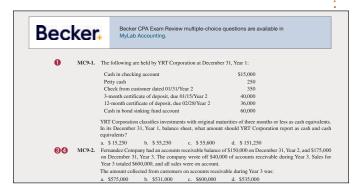
Auto-Graded Excel Projects

Using proven, field-tested technology, MyLab Accounting's new auto-graded Excel Projects allow instructors to seamlessly integrate Excel content into their course without having to manually grade spreadsheets. Students have the opportunity to practice important accounting skills in Microsoft Excel, helping them to master key concepts and gain proficiency with Excel. Students simply download a spreadsheet, work live on an accounting problem in Excel, and then upload that file back into MyLab Accounting where they receive reports on their work that provide personalized, detailed feedback to pinpoint where they went wrong on any step of the problem.

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Sample problems assignable in MyLab Accounting provide an introduction to the CPA Exam format and an opportunity for early practice with CPA exam style questions.

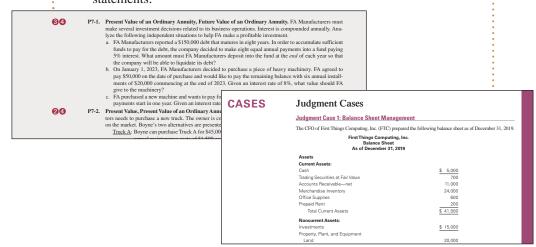




High-Quality and High-Quantity End-of-Chapter Exercises

Keyed to learning objectives, the items here progress in difficulty to test student understanding from the conceptual to multi-concept applied level.

Case exercises build students' ability to apply judgment-based analysis, read and interpret accounting literature, and analyze financial statements.



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Instructor Teaching Resources

This program comes with the following teaching resources.

Supplements Available to Instructors at www.pearsonhighered.com/gordon	Supplement Features
Instructor's Manual	Course Content
Created in collaboration with	Tips for Taking Your Course from Traditional to Hybrid, Blended, or Online
Regan Garey from Lock Haven University	Standard Syllabi for Intermediate Accounting–2-semester course
	Standard Syllabi for Intermediate Accounting-3-semester course
	"First Day of Class" student handouts include
	Student Walk-Through to Set Up MAL
	Tips on How to Get an A in This Class
	Chapter Content
	Chapter Overview contains a brief synopsis and overview of each chapter.
	Learning Objectives
	Teaching Outline with Lecture Notes walks instructors through what material to cover and what examples to use when addressing certain items within the chapter.
	IFRS Breakaways outline when IFRS diverges and addresses the key conceptual differences in these separate sections.
	Student Supplement to Teaching Outline can be printed for (or emailed to) students. This outline will aid students in following the class and taking notes.
	Assignment Grid indicates for each question, exercise, and problem the corresponding learning objective, the estimated completion time, and availability of Final Answer Questions and Worked Solutions in MyLab Accounting.
	Suggestions for Class Activities are organized by learning objectives, allowing instructors to choose activities that fit with each day's discussions.
	Model answers to Interview Discussion Questions
	Guidance on Incorporating IFRS Material offers instructors direction on how to discuss the IFRS with their students.
Solutions Manual	
Created by the textbook authors	Contains solutions to all end-of-chapter questions, including short exercises, exercises, and problems

Supplements Available to Instructors at www.pearsonhighered.com/gordon	Supplement Features
Test Bank	Question Types
Created in collaboration with Michael P. Griffin from University of Massachusetts Dartmouth Connie Belden, Butler Community College	True/False and multiple-choice questions, essays, and problems make up more than 2,500 questions in this test bank. Most question types consist of both conceptual and computational problems, to ensure that students understand both the theory and the application. The Algorithmic test bank is available in MyLab Accounting. Most computational questions are formulated with an algorithm so that the same question is available with unique values. This offers instructors a greater pool of questions to select from and will help ensure that each student has a different test.
	All questions include the following annotations:
	Difficulty level (1 for straight recall, 2 for some analysis, 3 for complex analysis)
	Type (multiple-choice and true/false questions, short-answer, essays, and problems)
	IFRS/GAAP indicator
	Learning Objective reference
	 AACSB learning standard (Ethical Understanding and Reasoning; Analytical Thinking Skills; Information Technology; Diverse and Multicultural Work; Reflective Thinking; Application of Knowledge)
Computerized TestGen	
	TestGen allows instructors to:
	Customize, save, and generate classroom tests.
	Edit, add, or delete questions from the Test Item Files.
	Analyze test results.
	Organize a database of tests and student results.
PowerPoints	
Created in collaboration with Alisa Brink from Virginia Commonwealth University	Instructor PowerPoint Presentations mirror the organization of the text and include key exhibits, worked examples, and lecture notes. Instructors can download PowerPoint presentations that best match their teaching style.
	 Lecture Support Only presentations consist of the chapter outline mirror- ing the text and include all main headings, key terms, key figures, and key tables.
	Worked Examples Only presentations consist of selected worked examples from the text for use as in-class demonstration problems.
	Combined presentations consist of both the lecture support and the examples organized to correspond to the text.
	Modifying supplied PowerPoint presentations to correspond with classes can be a time-consuming task. To aid in this task, instructors can download a table of contents of the PowerPoint presentations. These documents will list the slide numbers for chapter content for quick removal of content that will not be covered in class.
	Student PowerPoint Presentations are abridged versions of the Instructor PowerPoint Presentations and can be used as a study tool or note-taking tool for students.
	The <i>Image Library</i> contains all image files from the text to assist instructors in modifying our supplied PowerPoint presentations or in creating their own PowerPoint presentations.

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The Financial Reporting Environment

LEARNING OBJECTIVES

- Define financial accounting and describe the demand for financial information, including the role of general-purpose financial statements, the information needs of financial statement users and other parties, and the factors that influence financial reporting.
- Discuss the role of financial accounting standard setters in the United States and internationally.
- 3 Detail the standard-setting process.
- Explain three recent trends in standard setting: principlesbased, rules-based, and objectives-oriented standards; the asset/liability approach; and fair value measurements.

Introduction

WELL-DEVELOPED ACCOUNTING STANDARDS ENABLE WORLDWIDE capital markets to function effectively by providing credibility to published financial information used by investors, creditors, and others. Transparent financial information included in the financial statements

allows these parties to make rational investment and credit decisions that direct capital to corporations that develop new products and technology, create employment, and encourage growth and development.

Consider *Pinterest, Inc.*, the social media company, which raised capital of over \$1.368 billion by issuing 85 million shares of stock in its initial public offering. Investors subsequently traded over 367 million shares of *Pinterest's* stock valued at \$10.3 billion during the first month after the initial public offering. These investors based their decisions on the financial information provided by *Pinterest*. The capital provided by such investments fuels the overall economy and directs capital to its most productive uses.

Multiple factors in the overall accounting environment influence economic decisions at the firm level. For example, user groups such as investors and creditors impact the demand for accounting information and influence the standard-setting bodies. Financial reporting encompasses much more than the financial statements: Other key elements include the footnotes to the financial statements, the letter to the owners, management's discussion and analysis, the auditors' report, the management report, and press releases. Financial statement users rely on all categories of financial information to make rational economic decisions.

In this chapter, we first define financial accounting and discuss the demand and supply of financial information. We identify the economic entities that prepare financial information as well as the users of financial information. We then explore factors that shape accounting information. We also overview the historical development of the U.S. and international standard-setting bodies and discuss the standard-setting processes. We conclude the chapter with a review of recent trends in standard setting. **(**



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¹ Pinterest, Inc. is traded on the New York Stock Exchange. It made its initial public offering April 18, 2019.

Define financial accounting and describe the demand for financial information, including the role of general-purpose financial statements, the information needs of financial statement users and other parties, and the factors that influence financial reporting.

Overview of Financial Reporting

Financial accounting is the process of identifying, measuring, and communicating financial information about an economic entity to various user groups within the legal, economic, political, and social environment. This definition contains four major elements:

- 1. Financial information
- 2. Economic entity
- 3. User groups
- 4. Legal, economic, political, and social environment

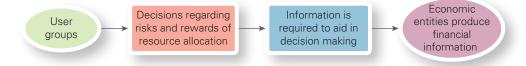
We will examine these elements in the following sections of the chapter. We also discuss how *data analytics* and technology are changing business and affecting the amount of and ability to analyze financial information.

Financial Information

Financial information falls into two categories: information that is or that is not governed by rules set forth by the accounting standard-setting bodies. Firms prepare the financial statements and the footnotes to the financial statements (also referred to as footnote disclosures) based on accounting standard setters' rules. In contrast, the letter to the owners, management's discussion and analysis, the auditors' report, the management report, and press releases are not governed by the accounting standard-setting bodies, although they are regulated to some degree by other authoritative bodies.²

Demand for Financial Information. The form, content, and extent that firms provide financial information are based on market participant demand. Financial accounting provides information that enables users to evaluate economic entities and make efficient resource allocation decisions based on the risks and returns of a particular investment. This process directs capital flows to their most productive uses. In this way, the demand for financial information is linked to the allocation of scarce resources, as illustrated in Exhibit 1.1.

EXHIBIT 1.1 Demand for Financial Information



Capital is a scarce resource. How do investors and creditors make decisions regarding the amount of capital to invest in a given entity? Accountants report the economic performance and financial position of the firm so that potential debt and equity investors can adequately assess the risks and returns of investing in the entity. Similarly, lenders can use the financial statements to assess the potential for payment. For example, a bank limited in the number of loans that it can make would clearly prefer to lend to a business that has been profitable over the past five years rather than one that has not.

Transparent and complete financial statements aid investors in assessing the amounts and timing of future cash flows as well as the uncertainty of cash flow realization. However, financial statement users should be aware that performance-based compensation can create an incentive for managers to strategically manage—or to misreport—financial statements. Compensating managers based upon reported net income provides a financial incentive to inflate net income. For example, when the management at *Well Fargo & Company's (WFC)* committed accounting

²For a discussion of the financial statements and many of these other items, see Chapters 5 and 6.

fraud that increased sales, the Wells Fargo board of directors required two senior executives to pay back to the company \$136 million of compensation received based on the fraudulent accounts.³ Financial accounting standards seek to limit this type of management behavior. Most managers faithfully report their financial statements, but it is important for standard setters and auditors to be aware of incentives to alter net income.

Sources of Financial Information. The financial reporting process generates a significant amount of financial information that yields the four basic financial statements as well as the footnote disclosures. In the chapters that follow, we examine the theory, rationale, and principles underlying the four basic financial statements:

- The balance sheet (also referred to as the statement of financial position)
- The statement of comprehensive income⁴
- The statement of cash flows
- · The statement of shareholders' equity

Published financial statements are called **general-purpose financial statements** because they provide information to a wide spectrum of user groups: investors, creditors, financial analysts, customers, employees, competitors, suppliers, unions, and government agencies. Although considered general purpose, most financial information is provided to satisfy users with limited ability or authority to obtain additional information, which includes investors and creditors. The **Financial Accounting Standards Board (FASB)**, which is the body responsible for promulgating U.S. Generally Accepted Accounting Principles (U.S. GAAP), identifies investors, lenders, and other creditors as the primary users of the financial statements.

Financial statements are the culmination of the financial reporting process. These financial statements, along with the accompanying footnote disclosures, are the primary source of publicly available financial information for investors and creditors. None of the other sources of financial information—such as management forecasts, press releases, and regulatory reports—provide as much information as the financial statements.

The term financial information includes more information than the financial statements. The financial statements include the four basic financial statements and the related footnotes. However, financial information also includes items such as:

- A letter to the shareholders
- A formal discussion and analysis of the firm by the management of the firm
- Management report
- · Auditors' report
- Financial summary

Therefore, the general-purpose financial statements and the related footnotes are subsets of financial information. The financial statements and the footnotes are governed by U.S. GAAP, which may not always be the case for all components of financial information.⁵

Economic Entity

The second element in the definition of financial accounting involves the *economic entity* for which the financial statements and other financial information are presented. An **economic entity** is an organization or unit with activities that are separate from those of its owners and other entities. Financial information always relates to a particular economic entity. Economic entities can be corporations, partnerships, sole proprietorships, or governmental organizations. Also, economic

³New York Times article, "Wells Fargo to Claw Back \$75 Million From 2 Former Executives," at https://www.nytimes.com/2017/04/10/business/wells-fargo-pay-executives-accounts-scandal.html.

⁴Entities may report comprehensive income either in one combined statement or in two statements—the statement of net income and the statement of comprehensive income.

⁵We discuss these other types of financial information more extensively in Chapter 6.

entities may be privately held or publicly held.⁶ If the entity is publicly held, then its equity can be bought and sold by external parties on stock exchanges.

The management of a particular economic entity prepares its financial information, including the financial statements. While the management of the entity may also use the financial information to some extent, they are better classified as preparers than users of financial information.⁷

Financial Statement User Groups

The third element in the financial accounting definition involves identifying the primary user groups that demand financial information. Some users employ accounting information to make economic decisions for their own benefit while other users employ accounting information to make economic decisions for the benefit of others or to assist others in making investment or credit decisions. Exhibit 1.2 lists the user groups.

EXHIBIT 1.2 User Groups

Users	Description
Equity Investors	Shareholders of the company
Creditors and Other Debt Investors	Entities including banks and other financial institutions that lend money to the company either through a private agreement or through a public debt offering
Competitors	Companies that produce the same service or product
Financial Analysts	Individuals employed at investment banks, commercial banks, and brokerage houses that use financial information to provide guidance to individuals and other entities in making investment and credit decisions
Employees and Labor Unions	Individuals that work for the company and the organizations that represent the employees' interests
Suppliers and Customers	Organizations that provide the necessary inputs for the products or services produced by the entity and companies or individuals that purchase the goods or services from the entity
Government Agencies	Agencies representing the government that are in charge of reviewing and/or regulating the company

Equity Investors. Equity investors are the shareholders of the company. That is, an equity investor purchases a percentage ownership of the company. Equity investors include individuals, other corporations, partnerships, mutual funds, pension plans, and other financial institutions that expect to receive a return on their investment either through dividends (i.e., distributions of cash or other assets to owners) or in the form of an increase in the price of their equity shares.

Equity investors use financial information to determine a company's ability to generate earnings and cash flow as well as to make an assessment of the potential risks and returns of their investments. Equity investors also use financial information to assess the ability of the entity to pay dividends and to grow over time. Firm growth in earnings and cash flow are important for the investor to sell his or her investment at a gain.

⁶In this textbook, we focus primarily on publicly traded entities. We use examples from the financial statements issued by manufacturing, retail, and service entities. We will not focus on financial statements from specialized industries such as insurance, banking, and other regulated industries.

⁷Managers of economic entities use accounting information for internal decision making as detailed in cost and managerial accounting courses.

Creditors and Other Debt Investors. Creditors and other debt investors are entities, including banks and other financial institutions, that lend money to the company. Debt can be either public or privately held. In the case of publicly traded debt, market participants invest in the entity's debt—specifically, the entity's bonds. In the case of privately held debt, companies obtain capital directly from lenders, such as commercial banks. Creditors typically receive a return on their investment in the form of interest income. However, in the case of public debt, they may also receive a return in the form of an increase in the price of the bonds.

Creditors use financial information to determine whether the principal and interest on their loans will likely be paid by debtors when due. Creditors are also concerned with the priority of claims against the assets of the debtor company. Some lenders have priority over others when determining the order of repayment. Finally, creditors can use financial information to assess the entity's current and future profitability and growth prospects.

Competitors. Competitors use financial information to determine their market position relative to the reporting entity. Companies analyze a competitor's financial information to identify its strategy and determine if it is possible to successfully compete with the company. An analysis of a competitor's financial information enables a financial statement user to identify that entity's objectives, assumptions, overall business strategy, and capabilities. For example, a pharmaceutical company would be interested in any increases in a rival's research and development expenses that could indicate new and competing products in the future.

Financial Analysts. Financial analysts employed at investment banks, commercial banks, and brokerage houses use financial information to provide guidance to individuals and other entities in making investment and credit decisions. Analysts use various techniques to estimate the value of an entity based on information obtained from the annual report and other publicly available information as well as from interviews with company officers and outside industry or economic experts. Some financial analysts are equity analysts who follow an industry or certain companies and provide their opinions or recommendations on a regular basis. These reports result in a recommendation as to whether investors should buy or sell the stock of that company. For example, in the first quarter of 2020, there were 24 analyst recommendations issued for *Pinterest*—11 were buys and outperforms, 13 were holds, and 0 were sells or underperforms.⁸ Financial analysts act as market intermediaries in that they are trained to examine an extensive volume of financial data and reduce it to a manageable amount of information for use by investors.

Employees and Labor Unions. Employees and labor unions use financial statements to assess the economic performance and liquidity of entities employing members of the union. For example, the United Auto Workers represents employees in the automobile industry. Financial statement information can be useful during the negotiation of new labor agreements and compensation contracts.

Suppliers and Customers. Suppliers and customers use financial statements to determine a company's financial position. For suppliers, it is critically important to assess the company's ability to pay for goods and services provided. A company's financial condition indicates the quality of its products and its ability to honor warranties to potential customers. *General Motors (GM)* lost many prospective customers when it was in bankruptcy during the economic crisis of 2008. In this case, auto buyers were concerned that *GM* would not be in business long enough to fulfill its warranty obligation to its customers.

Government Agencies. Government agencies review the financial statements of publicly traded companies for a variety of reasons. For example, the U.S. Federal Trade Commission may review publicly available financial information to identify a potential monopoly or an entity in violation of antitrust laws.

⁸See https://money.cnn.com/quote/forecast/forecast.html?symb=pins.

Other Parties Involved in the Preparation and Use of Financial Information

Another important group involved in the financial reporting process is the *preparers* themselves. **Financial statement preparers** are the companies that issue the financial statements.

In addition to preparers and users of the financial statements, other parties involved in the financial reporting process include:

- Auditors
- Accounting standard setters such as the Financial Accounting Standards Board and the International Accounting Standards Board
- Regulatory bodies such as the Securities and Exchange Commission and the Public Company Accounting Oversight Board
- Professional organizations such as the American Institute of Certified Public Accountants

Auditors can be *external* or *internal*. **External auditors** are independent of the company and are responsible for ensuring that management prepares and issues financial statements that comply with accounting standards and fairly present the financial position and economic performance of the company. Because external auditors are independent parties, they lend a significant amount of credibility to the financial statements. **Internal auditors** are employees of the company serving in an advisory role to management and providing information regarding the company's operations and proper functioning of its internal controls.

Accounting standard setters develop and promulgate accounting concepts, rules, and guidelines that provide information that is relevant and faithfully represents the economic performance and the financial position of the reporting entity. The Financial Accounting Standards Board (FASB), the primary standard setter in the United States, promulgates U.S. GAAP. The International Accounting Standards Board (IASB) sets International Financial Reporting Standards (IFRS). We discuss the standard setters' role and the standard-setting process in more depth later in the chapter.

Regulatory bodies protect investors and oversee the accounting standard-setting process. In the United States, the U.S. Securities and Exchange Commission (SEC) regulates publicly traded companies. Privately held companies are not required to comply with the SEC's regulations. The SEC gives the FASB the authority to issue U.S. GAAP. In addition, the SEC reviews the filings of public companies in the United States. The Public Company Accounting Oversight Board (PCAOB) sets auditing standards and oversees the audits of public companies in the United States.

Professional organizations such as the *American Institute of Certified Public Accountants* (AICPA) are also involved in the financial reporting process. The **AICPA** is the national professional association for Certified Public Accountants (CPAs) in the United States. The AICPA prepares and grades the Uniform CPA Examination. This organization also supports accounting professionals throughout their careers by providing training, professional skills development, and other resources.

Exhibit 1.3 summarizes the various groups involved in the financial reporting process.

Legal, Economic, Political, and Social Environment

Financial reporting takes place in a complex and dynamic world: Financial statement users' information needs change as business evolves. So it is natural that environmental factors—legal, economic, political, and social—shape and influence the financial reporting process. The environment is the fourth element of the financial accounting definition. Financial accounting interacts with its environment in both a reactive and a proactive fashion.

Reactive Factors. Financial accounting reacts to pressure (lobbying) from various groups and changes in its environment. Accounting theories and procedures evolve to meet the dynamic changes and demands from the environment. For example, FASB made changes in the accounting

⁹A company is regulated by the SEC if it has either debt or equity that is publicly traded.

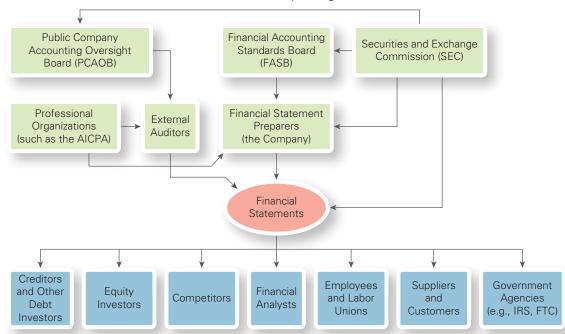


EXHIBIT 1.3 Parties Involved in the Financial Reporting Process in the United States

for off-balance sheet subsidiaries following the discovery of the massive fraud scheme at *Enron* in the early 2000s.

In addition, accounting conforms to economic conditions, legal standards, and social values. Today, accounting disclosures highlight a company's policies regarding pollution control, community service, and diversity in business. For example, in *Johnson & Johnson's* 2018 annual report, the company highlighted its responsibility not only to its shareholders but also to the "communities in which we live and work," as shown in Exhibit 1.4.

EXHIBIT 1.4 Johnson & Johnson Company's 2018 Excerpt from "Our Credo"

We are responsible to the communities in which we live and work and to the world community as well. We must help people be healthier by supporting better access and care in more places around the world. We must be good citizens—support good works and charities, better health and education, and bear our fair share of taxes. We must maintain in good order the property we are privileged to use, protecting the environment and natural resources.

Source: Annual Report, 2018 Johnson & Johnson.

The development of accounting standards is also a political process that is heavily influenced by the various groups within the reporting environment. Lobby groups include investors, creditors, financial analysts, the financial community, academics, accounting organizations, and industry associations.

Proactive Factors. Financial accounting is proactive in that it can change or influence its environment by providing feedback information that is used by organizations and individuals to reshape the economy. Accounting information is used to efficiently allocate resources throughout the economy by directing capital flows to their most productive uses. For example, start-up capital is needed to develop new technology such as solar power and electric vehicles.

Accounting standards can also influence managerial behavior. For example, expensing research and development costs may slow investment in research during economic downturns because this accounting treatment results in lower earnings figures.

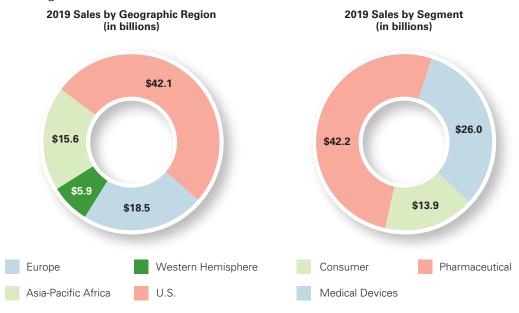
Data Analytics and Technology Innovation

Data analytics and technology innovation are changing the business world. We are producing an extensive amount of data every day. Now, due to technological improvements, we have the ability to capture that data and use it to make business decisions. Analysis of this data, especially accounting data, can provide powerful business insights to increase the efficiency and effectiveness of our business world.

Data analytics is the process of analyzing large data sets in order to draw useful conclusions. It involves converting raw data into useful knowledge. Data analytics is playing an increasingly important role in the accounting profession. In financial reporting, we can use data analytics to improve the quality of our estimates and valuations. Auditors are using it to increase the quality and accuracy of the audit. Tax professionals are using it to provide more sophisticated tax planning advice.

Because of the importance of data analytics in the accounting profession, we include assignments in certain chapters to help you become more proficient in this skill. These assignments emphasize addressing relevant accounting questions, analyzing data using appropriate techniques, and interpreting and communicating results. For example, *Johnson & Johnson* presents graphs of its 2019 sales by both region and operating segment in its annual 10-K report, which assists readers in visualizing the extent of its sales by region and segment, as shown in Exhibit 1.5.

EXHIBIT 1.5 Johnson & Johnson Company 2019 Sales by Geographic Region and Segment



Source: Johnson & Johnson's 2019 10-K at https://www.sec.gov/ix?doc=/Archives/edgar/data/200406/000020040620000010/form10-k20191229.htm.

Discuss the role of financial accounting standard setters in the United States and internationally.

Role of Standard Setters

Standard setters work diligently to develop concepts, rules, and guidelines for financial reporting that will satisfy the requirement to accurately present the economic performance and financial position of the firm. These standards are designed to encourage transparent and truthful reporting. Publicly traded entities must follow the rules and guidelines set forth by the standard setters to maintain public trust and to ensure the efficient functioning of capital markets. The FASB promulgates accounting standards in the United States, and the IASB issues global accounting standards, called International Financial Reporting Standards (IFRS).

The Importance of Understanding International Accounting Standards

Although U.S. GAAP and IFRS are converged in many areas, some differences still remain. Throughout the text, we present the U.S. GAAP standards in detail and highlight pertinent differences

with IFRS. Why is it important for an accountant in the United States to learn international accounting standards? There are several reasons:

- U.S. companies operate subsidiaries outside of the United States. Many of these subsidiaries report under IFRS in their home countries. Accountants must convert the subsidiaries' financial statements to U.S. GAAP when preparing consolidated financial statements. For example, *Johnson & Johnson* operates in over 60 countries throughout the world.
- Non-U.S. companies operate in the United States and prepare their financial statements using IFRS. Consequently, if you are working at or auditing an international firm, you will likely see IFRS. For example, *GlaxoSmithKline* is a worldwide pharmaceutical company based in the United Kingdom with 15% of its employees in the United States and a U.S. headquarters in Philadelphia.
- The SEC permits the use of IFRS-based financial statements by international companies with shares trading on U.S. stock exchanges.¹⁰ U.S. accountants and auditors often assist these non-U.S. companies in preparing U.S. regulatory reports. As of September 2016, these companies represented a worldwide market capitalization in excess of \$7 trillion across more than 500 companies.¹¹
- The SEC promotes high-quality, globally accepted accounting standards. U.S. accountants
 and auditors need a working knowledge of IFRS to implement global standards in companies
 and perform audits.
- Many U.S. accountants now spend time working outside of the United States. IFRS is required or permitted in 144 countries worldwide.
- The accounting profession has determined that a working knowledge of IFRS is important for today's accountant. For example, the American Institute of Certified Public Accountants tests IFRS on the CPA exam.

To ensure that you are prepared to meet these challenges, we address both U.S. GAAP and IFRS in this text. We introduce accounting practices in the United States first. We then compare U.S. GAAP to IFRS in sections with green headings, focusing on similarities and differences. Where there are differences, we cover IFRS at the same level of detail as used for U.S. GAAP.

3 Detail the standardsetting process.

The Standard-Setting Process

We previously established that the FASB sets accounting standards in the United States and the IASB sets global accounting standards. The standard-setting processes are similar for the two Boards but there are some important differences that we will highlight.

Standard Setting

We begin with the history of U.S. standard setting, the structure of the standard-setting body, and the process of standard setting.

History of Standard Setting. U.S. financial reporting standard setting began with the 1934 Securities Exchange Act, which gave the SEC the power to promulgate accounting standards for all publicly traded firms. The SEC delegated its standard-setting power to the private sector, prompting the accounting profession to establish the first U.S. standard-setting board. The Committee on Accounting Procedures (CAP) was formed in 1939 as a subcommittee of the American Institute of Certified Public Accountants (AICPA) to reduce the number of accounting methods used in practice. Prior to the formation of the CAP, there were significant inconsistencies in the form and content of financial statements. For example, some companies would provide only a balance sheet while others would report only an income statement. During its tenure, the CAP produced 51 standards, referred to as Accounting Research Bulletins (ARBs or Bulletins).

¹⁰The SEC eliminated the requirement that foreign issuers reconcile their financial statements from IFRS (or other accounting standards) to U.S. GAAP in 2007. To be clear, U.S. companies may not use IFRS in their financial statements. U.S. GAAP is required for U.S. companies.

¹¹See https://www.sec.gov/news/statement/white-2016-01-05.html.

The CAP accomplished its goal of reducing accounting alternatives and was replaced in 1959 by the Accounting Principles Board (APB). The APB, another subcommittee of the AICPA, issued pronouncements known as Opinions and Statements. The APB's primary objective was to respond to existing and emerging problems in financial reporting. The APB issued 31 APB Opinions and four APB Statements.

The APB was criticized for being slow to develop accounting standards and inactive on several controversial issues. The part-time board members were all CPAs still affiliated with their employers. As a result, board members were not viewed as independent. Further, the APB did not develop standards in anticipation of changes in the accounting environment. Rather, the Board simply responded to long-existing, controversial accounting issues. Due to these criticisms, the Financial Accounting Standards Board (FASB) replaced the APB in 1973.

The FASB is a more independent board than the APB. The seven members employed as full-time board members must sever all relationships with outside entities. In addition, board members of the FASB do not have to be accountants or CPAs—the members can join the board from industry, education, and public service. Members on the board have represented a broad range of constituencies, including members from the corporate world, the accounting profession, the investment community, government, and academia. The FASB is not a subcommittee of the AICPA and is not affiliated with any professional organization.

The FASB currently issues Accounting Standards Updates (ASUs) as part of the *Accounting Standards Codification* (ASC). ¹² The **Accounting Standards Codification** (often referred to as the Codification) is the single source of GAAP in the United States and includes all pronouncements issued by any of the standard-setting bodies that have not been superseded. ¹³

Exhibit 1.6 presents the history of U.S. standard setting as well as pronouncements issued by each group.

Congress Creates the SEC and the SEC Delegates Standard-Setting **Authority to the Private Sector** 1934 **Financial Accounting** Committee on Accounting Accounting **Principles Board** Standards Board **Procedures (CAP)** (APB) (FASB) 1939-1959 1959-1973 1973-present **APB** Opinions Accounting Accounting Research and APB Standards **Bulletins** Statements Updates

EXHIBIT 1.6 History of Accounting Standard Setting in the United States

The Standard-Setting Structure. As illustrated by Exhibit 1.7, the FASB is part of a larger organizational structure that also includes the

- Financial Accounting Foundation (FAF)
- Governmental Accounting Standards Board (GASB)
- Financial Accounting Standards Advisory Council (FASAC)
- Governmental Accounting Standards Advisory Council (GASAC)
- Emerging Issues Task Force (EITF)
- Private Company Council (PCC)

 $^{^{12}} The\ primary\ pronouncements\ of\ the\ FASB\ were\ originally\ called\ Statements\ of\ Financial\ Accounting\ Standards\ (SFAS).$

¹³We discuss the Codification in depth in Chapter 3.

Financial Accounting Foundation Emerging Issues Task Force (EITF) Financial Accounting Governmental Accounting Standards Board Standards Board (FASB) (GASB) Private Company Council (PCC) Financial Governmental Accounting Standards Accounting Standards **Advisory Council** Advisory Council

EXHIBIT 1.7 Standard-Setting Organizational Structure in the United States

The FAF is responsible for the oversight, administration, and finances of the FASB. The FAF obtains funds primarily through the Public Company Accounting Oversight Board (PCAOB), which assesses charges known as accounting support fees against issuers of equity securities based on their market capitalization. ¹⁴ Other sources of funds include publications, subscriptions, and contributions from state and local governments for the GASB.

The GASB sets standards for state and local governmental units. The FASAC exists to advise FASB on technical issues and the GASAC serves as an advisory board to the GASB.

The EITF was formed in 1984 to assist the FASB by addressing issues that are not as broad in scope as those found on the FASB's agenda. For example, EITF agenda items often include industry-specific issues. The EITF is made up of 13 representatives, including preparers, auditors, and financial statement users. The group reaches an EITF Consensus when three or fewer members object to a proposed position that has been exposed for public comment. Although the FASB members do not vote on the consensus at the EITF meetings, all consensus decisions must be approved by a majority of the FASB members before they become a part of U.S. GAAP.

In 2012, the PCC was established to set accounting standards for U.S. private companies. Before this time, if a private company was required to present financial information according to U.S. GAAP, it followed the same rules as public companies with minor exceptions. Now the PCC is responsible for determining whether modifications to existing U.S. GAAP standards are warranted for private companies, and, if so, it has the responsibility of developing, deliberating, and voting on these modifications. However, the FASB retains the authority to make the final decision as to incorporating these changes into U.S. GAAP for private companies.

Standard-Setting Process. FASB follows a seven-step process to issue a final standard. ¹⁵

- **Step 1: Identification of an issue.** FASB identifies a financial reporting issue based on recommendations from analysts, government agencies, or other market participants.
- **Step 2: Decision to pursue.** After consultation with FASB members and others as appropriate, the FASB chairperson decides whether to add the issue to the technical agenda.
- **Step 3: Public meetings.** Once added to the technical agenda, the Board holds public meetings where it deliberates the various issues identified by the FASB staff.
- **Step 4: Exposure Draft.** The Board issues an Exposure Draft (ED), which is intended to solicit input from financial statement preparers, auditors, and users of the financial statements. ¹⁶

¹⁴ Market capitalization is the total value of a company's equity shares. It is equal to the market price per share multiplied by the total number of equity shares outstanding.

¹⁵ See http://www.fasb.org/cs/ContentServer?site=FASB&c=Page&pagename=FASB%2FPage%2FSectionPage&cid=1176157307939.

¹⁶The Board may also issue a Discussion Paper to obtain input earlier in the project.

- **Step 5: Public roundtables.** The Board may hold public roundtables to discuss the ED, if needed.
- **Step 6: Redeliberation.** The FASB staff analyzes the comment letters received from preparers, financial statement users and auditors, public roundtable discussions, and any other information. The Board then redeliberates the issue.
- **Step 7: Publication of the final standard.** The Board issues an Accounting Standards Update (ASU), which is the final standard. It requires a majority vote of the Board to issue a new standard. The ASU will then be incorporated into the body of the Accounting Standards Codification that makes up U.S. GAAP.

IFRS Standard Setting

We will now discuss the history of global standard setting, the structure of the standard-setting body, and the process for global standard setting.

History of Global Standard Setting: IFRS

Until recently, most countries established their own accounting standards. For instance, France, Germany, and Australia each had its own GAAP. The GAAP of each nation varied due to the country's specific needs for accounting information. Factors such as the country's sources of capital, its culture, its tax laws, or other regulations influenced the development of its accounting standards. Given almost 200 countries in the world and almost as many sets of different GAAP standards, global investors and creditors struggled to compare accounting standards when analyzing companies and making investment and credit decisions.

Recognizing the need for comparable accounting information internationally, the professional accounting organizations from 10 countries formed the International Accounting Standards Committee (IASC) in 1973.¹⁷ At that time, the IASC consisted of up to 16 part-time volunteer members setting International Accounting Standards (IAS). Companies in each country could adopt IAS on a voluntary basis. However, the IASC was criticized for allowing highly flexible accounting standards. As a result, most major developed countries continued to require the use of their own standards.

As global business relationships continued to grow, the need for a comparable and rigorous international set of accounting standards became apparent. In the 1990s, the IASC initiated an improvement project to develop a cohesive and uniform set of "core accounting standards" to meet the needs of investors in cross-border offerings and exchange listings. Shortly after this improvement project was completed, the International Organization of Securities Commissions (IOSCO) endorsed IAS for use in cross-border stock offerings and listings, allowing companies to report under IAS within their jurisdictions and on their exchanges.

Around the same time, the IASC began to recognize the limitations in its existing organizational structure. As a result, the International Accounting Standards Board (IASB) replaced the IASC in 2001. The IASB now promulgates standards called International Financial Reporting Standards (IFRS).

The IASB also developed a set of accounting standards to address the needs of private companies, called IFRS for small- and medium-sized entities (IFRS for SMEs). IFRS for SMEs is based on IFRS but eliminates certain costly reporting requirements that are designed to provide information to external financial statement users. IFRS for SMEs was developed because some countries require all public and private companies to prepare financial statements under IFRS. These countries can then allow private companies the option to use the less costly IFRS for SMEs.

¹⁷The original 10 countries were Australia, Canada, France, Germany, Japan, Mexico, the Netherlands, the United Kingdom, Ireland, and the United States. Other countries subsequently joined the committee.

Interview

DANIEL J. NOLL, DIRECTOR, AICPA »



Daniel J. Noll

Daniel J. Noll, director of Accounting Standards at the American Institute of Certified Public Accountants, works with the Financial Reporting Executive Committee to develop AICPA positions on financial reporting matters. He also provides external financial reporting guidance and leads the AICPA's private company financial reporting efforts.

1 What is the role of effective financial reporting in enabling financial statement users to make rational economic decisions?

For users—the ultimate customers of financial reporting—financial statements are a critical information source for investing and lending decisions. Imagine you are the sole owner of the Bank of Your Town and are considering whether to loan money to a local business. Before parting with your cash, you would ask questions such as: How does the business's profit and cash flow look? Are the numbers the business provided trustworthy and developed using accounting practices consistent with how other businesses in the same industry report?

Useful and reliable financial statements allow investors and lenders to make smart capital allocation decisions. The notion of "efficient and effective" allocation of capital helps drive capitalist economies and societies to greater standards of living. An inefficient and wasteful allocation would reward poorly run entities until they ultimately flounder or go bust. Consequently, funding would not be available for well-run businesses that could grow, employ people, and improve their communities.

2 What is AICPA's general role in the accounting environment and the standard-setting process?

The AICPA is the world's largest member association representing the CPA profession, with more than 418,000 members in 143 countries, and a history of serving the public interest since 1887. AICPA members represent many areas of practice, including business and industry, public practice, government,

education, and consulting. Student membership is free. The AICPA sets ethical standards for the profession and U.S. auditing standards for private companies; nonprofit organizations; and federal, state, and local governments. It develops and grades the Uniform CPA Examination, offers specialized credentials, builds the pipeline of future talent, and drives professional competency development to advance the vitality, relevance, and quality of the profession. The AICPA's Financial Reporting Executive Committee (FinREC) serves as the official voice on all GAAP matters, advocating for sound external financial reporting practices related to private and public companies, not-for-profit entities, and employee benefit plans.

3 What is AICPA's role in improving the effectiveness of financial reporting?

The AICPA routinely interacts with regulators, standard setters, and all participants in the financial reporting process to identify and solve issues and contribute to policy development. AICPA is not an accounting standard setter; rather, it identifies issues needing authoritative FASB resolution or weighs in publicly on what good accounting practices might be under various circumstances.

4 What are the key areas in which accounting professionals and financial statement users look to the AICPA for guidance?

The key areas related to GAAP as set by FASB are:

- The AICPA's industry accounting and audit guides, although not GAAP, are often viewed as a bible for their particular industry. We help professionals understand and apply accounting standards to unique or significant transactions within their industries.
- 2. The AICPA's accounting and valuation guides, also not GAAP, help bridge any language barriers between accounting/auditing staff and valuation specialists when tackling complex fair value measurements.
- 3. The AICPA issued revenue recognition accounting guidance based on FASB's newly effective standard that replaced the prior industry-specific GAAP. Our new accounting guide helps upwards of 16 industries understand and apply the newly effective standard to their particular circumstances. Because every entity has revenue, and professionals have been challenged for many years to determine when to recognize it, companies, auditors, and regulators will give this standard front and center attention for many years to come.

Discussion Questions

- 1. Discuss the role that the AICPA will play in your accounting career as a student and when you join the profession.
- **2.** How would you characterize the current relationship between the FASB and the AICPA?

Exhibit 1.8 presents the history of international accounting standard setting.

EXHIBIT 1.8 History of International Accounting Standard Setting



The Global Standard-Setting Structure: IFRS

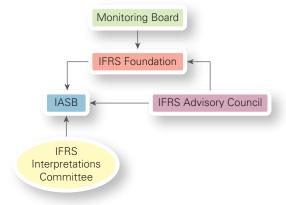
As illustrated by Exhibit 1.9, the IASB is part of a larger organizational structure that also includes:

- The IFRS Foundation
- The Monitoring Board
- The IFRS Advisory Council
- The IFRS Interpretations Committee

The IFRS Foundation oversees the IASB and is responsible for financing the IASB's operations. Unlike funding for the FASB, the IASB relies on contributions from companies and other parties that have an interest in promoting international accounting standards. The Monitoring Board was formed in 2009 to enhance the public accountability of the IFRS Foundation while still allowing for independence in the standard-setting process.

The Monitoring Board oversees the IFRS Foundation, participates in nominating individuals to serve as foundation trustees, and approves appointments. The IFRS Advisory Council advises the IASB and the IFRS Foundation on many issues, including the IASB's agenda and the

EXHIBIT 1.9 International Accounting Organizational Structure



implementation of standards. The IFRS Interpretations Committee is the interpretative body of the IASB, similar to the EITF in the United States.

The IASB is composed of 14 members who are appointed by the IFRS Foundation's board of trustees. At least 11 members serve full time, and no more than 3 can be part-time members. To ensure broad and diverse international representation, the IASB is composed of:

- Four members from the Asia/Oceania region
- Four members from Europe
- Four members from the Americas
- One member from Africa
- · One member appointed from any area, subject to maintaining overall geographical balance

The IFRS Interpretations Committee (IFRSIC) develops interpretations of standards that must be approved by the IASB. Whenever the need arises, the IFRS Interpretations Committee forms working groups, which are task forces for individual agenda projects. The IASB will also normally form working groups or other types of specialized advisory groups to advise on major projects; an example is the Emerging Economies Group.

Standard-Setting Process: IFRS

The IASB follows a similar process to the FASB's standard-setting process, so we discuss it only briefly here.

When a topic is identified, the Board considers the nature of the issues, seeks input from its constituents, and prepares an exposure draft. After receiving comments on the exposure draft, the IASB may modify the proposed standard before approving a final standard.

Unlike the FASB, the IASB is required to carry out a post-implementation review of each new standard or significant change to an existing standard. The review focuses on controversial issues identified during the development stage, unexpected costs, and implementation problems. This review is normally carried out up to two years after the new standard has been in effect.

Standard Setting as a Political Process

The issuance of new standards and changes in existing standards can have significant effects on an entity's reported net income. In turn, these income effects impact the flow of capital throughout the economy.

At the company level, managers have incentives to oppose changes in standards or new standards that reduce their company's reported net earnings. On the financial statement user level, a new standard or a change in existing standards should provide better and more transparent financial information that will assist users in making more effective investment and credit decisions.

Standard setters address the concerns of both the managers and financial statement users by employing the standard-setting processes we described in the previous section. These processes rely on the information gathered and opinions of users, managers, and auditors along with comments obtained from responses to exposure drafts and public roundtables. The standard-setting bodies analyze this information to gauge the economic consequences of the proposed standard and to assess the improvements in the quality of the financial information disseminated to the market. Standard setters address this trade-off between the income effects and the value of financial information, reaching a balance before issuing the final standard.

Trends in Standard Setting

We now turn to an introduction of three current trends in standard setting that we will explore further in later chapters:

- A move toward a less *rules-based* (or a more *principles-based*) system as found in International Financial Reporting Standards
- A move toward standards that are focused on the asset/liability approach
- A move toward measuring balance sheet items at fair value rather than historical cost

Explain three recent trends in standard setting: principles-based, rules-based, and objectives-oriented standards; the asset/liability approach; and fair value measurements.

Rules- versus Principles-Based Standards

Both the U.S. GAAP and IFRS systems of accounting standards are based on principles and rules. A **principles-based standard** relies on theories, concepts, and principles of accounting that are linked to a well-developed theoretical framework. A **rules-based standard** contains specific, prescriptive procedures rather than relying on a consistent theoretical framework. For example, assume your parents tell you that you must maintain a GPA of at least 3.0 to receive a car at graduation. This is a rules-based standard. Now assume your parents tell you they will buy you a new car at graduation if you do well in school. This is an example of a principles-based standard. The SEC uses the term **objectives-oriented standard** to refer to a standard that is somewhere between a pure principles-based standard and a pure rules-based standard. ¹⁸

Principles-Based Standards. Pure principles-based standards exhibit the following characteristics:

- Provide a clear discussion of the accounting objective related to the standard.
- Involve few, if any, exceptions.
- Involve no tests (referred to as **bright-line tests**) that require meeting a pre-established numerical threshold. ¹⁹
- Provide insufficient guidance to implement the standard.
- · Involve a significant amount of interpretation in application.

With pure principles-based standards, comparability across entities is often lost due to the extensive amount of preparer judgment required. In addition, preparers and auditors worry that regulators will not support the judgment used when reporting under a principles-based system, even judgments made honestly without intent to bias. Finally, the lack of application guidance can make it difficult to enforce principles-based reporting requirements in practice.

Rules-Based Standards. Unlike principles-based standards, rules-based standards may not relate to a consistent theoretical framework. In addition, pure rules-based standards:

- Contain numerous exceptions to the types of firms and industries that are covered by the standard.
- Contain numerous bright-line tests.
- Result in inconsistencies between standards.
- Contain detailed application guidance.
- Do not rely on extensive use of professional judgment.

As is the case with pure principles-based standards, pure rules-based standards also result in implementation problems. At times, reporting entities may circumvent rules and are therefore able to override the intent of the standard. A system of rules-based standards is difficult to interpret from a user perspective. Rules-based standards tend to result in an environment where financial reporting is viewed as an act of compliance rather than a process of disseminating transparent financial information to investors and creditors.

Objectives-Oriented Standards. An SEC report studying rules-based and principles-based standard setting indicated that an objectives-oriented standard is optimal.²⁰ Similar to principles-based standards, objectives-oriented standards are derived from and are consistent with a

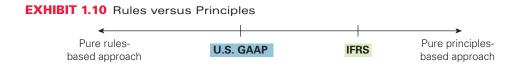
¹⁸ See Study Pursuant to Section 108(d) of the Sarbanes-Oxley Act of 2002 on the Adoption by the United States Financial Reporting System of a Principles-Based Accounting System, U.S. Securities and Exchange Commission, July 2003 for a thorough discussion of principles and rules-based standards. The full text of the study is available at http://www.sec.gov/news/studies/principlesbasedstand.htm.

¹⁹ For example, a rule specifying that a material item is 10% or more of net income is a bright-line test.

²⁰ Study Pursuant to Section 108(d) of the Sarbanes-Oxley Act of 2002 on the Adoption by the United States Financial Reporting System of a Principles-Based Accounting System, U.S. Securities and Exchange Commission, July 2003.

high-quality theoretical framework and clearly stated accounting objectives. However, objectivesoriented standards include a sufficient level of rules to provide detail and structure, resulting in the consistent application of accounting standards across entities and across time. An objectivesoriented standard would minimize exceptions to a particular standard and reduce the number of bright-line tests used in its implementation. Many of the existing standards in both U.S. GAAP and IFRS qualify as objectives-oriented standards.

U.S. GAAP and IFRS: Rules versus Principles. Neither U.S. GAAP nor IFRS fits perfectly into a rules- or principles-based approach. The greatest difference between the two standards is that U.S. GAAP contains many more rules than does IFRS.²¹ Although U.S. GAAP includes more rules than IFRS, it is not purely rules based. Similarly, IFRS is not purely principles based. Both U.S. GAAP and IFRS base standards on their respective *conceptual frameworks*, which we discuss in more detail in Chapter 2. Exhibit 1.10 shows the placement of U.S. GAAP and IFRS standards on the rules-based and principles-based continuum.



Asset/Liability Approach

The next trend relates to the interrelationship between the balance sheet and income statement. When a firm reports an event on the income statement, the transaction typically also changes a balance sheet account. For example, if a firm reports revenue, it also increases the balance in accounts receivable or cash.

Although the two financial statements are interrelated, which set of accounts is dominant—the revenues and expenses on the income statement or assets and liabilities on the balance sheet? For example, in a typical sales transaction, an accountant will increase accounts receivable and revenue. But how does the accountant decide whether to record the transaction?

- 1. Recording based on revenue recognition criteria involves an income statement approach.
- 2. Basing the decision on whether an economic resource is received and it meets the definition of an asset, such as accounts receivable, is an **asset/liability** (balance sheet) approach.

In FASB's early years, it tended to focus on an income statement approach. However, in recent years, it has shifted to the asset/liability approach. 22

Fair Value Measurements

Another trend in standard setting is the movement toward the use of *fair value* measurements as a viable alternative to historical cost. **Fair value** is the amount at which an asset (or liability) could be bought (or incurred) or sold (or settled) in a current transaction between willing parties. ²³ Twenty years ago, firms reported very few items on the balance sheet at fair value. Today, firms use fair values to measure some balance sheet accounts. For example, firms must report some investments in equity securities that have a readily determinable fair value and some investments in debt at fair value, as opposed to historical cost. We discuss fair value measurements more extensively in Chapter 2.

²¹ It is likely that the considerable number of rules in U.S. GAAP were written in an attempt to protect preparers and auditors from potential, excessive litigation in the U.S. reporting environment.

²²FASB ASC 740, *Income Taxes*, provides an example of the trend toward the use of the asset/liability approach. Prior to this standard, the profession employed an income statement approach when accounting for income taxes but now uses a balance sheet approach.

²³ See FASB ASC—Master Glossary.