The Essentials of POLITICAL ANALYSIS



Philip H. Pollock III Barry C. Edwards



The Essentials of Political Analysis

Sixth Edition

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FOR INFORMATION:

CQ Press An imprint of SAGE Publications, Inc. 2455 Teller Road Thousand Oaks, California 91320 E-mail: order@sagepub.com

SAGE Publications Ltd. 1 Oliver's Yard 55 City Road London EC1Y 1SP United Kingdom

SAGE Publications India Pvt. Ltd. B 1/I 1 Mohan Cooperative Industrial Area Mathura Road, New Delhi 110 044 India

SAGE Publications Asia-Pacific Pte. Ltd. 18 Cross Street #10-10/11/12 China Square Central Singapore 048423

Acquisitions Editor: Scott Greenan Content Development Editor: Scott Harris Editorial Assistant: Lauren Younker Production Editor: Bennie Clark Allen Copy Editor: Christina West Typesetter: C&M Digitals (P) Ltd. Proofreader: Jen Grubba Indexer: Jean Casalegno Cover Designer: Candice Harman Marketing Manager: Jennifer Jones Copyright © 2020 by CQ Press, an imprint of SAGE. CQ Press is a registered trademark of Congressional Quarterly Inc.

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Printed in the United States of America

Library of Congress Cataloging-in-Publication Data

Names: Pollock, Philip H., III, author.

Title: The essentials of political analysis / Phillip H. Pollock, III, University of Central Florida, Barry C. Edwards, University of Central Florida.

Description: Sixth Edition. | Washington, D.C. : CQ Press, A DIVISION OF SAGE, [2019] | Previous edition: 2016. | Includes bibliographical references and indexes.

Identifiers: LCCN 2019010373 | ISBN 9781506379616 (Paperback : alk. paper)

Subjects: LCSH: Political science-Research-Methodology-Textbooks.

Classification: LCC JA86 .P65 2019 | DDC 320.072-dc23 LC record available at https://lccn.loc.gov/2019010373

 $19\ 20\ 21\ 22\ 23\ 10\ 9\ 8\ 7\ 6\ 5\ 4\ 3\ 2\ 1$

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PREFACE

S tudents are of two minds about research methods. Many students can examine graphic or tabular data and offer a reasonably meaningful description of what they see. Provided with a set of procedural guidelines, students become competent at setting up cross-tabulations, comparing percentages or means, sketching bar charts, and writing a paragraph describing the data. At the same time, however, students balk at the idea that inferential statistics can serve as an interpretive tool. They tend to view statistical evidence as an odd element, an additional complication quite separate from their substantive findings.

This book cultivates students' analytic abilities and develops their statistical reasoning. Consistent with prior editions, Chapters 1 through 5 build descriptive and analytic skills in a nonstatistical context. With these essentials in place, students are able to appreciate the pivotal role of inferential statistics—introduced and applied, with increasing sophistication, in Chapters 6 through 9. Chapter 10, which has been expanded for this edition, helps students conduct their own political analysis and write an effective research paper.

Because the practical application of methodological concepts enhances students' comprehension, *The Essentials of Political Analysis* contains numerous hypothetical and actual examples. And because students become more adept at describing variables and interpreting relationships between them if they learn elemental graphing techniques, the chapters instruct in the interpretation of graphic displays of political variables. In addition to drawing on phenomena from U.S. politics, examples from comparative politics and international relations are also included. The narrative encourages students to stop and think about the examples, and the exercises at the end of each chapter permit students to apply their newly acquired skills.

ORGANIZATION OF THE BOOK

The Essentials of Political Analysis is organized around a time-honored pedagogical principle: Foreshadow the topic, present the material, and then review the main points. Each chapter opens with a bulleted list of learning objectives, followed by an illustrative example or a road map of the chapter's contents. Key terms appear in bold type throughout the text, and each chapter closes with a summary and a list of the key terms, which are referenced with page numbers. For example, as students begin Chapter 1, "The Definition and Measurement of Concepts," they will be made aware of its six objectives: clarifying the meaning of concepts, identifying multidimensional concepts, writing a conceptual definition, understanding systematic measurement error, understanding random measurement error, and recognizing problems of reliability and validity. The chapter then reminds students of the ubiquity of conceptual questions in political science—for example, "Are women more liberal than men?"—and asks them to consider how political researchers might address such questions. Following the discussion of the six objectives, the text summarizes the chapter and references each key term.

Clarifying and defining concepts, understanding measurement error, measuring and describing variables, framing hypotheses and evaluating relationships using cross-tabulation and mean comparison analysis, designing research, and setting up and interpreting controlled comparisons-these are among the topics covered and skills honed in the first five chapters. Statistical analysis takes center stage in Chapters 6 through 9. Chapter 6 covers the foundations of inferential statistics: random sampling and the standard error of the mean. The illustrative examples are realistic, and graphics add clarity to the discussion of the central limit theorem and the normal distribution. Chapter 6 also discusses the Student's t-distribution and demonstrates how to find the standard error of a sample proportion. Students learn to test hypotheses using statistical inference in Chapter 7, which also covers mean differences, differences between proportions, chi-square, and measures of association for nominal and ordinal variables, with a special focus on lambda and Somers' d_{w} . Chapter 8 provides a discussion of Pearson's r and features a description of adjusted R-square, favored widely over plain R-square as a measure of explanatory completeness. Chapter 8 also discusses dummy variable regression and interaction effects in multiple regression analysis. Chapter 9 offers an introduction to binary logistic regression. Chapter 10 offers practical guidance on conducting original research and writing a research paper.

Abundant tables and figures—about 100 in all—illustrate methodological concepts and procedures. We use hypothetical data in some instances, but most of our examples are based on analyses of the American National Election Studies (ANES), the General Social Surveys (GSS), a dataset containing variables on a large number of countries, and data on the fifty U.S. states. Many of the end-of-chapter exercises ask students to analyze actual data as well. A solutions manual is available to instructors online. Video mini-lectures on chapter-specific content are available to students at edge.sagepub.com/pollock.

WHAT'S NEW IN THE SIXTH EDITION?

The sixth edition of *The Essentials of Political Analysis* features a new co-author, Barry Edwards, who works with the book's original author, Philip Pollock, in the University of Central Florida's Department of Political Science. Two heads are better than one, as they say, and the book's second author offers some fresh perspectives on political analysis. In the sixth edition, we have tried to better represent the breadth of political science research while, at the same time, maintaining the core elements that have made prior editions so successful in the classroom. As we detail below, we introduce some concepts briefly to create opportunities for instructors to elaborate on topics they find particularly useful or interesting. We hope this book stimulates interest in political science research and encourages readers to conduct further research.

Like prior editions, the sixth edition has ten chapters. The table of contents is largely the same but instructors should be aware of two changes. First, we've moved all discussion of controlled comparisons into Chapter 5 and are addressing some new topics in Chapter 4, as discussed below when we go through changes chapter by chapter. Second, we've repurposed and renamed Chapter 10, "Conducting Your Own Political Analysis." This chapter offers students solid, practical advice on picking a good topic, making an outline, reviewing literature, collecting data, and writing a research paper. This mostly new chapter can be assigned last, as the culmination of prior chapters, or assigned in the first few weeks of a term by instructors who require students to write a research paper.

You'll find new and improved figures in Chapter 1 to explain the core topics covered in prior editions: defining and measuring concepts. We've added a short section, "Working with Datasets, Codebooks, and Software," to the end of Chapter 1 to introduce the practical side of political science research. We encourage instructors to use this new section as an opportunity to have students start analyzing political science data with statistical software.

The theme of Chapter 2 remains measuring and describing variables, but we've expanded on the tools available to describe interval-level variables. The sixth edition introduces variance and standard deviation as tools to describe the dispersion of interval-level variables (rather than deferring these topics to later discussion of inferential statistics). Chapter 2 also contains a new section, "Transforming Variables," which corresponds to a chapter of the *Companions* to *The Essentials of Political Analysis*. This new section discusses some of the techniques used to create new variables, like creating indexes, simplifying measures, and standardizing variables. This new section even introduces some advanced data transformation methods like network analysis and automated text analysis. We discuss these advanced techniques to show students that measurement is an exciting topic and encourage instructors with special expertise to elaborate on these topics in the classroom.

Chapter 3 stays focused on proposing explanations, framing hypotheses, and making comparisons. We've added a new section to the beginning of this chapter, "All Models Are Wrong, But Some Are Useful" (based on George Box's great line), to better explain why political scientists insist on theory and how one can view politics in abstract terms.

As mentioned above, we've moved the discussion of controlled comparisons that's been in Chapter 4 to Chapter 5 of this edition. Chapter 4's new title reflects its new scope: "Research Design, Research Ethics, and Evidence of Causation." As in prior editions, Chapter 4 introduces research design as an attempt to overcome the fundamental problem of causal inference. We continue to use laboratory and field experiments to exemplify research design but have added a section on selecting cases for analysis (which covers random and nonrandom sampling). We're also using this new edition to introduce a new section in Chapter 4 that we think is vitally important: "Conducting Research Ethically." Research ethics play a large role in experimental research, but we believe all researchers have ethical obligations to society and the academic community. We're not ones to point fingers or name names, but we encourage everyone to teach their students to conduct research in an ethical and responsible manner.

Chapter 5, "Making Controlled Comparisons," addresses both the logic of controlled comparisons as well as the methods used to make controlled comparisons using both cross-tabulations and mean comparisons. We've managed to clarify our leading example involving the relationship between partisanship and gun control opinions, controlled for gender differences, and streamline this discussion in this edition. Some new material at the end of Chapter 5 discusses advanced methods of making controlled comparisons, like the difference-in-differences design and matching methods. We're scratching the surface on these topics to show students how rich the ground is. We encourage instructors with special interest and expertise on more advanced topics to pursue these topics further.

In Chapter 6, we transition to inferential statistics. We've found that some students have difficulty making the transition to inferential statistics and it complicates, rather than enhances, their political analysis. We've extensively rewritten Chapter 6 to try to convey the purpose of inferential statistics as plainly and clearly as we can, starting with the chapter's opening lines: "You're falling asleep and you hear a sound. Should you get up or go to sleep?" The purpose of inferential

statistics, we write, is to help us distinguish "mere random noise from meaningful results." We then show students what statistical noise looks like. To keep students from thinking this is a dry subject, we've inserted some material on colorful origins of Student's *t*-distribution.

The theme and title of Chapter 7 remains tests of significance and measures of association. As part of our continuing effort to make the transition to inferential statistics smoother, we've added a section on one-sample significance tests at the beginning of Chapter 7 to demonstrate null hypothesis testing in its most basic form. We've also added a new section called "Criticisms of Null Hypothesis Testing" to the end of Chapter 7 to convey some of the limitations of this type of analysis to students. This section only introduces some advanced topics and we encourage instructors with special interest in the use and misuse of null hypothesis testing to elaborate on this debate in the classroom.

We've updated the figures and examples in Chapter 8, "Correlation and Linear Regression." For this edition, we've made a few additional changes. The section on dummy variable regression now follows the material on multiple regression and focuses on regression with multiple dummy variables. This change better aligns with how these topics are covered in the *Companions* (where regression with multiple dummy variables follows material on multiple regression). We've also added sections to help students evaluate regression models and diagnose potential problems. One new section discusses multicollinearity, parsimony, and missing data. The other new section, "Analyzing Residuals to Evaluate Linear Regression Models," shows students how researchers use residuals to assess the assumptions of linear regression analysis. Consistent with other parts of the book, we discuss this topic in a nontechnical manner and emphasize visual analysis of residuals.

We've also updated the figures and examples in Chapter 9, "Logistic Regression." Our primary example in this chapter is vote choice in the 2016 presidential election. The relationship between partisan preference and vote choice should surprise no one, but the data make a convincing case for nonlinear analysis.

The most significant changes are found in Chapter 10, "Conducting Your Own Analysis." As discussed above, this chapter can be used either at the end of the course to review prior chapters or the beginning of a course to preview what's ahead and prepare students to write a research paper. The chapter covers expected material, like picking a good topic, making an outline, reviewing literature, collecting data, and writing a research paper—but more than that, we hope that it conveys the spirit of discovery and helps students enjoy doing research.

COMPANION TEXTS

The Essentials of Political Analysis can be used as a stand-alone text in a political science methods course. Alternatively, it can be supplemented with a workbook, such as An SPSS Companion to Political Analysis, A Stata Companion to Political Analysis, or An R Companion to Political Analysis. These workbooks show students how to use SPSS, Stata, or R software to perform the techniques covered in the text: obtaining descriptive statistics, conducting bivariate and multivariate cross-tabulation and mean comparison analyses, running correlation and regression, and performing binary logistic regression. The workbooks also include chapters on statistical significance and measures of association, as well as data transformation procedures. The final chapters of these workbooks provide examples of research projects and help students as they collect and code data, perform original analysis, and write up their findings. The workbooks contain many end-of-chapter exercises. Instructor's solutions manuals

provide answers for all exercises. Syntax files for all examples and exercises are also available to adopters.

The *Companions* to *The Essentials of Political Analysis* all use four data files: selected variables from the 2016 GSS and the 2016 ANES, as well as datasets on the fifty U.S. states and 167 countries of the world. In all three workbooks, students work through each chapter's guided examples, using computer screenshots for graphic support.

COMPANION WEBSITE

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ACKNOWLEDGMENTS

We thank a growing list of adopters and friendly critics: Johanna Kristin Birnir of the State University of New York at Buffalo, Pete Furia of Wake Forest University, James Hanley of the University of Illinois at Springfield, Joel Lefkowitz of the State University of New York at New Paltz, Jay DeSart of Utah Valley State College, Charles Boehmer of University of Texas at El Paso, Scott Cooper of Brigham Young University, Scott Desposato of University of California, San Diego, Kathleen Ferraiolo of James Madison University, Jonathan Hanson of Syracuse University, Jesse Marquette of University of Central Florida, and Brian Vargus of Indiana University–Purdue University Indianapolis. We also acknowledge the assistance of the book's reviewers for this edition. Any errors that remain are ours.

At CQ Press/SAGE, we thank Scott Greenan, acquisitions editor; Scott Harris, content development editor; Lauren Younker, editorial assistant; Candice Harman, cover designer; Bennie Clark Allen, production editor; and Christina West, copy editor. We owe special thanks to Charisse Kiino, editorial director, who helped and encouraged Philip Pollock to write the first edition of this book, and without whom the latest edition of this book would not have been possible.

SAGE Publishing wishes to thank the following reviewers for their kind assistance:

Michael Burch, Eckerd College Matthew J. Costello, Saint Xavier University Sarah E. Croco, University of Maryland, College Park Tijen Demirel-Pegg, Indiana University–Purdue University Indianapolis Stephen Gent, University of North Carolina at Chapel Hill Francis Neely, San Francisco State University David A. M. Peterson, Iowa State University

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INTRODUCTION

f a country's level of voter turnout may be read as a barometer of its democratic health, then the United States fares relatively poorly. To be sure, the new millennium has seen some positive developments. Turnout for presidential elections rose by nearly 10 percentage points between 1996 and 2008 (followed by some lower numbers in 2012 and 2016). Nearly 50 percent of eligible voters participated in the 2018 midterm election, but over the past 40 years, congressional turnouts have remained low and stagnant, only occasionally nudging above 40 percent. These numbers pale in comparison with other democratic countries, where parliamentary elections routinely mobilize more than 60 percent of the electorate.¹ What if the United States followed the lead of other countries—and the suggestion of former President Obama—and made voting mandatory?² Would this dramatically alter election outcomes and shift the direction in public policy? Or would mandatory voting have modest effects, beyond perhaps creating a new class of disgruntled citizens, forced to take part in an activity they would prefer to avoid?³

Issues of institutional reform are not the only topics that come to mind when elections are being discussed. For example, over the past 35 years or so, women have become much more likely than men to support the candidate of the Democratic Party. What accounts for this shift? Does the Democratic policy agenda appeal more strongly to women than to men? If so, which policies? We also know that people who earn lower incomes are more likely than higher-income people to vote Democratic. If women, on average, earn lower incomes than men, then maybe the "gender gap" is really an "income gap." If one were to compare women and men with similar incomes, would the gap still show up?

Of course, challenging and important issues are not confined to U.S. politics. On the world stage, some countries cultivate foreign relations and seek international influence while others turn inward and protect their native cultures. As old alliances recede and new alliances form, one might ask, what are the prospects for international peace and prosperity? Do international institutions make the world safer? If so, how do we address the concerns of developing countries, dictatorships, and countries plagued by war and violence?

These are the sorts of questions political scientists ask all the time. Researchers observe the political landscape and seek explanations for what they see. They offer hypotheses about political relationships and collect facts that can shed light on the way the political world works. They exchange ideas with other researchers and discuss the merits of various explanations, while refining some and discarding others. Sometimes political scientists describe "What if?" scenarios, using established facts or workable assumptions to make predictions about future facts. (If voting became mandatory, what would be the likely consequences?) Sometimes the facts that researchers seek are already there, waiting to be described and measured. (What is the income difference between women and men?) Scholars may disagree on the meaning of important ideas and discuss the measurement of complex concepts. (How would one define democracy?) Through it all, political scientists learn to be dispassionate yet skeptical—debating hypotheses, offering alternative explanations or measurements, questioning analyses and results, and illuminating political relationships.

FACTS AND VALUES IN PERSPECTIVE

Political scientists long have argued among themselves about the great divide between two sorts of questions: questions of fact, *what is*, and questions of value, *what ought to be*. We call questions of fact **empirical** questions. Empirical questions can be answered with information we collect through observation and experience. Questions of value are **normative**. Normative questions aren't answered with empirical data, but rather through logic proofs and philosophical debate.

Often the difference between a question of fact and a question of value is plain and elementary. To ask whether wealth is distributed equally in the United States is to raise a question of fact, a question that can be addressed through definition and measurement. To ask whether wealth ought to be distributed more equally is to raise a question of value, a question that cannot be answered by empirical analysis. Sometimes, however, the is-ought distinction is not so clear. We might say, for example, that gun ownership is more widespread in the United States than in other countries, and we might assert further that the incidence of gun ownership is connected to gun-related crime. We might therefore offer the opinion that gun ownership ought to be as thoroughly controlled as judicial precedent allows. Fact or value? A bit of both. Our opinion about gun regulations is based on assertions about the real world, and these assertions are clearly open to empirical examination. What is the evidence for the connection between guns and crime? Are there plausible alternative explanations? Regardless of your personal opinions about political issues, it is important to remain open to new facts and competing perspectives.

Because value judgments are often based on empirical evidence, political analysis can affect opinions by shaping the reasons for holding them. Empirical analysis of political issues can inform debates over public policy, although some political science research is conducted purely to understand the political world better.⁴ These distinctions allow us to identify four basic types of political science research⁵:

- **Applied research**. Applied research identifies solutions to real-world problems, usually based on existing political science theories and analysis of empirical evidence.
- **Theory-oriented research.** Theory-oriented research (sometimes called pure or basic research) helps us better understand political phenomena. It is also usually based on existing theories and analysis of empirical evidence, but the goal is to develop and refine explanatory theories for pure knowledge, not practical applications.
- Normative theory. Normative theorists identify moral principles that make society better, based on reason and philosophy rather than empirical evidence.
- Formal theory. Formal theorists identify the implications of people acting rationally to maximize their self-interests. It is based on logic and mathematics rather than empirical evidence. Formal theorists do not contend that everyone should rationally purse maximum utility; many implications of rational behavior are bad for society.

Of course, research may move between types. Formal theories that derive the implications of acting rationally can be tested empirically to understand the limits of rationality. An academic researcher's theory can be applied to solve real-world

problems that didn't motivate the research. Most research projects are a mix of different types and styles of research, although one type of research may predominate.

Separating one's personal opinion on an issue from objective and open-minded analysis is often easier said than done—and it requires discipline and practice. After all, politics is serious business. And it is compelling *because* it involves differing opinions and the clash of competing values. Consider the discussions and arguments about the tradeoffs between domestic security and civil liberties that you have engaged in or listened to over the past several years. These arguments focus on whether (and in what ways) life in the United States *ought to* change. Many people advocate an emphasis on security—restricting immigration, permitting government authorities more latitude in detaining and arresting suspected terrorists, and relaxing legal protections against electronic surveillance. Others are skeptical of such measures. They argue that the basic civil liberties of all citizens would be endangered, that the government would interpret such powers too broadly and begin to restrict any speech or activity it deemed a security risk.

How can political analysis help resolve this very serious issue? To be sure, the logic and methods you learn in this book will not show you how to "prove" which competing value—a belief in the desire for security or a belief in civil liberties—is "correct." Yet even in this debate, the protocol of political research can guide your search for the empirical bases of opinions and value judgments. What is the distribution of public opinion on security versus civil liberties? What existing laws need stricter enforcement? What new laws may be required? How has the U.S. government behaved toward its citizens during past national crises? Might not this historical data inform our current predictions about what the government will do? These questions, and countless others, are not easily answered. But they are questions of fact, and, at least in principle, they are answerable. This book is designed to help you frame and address such questions.

THE SCIENTIFIC APPROACH

There is one other way that learning about political research can nurture your ability to analyze political relationships and events—and even to elevate the level of your own political arguments about values. This has to do with an unspoken norm that all scientists follow: *Remain open, but remain skeptical*.

All science, political science included, seeks to expand our understanding of the world. To ensure that the pathway to knowledge is not blocked, we must allow entrance to all ideas and theories. Suppose, for example, that we claim that the incidence of property crime is tied to the phases of the moon. According to our "moon theory," crime increases and recedes in a predictable pattern, increasing during the new moon and decreasing during the full moon. Laughable? Maybe. But the "remain open" tenet of scientific inquiry does not permit us to hold this theory in contempt prior to investigation. So the moon theory gains entrance. Once on the pathway, however, any idea or theory must follow some "be skeptical" rules of the road. There are two sorts of rules. Some rules deal with evaluating questions of fact. These are sometimes called "What?" questions. Other rules deal with evaluating questions of theory. These are sometimes called "Why?" questions.

On questions of fact, scientific knowledge is based on empirical observation and measurement. These observations and measurements, furthermore, must be described and performed in such a way that any other scientist could repeat them and obtain the same results. Scientific facts are empirical and reproducible. Thus, if we were to claim that the moon theory occurred to us in a dream, our results would be neither empirical nor reproducible. We would fail the fundamental rules for evaluating "What?" questions. If, by contrast, we were to describe an exhaustive examination of crime rate figures, and we could show a strong relationship between these patterns and phases of the moon, then we are still on the scientific path. Another researcher, following in our procedural footsteps, would get the same results.

On questions of theory, scientific knowledge must be explanatory and testable. An idea is **explanatory** if it describes a causal process that connects one set of facts with another set of facts. In science, explanation involves causation. If we were to propose that moon phases and crime rates go together because criminals are reverse werewolves, coming out only when the moon is new, we would be on shaky ground. We would be relying on a fact that is neither empirical nor reproducible, plus our "explanation" would lack any sense of process or causation. But suppose we said that criminals, like all individuals, seek to minimize the risks associated with their chosen activity. A full-moon situation would represent greater risk, a greater probability of being seen and arrested. A new-moon situation would represent lower risk, a lower probability of being detected. This idea is explanatory. Using plausible assumptions about human behavior, it describes why the two sets of facts go together. One level of the causal process (greater risk) produces one outcome (lower crime rates), whereas a different level of the causal process (lower risk) produces another outcome (higher crime rates).

An idea is **testable** if the researcher describes a set of conditions under which the idea should be rejected. Our goal is to develop general theories that generate specific hypotheses we can test with empirical data. A researcher with a testable idea is saying, "If I am correct, I will find such and such to be true. If I am incorrect, I will not find such and such to be true." Suppose a skeptical observer, upon reading our moon theory, said: "Your explanation is very interesting. But not all full-moon situations involve higher risk as you have defined it. Sometimes the sky is heavily overcast, creating just as much cover for criminal activity as a new-moon situation. What would the crime rate be in full moon-overcast situations?" This observer is proposing a test, a test we must be willing to accept. If our idea is correct, we should find that full moon-overcast conditions produce crime rates similar to new-moon conditions. If our idea is incorrect, we would not find this similarity. Suppose our idea fails this test. Is that the end of the road for the moon theory? Not necessarily, but we would have to take our failure into account as we rethink the causal process that we proposed originally. Suppose our idea passes this test. Would that confirm the correctness of our theory? No, again. There would be legions of skeptics on the pathway to knowledge, offering alternative theories and proposing new tests.

WHAT THIS BOOK IS ABOUT

In this book you will learn essential empirical methods for doing your own political analysis and for critically evaluating the work of others. The first five chapters deal with the logic behind political research. In Chapter 1 we consider how to think clearly about political concepts, as we weigh the challenges involved in measuring concepts in the real world. In Chapter 2 you will learn how to measure variables, the irreducible elements of description and analysis. In Chapter 3 we discuss the features of acceptable explanations in political science, and you will learn to frame hypotheses and make comparisons, the core methodology of political analysis. In Chapters 4 and 5 we cover research design—an overall set of procedures for testing explanations and we describe the logic and practice of controlled comparison, the main method for taking rival explanations into account. In these chapters, the emphasis is on the logic of how one goes about adducing facts and evaluating relationships. You will find that the great enterprise of political research has much to do with thinking about concepts, looking at relationships between variables, creating explanations, figuring out patterns, and controlling for competing processes.

You will also find that basic statistical knowledge is a key resource for the researcher-an indispensable skill for interpreting relationships. Suppose, for example, that you were interested in describing the size of the gender gap among voting-age adults. Although you would not enjoy the uncommon luxury of observing the entire population of women and men you wanted to study, you would have access to a sample, a smaller group of women and men drawn at random from the larger population. Two questions would arise. First, how closely does the gender gap in the sample reflect the true gender gap in the unseen population? Second, how strong is the relationship between gender and partisanship? The answer to the first question lies in the domain of inferential statistics, the essentials of which are covered in Chapter 6 and part of Chapter 7. The answer to the second question requires a working knowledge of the most commonly used measures of association, also discussed in Chapter 7. In Chapter 8, we consider linear regression analysis, one of the more sophisticated and powerful methods having wide application in political research. In Chapter 9, you will learn to use and interpret logistic regression, a specialized but increasingly popular analysis technique.

This book offers a lot of examples, many of which are based on mass-level surveys of U.S. public opinion. Of course, your own substantive interests may lie elsewhere: comparative politics, international relations, public policy, judicial politics, state government, or any number of other areas of political research. In Chapter 10, we show how you can apply the essential tools of political analysis to conduct your own research and communicate your results effectively in a research paper.

CONCLUSION

As you can see, political research is an ongoing enterprise. Political analysis requires clarity, questioning, intellectual exchange, and discipline. Yet it also involves openness, creativity, and imagination. Compared with politics itself, which is enormously dynamic and frequently controversial, political analysis may seem rather stodgy. The basic foundations of political analysis—measuring and describing variables, coming up with theories, testing hypotheses, understanding statistical inference, and gauging the strength of relationships—have not shifted in many years. (For example, one of the techniques you will read about, chi-square, has been in use for more than a century.) This should be a comforting thought. The skills you learn here will be durable. They will serve you now and in the future as you read and evaluate political science.

The basic foundations of political analysis are stable, but this does not impede political science research. Quite the opposite. The core principles of political analysis support an incredibly diverse and interesting discipline. The scope of political inquiry is broad. While the overriding goal of political science research may be to explain political outcomes, there are different ways of advancing this mission. Some political scientists develop new techniques for collecting data; others develop general theories and define important concepts. Some political scientists are making better tools for measuring concepts; others are improving our methods for analyzing data. Some political scientists are improving how we visualize relationships; others edit journals and organize conferences to disseminate new ideas. All of these tasks help move the discipline forward. As you learn the essentials of political analysis, you will bring a new critical edge to the many other topics and media you encounter—election or opinion polls, journalistic accounts about the effects of medical treatments, or policy studies released by organizations with an ax to grind. And you will learn to be self-critical, clarifying the concepts you use and supporting your opinions with empirical evidence. Whether you are interested in elections, gender politics, international relations, gun control, civil liberties, the crime rate, or some other political topic, the essential tools of political analysis can help you understand the world and, we hope, make it a better place.

applied research (p. xxii) empirical (p. xxii) explanatory (p. xxiv) formal theory (p. xxii)

normative (p. xxii) normative theory (p. xxii) testable (p. xxiv) theory-oriented research (p. xxii)



For U.S. turnout data, see Michael P. McDonald, "United States Elections Project," available at http:// www.electproject.org. For parliamentary turnouts, see "International Institute for Democracy and Electoral Assistance (International IDEA)," available at http://www.idea.int.

Speaking in Cleveland, Ohio, on March 18, 2015, Obama said (in part): "In Australia, and some other countries, there's mandatory voting, It would be transformative if everybody voted. That would counteract money more than anything. If everybody voted, then it would completely change the political map in this country, because the people who tend not to vote are young; they're lower income; they're skewed more heavily towards immigrant groups and minority groups . . ." See "Remarks by the President to the City Club of Cleveland," available at https:// www.whitehouse.gov/the-press-office/2015/03/18/ remarks-president-city-club-cleveland.

On the effects of mandatory voting, see Jack Citrin, Eric Schickler, and John Sides, "What if Everyone Voted? Simulating the Impact of Increased Turnout in Senate Elections," *American Journal of Political Science* 47, no. 1 (January 2003): 75–90. See also the archives of Professor Sides's blog, "The Monkey Cage," published November 7, 2011, http://the monkeycage.org/2011/11/07/should-voting-bemandatory/.

The difference between applied and theoretical research in political science is comparable to the difference between engineering and physics (familiar to fans of television's *Big Bang Theory*). Applied researchers and engineers use theories to develop solutions to real-world problems. Theoretical researchers and physicists try to uncover the basic principles and laws that explain society and the physical world.

The discussion of different types of political science research is based on W. Philips Shively, *The Craft of Political Research*, 9th ed. (New York: Routledge, 2016), 4–9.

THE DEFINITION AND MEASUREMENT OF CONCEPTS

Think for a moment about the variety of political decisions that people make. Perhaps most obviously, we vote in elections. But before we vote, we can show our support for a candidate by attending a campaign event, putting up a yard sign, or encouraging friends to vote for our preferred candidate. Those elected decide which bills they'll sponsor and support. The effects of bills that become laws depend on how they're funded and enforced, whether judges decide to strike them down, whether legislators decide to amend them, not to mention decisions made by presidents, governors, bureaucrats, and special interest groups. All these decisions require people to evaluate different options (including the possibility of not deciding) and determine which option they prefer. Politics, after all, is all about making choices.

Our preferences help us discuss and describe the world. It is virtually impossible to think about people, places, or things without mentally sorting them according to whether we like them or not and how strongly we like or dislike them. You use your preferences to vote for your preferred candidate on a ballot, decide what to order on a menu, or pick a show to watch on Netflix. Your feelings about things, however, are not tangible and concrete the way the people and things you evaluate are. You cannot see or hear a "preference" the same way you can a progun candidate or a gun permit. Preference is a concept, an idea or mental construct that organizes, maps, and helps us understand phenomena in the real world and make choices. You can sort and organize objects according to your preferences, mentally separating things you like from things you dislike, then perhaps further separating the things you really like from the things you just like, and so on. Of course, personal preference is not the only criterion for a mental map of the world; for example, you could sort and organize things according to their weight, commercial value, or how politically controversial they are. Some political concepts are quite complicated: "globalization," "power," "democratization." Others, such as "political participation" or "social status," are somewhat simpler.

Learning Objectives

In this chapter you will learn:

- How to clarify the meaning of concepts
- How to identify
 multidimensional concepts
- How to write a definition for a concept
- How systematic error affects the measurement of a concept
- How random error affects the measurement of a concept
- How to recognize problems of reliability and validity

Get the edge on your studies.

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- Review key terms with eFlashcards.
- Watch videos that enhance chapter content.



Whether simple or complicated, concepts are everywhere in political debate, in journalistic analysis, in ordinary discussion, and, of course, in political research. How are concepts used? In partisan or ideological debate—debates about values concepts can evoke powerful symbols with which people easily identify. A political candidate, for example, might claim that his or her agenda will ensure "freedom," create "equality," or foster "self-determination" around the globe. These are evocative ideas, and they are meant to be. In political research, concepts are not used to stir up primitive emotional responses. Quite the opposite. In empirical political science, concepts refer to facts, not values. When political researchers discuss ideas like "freedom," "equality," or "self-determination," they are using these ideas to summarize, label, and understand observable phenomena and tangible things in the real world.

The primary goals of political research are to describe concepts and to analyze the relationships between them. A researcher may want to know, for example, if social trust is declining or increasing in the United States, whether political elites are more tolerant of dissent than are ordinary citizens, or whether economic development causes democracy. A **conceptual question**, a question expressed using ideas, is frequently unclear and thus is difficult to answer empirically. A **concrete question**, a question expressed using tangible properties, can be answered empirically. To take a scientific approach to politics, one should try to turn conceptual questions into concrete questions. We don't work on concrete questions because we're not interested in concepts. Nothing could be further from the truth. Because concepts are important, we want to study them productively to better understand the world.

The tasks of describing and analyzing concepts—social trust, political elites, tolerance of dissent, economic development, democracy, and any other concepts that interest us—present formidable obstacles. In her path-breaking book, *The Concept of Representation*, Hanna Pitkin describes the challenge of defining concepts such as "representation," "power," or "interest." She writes that instances "of representation (or of power, or of interest) . . . can be observed, but the observation always presupposes at least a rudimentary conception of what representation (or power, or interest) *is*, what *counts as* representation, where it leaves off and some other phenomenon begins."¹ We need to somehow transform concepts into concrete terms, to express vague ideas in such a way that they can be described and analyzed.

Conceptual definitions are covered in depth in the first part of this chapter. A **conceptual definition** clearly describes the concept's measurable properties and specifies the units of analysis (e.g., people, nations, states, and so on) to which the concept applies. Having clarified and defined a concept, we must then describe an instrument for measuring the concept in the real world. An **operational definition** describes the instrument to be used in measuring the concept and putting a conceptual definition "into operation."

Yet in describing a measurement strategy, we keep an eye trained on the conceptual world: Does this operational definition accurately reflect the meaning of the concept? In this chapter we consider problems that can emerge when researchers decide on an operational definition. In Chapter 2 we take a closer look at variables, the concrete measurements of concepts.

CONCEPTUAL DEFINITIONS

As we stated in the chapter introduction, a conceptual definition clearly describes the concept's measurable properties and specifies the units of analysis to which the concept applies. It is important to clearly define concepts because the same concept can, and often does, mean something different in one context than another or mean different things to different people. Researchers define concepts to make their intended meaning clear to others. If a word or concept means different things to different people, research is likely to be misunderstood.

For example, we could ask you, "Are women more liberal than men? Yes or no?" You might reply, "It depends on what you mean by *liberal.*" This is a conceptual question because it uses the intangible term *liberal* and thus does not readily admit to an empirical answer. Are we asking if women are more likely than men to support abortion rights, gun control, government support of education, spending to assist poor people, environmental protection, affirmative action, gay and lesbian rights, funding for drug rehabilitation, or what? Do we mean all these things, some of these things, none of these things, or something else entirely? For some, "liberal" may mean support for gun control. For others, the concept might refer to support for environmental protection. Still others might think the real meaning of liberalism is support for government spending to assist the poor.

Consider, then, the following conceptual definition of liberalism: Liberalism is the extent to which individuals express support for increased government spending for social programs. We might be able to improve this definition, but it's a good start. This statement clarifies an abstract political preference, liberalism, by making reference to a measurable attribute—expressing support for government spending on social programs. Someone's preference for liberal policies is abstract and not directly observable, so we focus on what we can observe, like someone's expressing support for government social programs in response to a survey. Notice the words, "the extent to which." This phrase suggests that the concept's measurable attribute—expressing support for government spending—varies across people. Someone who expresses support for government spending is more "liberal" than someone who does not support government spending. It is clear, as well, that this particular definition is meant to apply to individuals.²

The conceptual definition of liberalism we have proposed clarifies what liberalism means to us and suggests a way of measuring it. Without a conceptual definition, we cannot hope to answer the question "Are women more liberal than men?"; having defined the concept of liberalism, the question is now answerable. As you can see, in thinking about concepts and defining them, we keep an eye trained on the empirical world: What are the concrete, measurable characteristics of this concept? The first step in defining a concept is to clarify its empirical meaning.

Clarifying a Concept

To clarify a concept, it is often useful to make an inventory of the concept's concrete properties. After settling on a set of properties that best represent the concept, we write down a definition of the concept. This written definition communicates the subjects to which the concept applies and suggests a measurement strategy. Let's illustrate these steps by working through the example introduced earlier: liberalism.

The properties of a concept must have two characteristics. They must be concrete, and they must vary. The abstract term *liberal* must represent some measurable characteristics of people. After all, when we say that a person or group of people is "liberal," we must have some attributes or characteristics in mind. Someone's liberal preferences may be revealed by the choices they make or other characteristics we can observe about them. Moreover, liberalism varies among people. That is, some people have more (or less) of the measurable attributes or characteristics of liberals than other people do. In clarifying a concept, then, we want to describe characteristics that are concrete and variable. What, exactly, are these characteristics? The mental exercise of making an inventory of a concept's properties can help you to identify characteristics that are concrete and variable. Think of two cases that are polar opposites with respect to the concept of interest. In this example, we are interested in defining liberalism among individuals, so at one pole we imagine the stereotypical liberal who has all the tell-tale characteristics of liberalism. At the other pole, we imagine the archetype of conservativism who is the antithesis of the liberalism. What images of a perfectly liberal person do you see in your mind's eye? What images of a perfect opposite, an antiliberal or conservative, do you see?³

For each case, the liberal and the conservative, we make a list of observable characteristics. In constructing these lists, be open and inclusive. This a creative, idea-generating exercise so allow yourself to brainstorm even if it means some coloring outside the lines. Here is an example of an inventory of measurable properties you might come up with:

A liberal:

- Has low income
- Is a young person
- Lives in a city
- Favors economic regulations
- Expresses support for government-funded health care and public education
- Attends demonstrations in support of women and immigrants
- Believes free market capitalism is unfair and causes inequality
- Donates money to liberal causes
- Votes for Democrats
- Watches Modern Family, MSNBC
- Is vegetarian, drives a hybrid car
- Listens to urban music

A conservative:

- Has high income
- Is an older person
- Lives in the suburbs or a rural area
- Favors free market enterprise
- Expresses opposition to government-funded health care, support for school vouchers
- Attends demonstrations in support of the Tea Party and conservative causes
- Believes free market capitalism is fair and reduces inequality
- Donates money to conservative causes
- Votes for Republicans
- Watches *Duck Dynasty*, Fox News
- Plays golf, drives an SUV
- Listens to country music

Brainstorming the measurable properties of a concept is an open-ended process, and it always produces the raw materials from which a conceptual definition can be built. Once the inventory is made, however, we need to become more critical and discerning. Three problems often arise during the inventory-building process. First, we might think of empirical attributes that are only loosely related to the concept of interest. Second, the inventory may include concepts rather than measurable properties. Third, the empirical properties may represent different dimensions of the concept. Consider the first three characteristics. According to the list, a liberal "has low income," "is a young person," and "lives in a city," whereas a conservative "has high income," "is an older person," and "lives in the suburbs or a rural area." Think about this for a moment. Are people's income, age, and residence really a part of the concept of liberalism? Put another way: Can we think about what it means to be liberal or conservative without thinking about income, age, and residence? You would probably agree that we could. To be sure, liberalism may be related to demographic factors, such as income, age, and residence, but the concept is itself distinct from these characteristics. This is the first problem to look for when clarifying a concept. Some traits seem to fit with the portraits of the polar-opposite subjects, but they are not essential to the concept. We could say the same thing about what liberals and conservatives tend to watch on television, eat, drive, and do for fun. It's possible we could identify liberals and conservatives based on demographic characteristics and some nonpolitical behaviors, but these things aren't what make someone a liberal or conservative. Let's drop the nonessential traits and reconsider our newly abbreviated inventory:

A liberal:

A conservative:

- Favors economic regulations
- Expresses support for government-funded health care and public education
- Attends demonstrations in support of women and immigrants
- Believes free market capitalism is unfair and causes inequality
- Donates money to liberal causes
- Votes for Democrats

- Favors free enterprise
- Expresses opposition to government-funded health care, support for school vouchers
- Attends demonstrations in support of the Tea Party and conservative causes
- Believes free market capitalism is fair and reduces inequality
- Donates money to conservative causes
- Votes for Republicans

According to the list, a liberal "favors economic regulations" and "believes free market capitalism is unfair and causes inequality." A conservative "favors free enterprise" and "believes free market capitalism is fair and reduces inequality." Neither of these items should be on the list. Why not? Because neither one is measurable. Both terms are themselves abstract concepts, and we cannot use one concept to define another. What someone favors or believes cannot be directly observed and measured.

After you've brainstormed an inventory of characteristics, imagine that a skeptical observer is looking over your shoulder, pressing you to specify concrete, measurable traits. How, exactly, would you determine whether someone supports free enterprise and believes free market capitalism is fair and can reduce inequality? You can't read their mind or spot these beliefs on a brain scan image. If you respond, "I can't tell you how I know, but I know it when I see it"—to paraphrase an infamous remark about pornography—then you need to dig deeper for concrete elements.⁴ This is the second problem to look for when clarifying a concept. Some descriptions seem to fit the portraits of the polar-opposite subjects, but these descriptions are themselves vague, conceptual terms that cannot be measured. Let's drop the conceptual terms from the inventory.

A liberal:

A conservative:

- Expresses support for government-funded health care and public education
- Attends demonstrations in support of women and immigrants
- Donates money to liberal causes
- Votes for Democrats

- Expresses opposition to government-funded health care, support for school vouchers
- Attends demonstrations in support of the Tea Party and conservative causes
- Donates money to conservative causes
- Votes for Republicans

One could reasonably argue that all these traits belong on an empirical inventory of liberalism. Some observable phenomena that would offer tangible evidence of someone's liberalism, including monetary contributions to issue groups, attending demonstrations, the display of bumper stickers or yard signs, a record of votes cast, or other overt behaviors may be difficult, if not possible, to measure in practice. People have the right to freely associate, vote in secret, and make private contributions to some political organizations, so it may be impossible to know whether someone attended a demonstration, voted for the Democrat or Republican, or gave money to liberal or conservative causes. Depending on the nature of our research and access to data, we may need to focus on characteristics that are readily observed and exclude those that we can't measure.

Examine the remaining inventory items carefully. Can the attributes be grouped into different types? Are some items similar to each other and, as a group, different from other items? A **conceptual dimension** is defined by a set of concrete traits of similar type. You may have already noticed that expressing support for or opposition to government-funded health care and support for public education versus support for school vouchers refer to traditional differences between those who favor a larger public sector and more social services (liberals) and those who favor a more limited governmental role (conservatives). The other items, expressing support for or opposition to gender equality and immigration, refer to more recent disputes between those who favor socially progressive policies (liberals) and those who support traditional social policies (conservatives). This example illustrates the third problem to look for when clarifying a concept. All the traits fit with the portraits of the polar-opposite subjects, but they may describe different dimensions of the concept.

Some concepts, such as liberalism, are multidimensional. A **multidimensional concept** has two or more distinct conceptual dimensions. In a multidimensional concept, each conceptual dimension encompasses empirical properties that are similar to each other. Furthermore, each group of traits is qualitatively distinct from other groups of traits. To avoid confusion, the different dimensions need to be identified, labeled, and measured separately. Thus, the traditional dimension of liberalism, often labeled *economic liberalism*, subsumes an array of similar attributes: support for government-funded health care, aid to poor people, funding for education, spending for infrastructure, and so on. The moral dimension, often labeled *social liberalism*, includes policies dealing with gay and lesbian rights, abortion, the legalization of marijuana, the teaching of evolution, and prayer in schools. By grouping similar properties together, the two dimensions can be labeled separately—economic liberalism and social liberalism—and measured separately.⁵

Many ideas in political science are multidimensional concepts. For example, in his seminal work, *Polyarchy*, Robert A. Dahl points to two dimensions of democracy: contestation and inclusiveness.⁶ Contestation refers to attributes that describe the competitiveness of political systems—for example, the presence or absence of frequent elections or whether a country has legal guarantees of free speech. Inclusiveness refers to characteristics that measure how many people are allowed to participate, such as the presence or absence of restrictions on the right to vote or conditions on eligibility for public office. Dahl's conceptual analysis has proven to be an influential guide for the empirical study of democracy.⁷

Many political concepts have a single dimension. The venerable social science concept of social status or socioeconomic status (SES), for example, has three concrete attributes that vary across people: income, occupation, and education. Yet it seems reasonable to say that all three are empirical manifestations of one dimension of SES.⁸ Similarly, if you sought to clarify the concept of cultural fragmentation, you might end up with a polar-opposite list of varied but dimensionally similar characteristics of polities: many/few major religions practiced, one/several languages spoken, one/many racial groups, and so on. For each of these concepts, SES and cultural fragmentation, you can arrive at a single measure by determining whether people or polities have a great deal of the concept's characteristics.

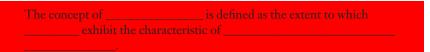
As much as possible, you should define concepts in clear, unidimensional terms. Artists and poets may relish linguistic ambiguity, but social scientists do not. If there are really two separate dimensions of liberalism, we can define and analyze both. Of course, some important political concepts, like power and democracy, are inherently multidimensional and we should not distort their meaning by attempting to define them in simple, unidimensional terms.

A Template for Writing a Conceptual Definition

After identifying the essential, measurable properties of a concept, we define the concept as clearly as possible. A conceptual definition must communicate three things:

- 1. The variation within a measurable characteristic or set of characteristics,
- 2. The subjects or groups to which the concept applies, and
- 3. How the characteristic is to be measured.

The following is a workable template for stating a conceptual definition that meets all three requirements:



For a conceptual definition of economic liberalism, we could write the following:

The concept of <u>economic liberalism</u> is defined as the extent to which <u>individuals</u> exhibit the characteristic of <u>expressing support for</u> government spending for social programs.

Let's consider the template example of a conceptual definition in more detail. The first term, *economic liberalism*, identifies the concept of interest and when combined with the words "the extent to which" communicates the variation at the heart of the concept. Notice that we're focusing on economic liberalism, as opposing to social liberalism, to avoid conflating two potentially distinct concepts. The second term, *individuals*, states the subjects to whom the concept applies. The third term, *expressing support for government spending for social programs*, suggests how the concept should be measured. Having worked through an inventory of properties of liberalism and thought carefully about what it means, we've identified a concrete and variable characteristic of liberalism that's measurable. This definition of economic liberalism conveys all the essential elements of a conceptual definition.

Why It's Important to Identify the Unit of Analysis

By referring to a subject or group of subjects, a conceptual definition conveys the units of analysis. A **unit of analysis** is the entity (person, city, country, county, university, state, bureaucratic agency, etc.) we want to describe and analyze. It is the entity to which the concept applies. Students learning the essentials of political analysis may find the difference between the topic they're analyzing and the entity they're studying to shed light on that topic a bit confusing, but it's important to clearly identify the unit of analysis and understand why the level of analysis is important.

Units of analysis can be either individual level or aggregate level. When a concept describes a phenomenon at its lowest possible level, it is using an **individual-level unit of analysis**. Most polling or survey research deals with concepts that apply to individual persons, which are the most common individuallevel units of analysis you will encounter. Individual-level units are not always persons, however. If you were conducting research on the political themes contained in the Democratic and Republican Party platforms over the past several elections, the units of analysis would be the individual platforms from each year. Similarly, if you were interested in finding out whether environmental legislation was a high priority in Congress, you might examine each bill that is introduced as an individual unit of analysis.

Much political science research deals with the **aggregate-level unit of analysis**, which is a collection of individual entities. Neighborhoods or census tracts are aggregate-level units, as are congressional districts, states, and countries. A university administrator who wonders if student satisfaction is affected by class size would gather information on each class, an aggregation of individual students. Someone wanting to know whether states with lenient voter registration laws have higher voter turnout than states with stricter laws could use voter registration laws and voting data from fifty aggregate-level units of analysis, the states. Notice that collections of individual entities, and thus overall aggregate levels, can vary in size. For example, both congressional districts and states are aggregate-level units of analysis—both are collections of individuals within politically defined geographic areas—but states usually represent a higher level of aggregation because they are composed of more individual entities.

There are two general types of aggregate-level data. Some aggregate-level data are really a summary of individual-level units calculated by combining or averaging individual-level characteristics or behaviors, such as an average of student evaluations, the proportion of adults who voted, or some other average characteristic of those in a city, county, or legislative district. Aggregate-level data may also measure the group's characteristics when acting as a group. For example, one could identify which states have lenient voter registration policies and which have strict policies.

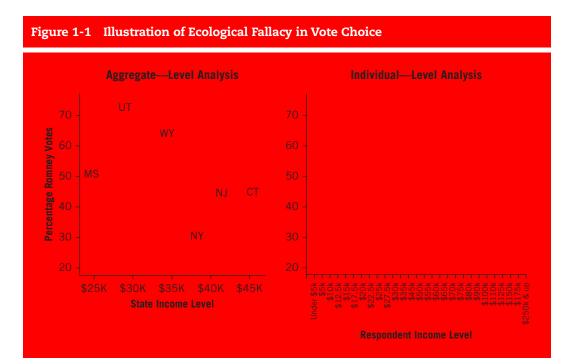
The same concept often can be defined at both the individual and aggregate levels. Dwell on this point for a moment. Just as economic liberalism can be defined for states by aggregating the numbers of state residents who support or oppose government spending: The concept of economic liberalism is defined as the extent to which states exhibit the characteristic of having residents who support government spending for social programs. This conceptual definition makes perfect sense. One can imagine comparing states that have a large percentage of pro-spending residents with states having a lower percentage of pro-spending residents. For statistical reasons, however, the relationship between two aggregate-level concepts usually cannot be used to make inferences about the relationship at the individual level. Suppose we find that states with larger percentages of college-educated people have higher levels of economic liberalism than states with fewer college graduates. Based on this finding, we could not conclude that college-educated individuals are more likely to be economic liberalism than are individuals without a college degree.

Sometimes researchers want to use data collected at one level of analysis to better understand what's happening at another level of analysis. This is called **crosslevel analysis**. Cross-level analysis may be necessary where data on certain outcomes are not available at the individual level. For example, a researcher cannot obtain individual-level voting records but may obtain election results by election precinct. Someone interested in juror behavior could compile data on decisions by six- or twelve-member juries but could not observe jury deliberations because they are secret. Researchers interested in health and education outcomes would face similar challenges because of the privacy of medical and educational records.

A classic problem, known as the **ecological fallacy**, may arise when an aggregate-level phenomenon is used to make inferences at the individual level. W.S. Robinson, who coined the term more than 60 years ago, illustrated the ecological fallacy by pointing to a counterintuitive fact: States with higher percentages of foreign-born residents had higher rates of English-language literacy than states with lower percentages of foreign-born residents. At the individual level, Robinson found the opposite pattern, with foreign-born individuals having lower English literacy than native-born individuals.^o The ecological fallacy is not new, but it continues to create problems and cause confusion.¹⁰ The issue is not that generalizing from one level of analysis to another is always wrong, but sometimes it is and it's difficult to know when it is wrong.¹¹

Consider, for example, an aggregate-level analysis of the relationship between income and partisanship in national elections. Compare the relationship between income and the percentage voting for 2012 Republican candidate Mitt Romney at the state level and the individual level in Figure 1-1. If one analyzes the relationship between state per capita income and the percentage vote for Romney in the 2012 election (the left side of Figure 1-1), it appears that poor states are "red states" and rich states are "blue states." It's tempting to infer from this aggregate-level relationship that poor people are more likely to vote Republican than people with higher incomes. Many political pundits read the national electoral map this way, but it's an ecological fallacy. An aggregate-level relationship may not be reflected at the individual level. In fact, an individual-level analysis of the relationship between income and partisanship in national elections shows the opposite pattern: as individual income increases, so does the percentage of self-reported Romney voters (the right side of Figure 1-1).

A proper conceptual definition needs to specify the units of analysis. Researchers must be careful when drawing conclusions based on the study of aggregate-level units of analysis.



OPERATIONAL DEFINITIONS

By suggesting how the concept is to be measured, a conceptual definition points the way to a clear operational definition.¹² An operational definition describes explicitly how the concept is to be measured empirically. How could we determine the extent to which people hold opinions that are consistent with economic liberalism? What procedure would produce the truest measure of social liberalism? Suppose we wanted to quantify Dahl's inclusiveness dimension of democracy. We would need to devise a metric that combines the different concrete attributes of inclusiveness. Exactly what form would this metric take? Would it faithfully reflect the conceptual dimension of inclusiveness, or might our measure be flawed in some way? This phase of the measurement process, the step between conceptual definition and operational definition, is often the most difficult to traverse. To help you understand how researchers operationalize abstract concepts, let's consider how researchers might measure preferences and support for liberalism.

The concept of preference is essential to public opinion research, but how can we operationalize this concept? Sometimes people are asked to compare two or more options and identify their favorite one or rank them in preference order. You can ask people about their past choices. If something is sold in the marketplace, we can discover how much people are willing to pay, or accept as payment, in a transaction. There is usually more than one way to operationalize a concept, but they aren't all equally useful. We often put prices on things to quantify how much they're worth, but many important things aren't bought and sold in fairs or markets.

Let's consider a popular method of operationalizing the concept of preference in political science research. Researchers developed a novel method of measuring preferences for the American National Election Study (ANES): the feeling thermometer. A **feeling thermometer** is a visual aid that helps people quantify their feelings about people, ideas, and institutions. It works like this: the researcher shows the respondent a visual aid that calibrates thermometer readings to feelings and asks the following question:

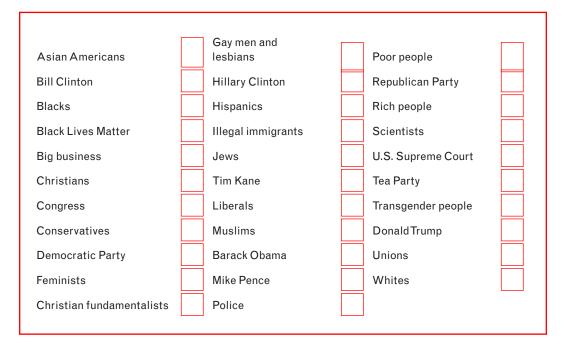
I'd like to get your feelings toward some of our political leaders and other people who are in the news these days. I'll read the name of a person and I'd like you to rate that person using something we call the feeling thermometer. Ratings between 50 degrees and 100 degrees mean that you feel favorable and warm toward the person. Ratings between 0 degrees and 50 degrees mean that you don't feel favorable toward the person and that you don't care too much for that person. You would rate the person at the 50-degree mark if you don't feel particularly warm or cold toward the person. If we come to a person whose name you don't recognize, you don't need to rate that person. Just tell me and we'll move on to the next one.

Figure 1-2 shows the card used by ANES interviewers in 1964.¹³ As you can see, the feeling thermometer goes from 0 to 100 degrees. Higher numbers correspond to warmer, more favorable feelings and lower numbers correspond to colder, less favorable feelings. In 1964, this device was used to measure the general public's feelings about presidential candidates, but it's since been broadly deployed to measure the general public's feelings about politicians, groups of people, ideas, and institutions.

Researchers have used feeling thermometers to measure personal preferences for more than 50 years now. Why is the feeling thermometer a good way to operationalize the concept of preference? It's simple and intuitive. People already know how the weather feels. If the temperature is 100 degrees outside, it's a very hot day; if it is 0 degrees, it's a very cold day. Preferences are abstract, but they're frequently associated with our sense of temperature as in getting "cold feet" or having "warm feelings." The feeling thermometer allows people to express their preferences on a scale that seems familiar. (It also makes sense as the percentage you like something from 0 to 100 percent.) Rather than take our word for it, try putting yourself in the

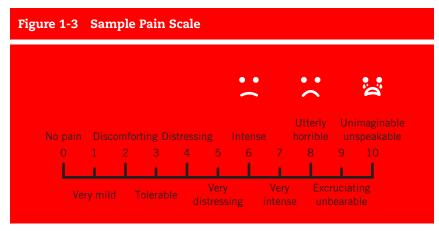


shoes of an ANES respondent. Reread the block-quoted question prompted above and, using Figure 1-2 as a visual aid, rate the following items from the 2016 ANES on a feeling thermometer:



If you followed the ANES instructions properly, all your ratings should be between 0 and 100. If you don't have positive or negative feelings about an item, you should have scored it 50. Did the feeling thermometer help you quantify your likes and dislikes? (In the next chapter, you'll have an opportunity to compare your responses to national averages.)

Recently, physicians have started using a visual aid like the feeling thermometer to help people express how much pain they're experiencing. Pain can't be measured directly, but we can picture what it feels like when we're in pain. Figure 1-3 shows us how we might operationalize the subjective feeling of pain using a visual aid. If you were asked to quantify the pain you feel from 0 to 10, the faces are really helpful, right?



Source: Robert Weis. CC BY-SA 4.0 (https://creativecommons.org/licenses/by-sa/4.0).

The feeling thermometer was developed to help people quantify their likes and dislikes in face-to-face interviews. It can be used to quantify how much someone likes or dislikes a wide variety of subjects. Of course, no measurement strategy is perfect and, as we'll see, it's always important to evaluate how well we operationalize a concept.

How might we go about implementing the conceptual definition of liberalism? Imagine crafting a series of ten or twelve survey questions and administering them to many people. Each question would name a specific social program: funding for education, assistance to the poor, spending on medical care, support for childcare subsidies, and so on. For each program, individuals would be asked whether government spending should be decreased, kept the same, or increased. Liberalism could then be operationally defined as the number of times a respondent said "increased." Higher scores would denote more liberal attitudes and lower scores would denote less liberal attitudes.

As the foregoing examples suggest, an operational definition provides a procedural blueprint for analyzing a concept. An effective measurement strategy unites qualitative and quantitative analysis by allowing researchers to measure abstract concepts. Rather than devalue important concepts like democracy, fairness, and justice, good operational definitions give us the opportunity to better understand and promote these values.

MEASUREMENT ERROR

Let's use the term *intended characteristic* to refer to the conceptual property we want to measure. The term *unintended characteristic* will refer to any other property or attribute that we do not want our instrument to measure. Given an operational definition, the researcher should ask, "Does this operational instrument measure the intended characteristic? If so, does it measure *only* that characteristic? Or might it also be gauging an unintended characteristic?" Our goal is to devise operational instruments that maximize the congruence or fit between the definition of the concept and the empirical measure of that concept.

Two sorts of error can distort the linkage between a concept and its empirical measure. Serious problems arise when **systematic measurement error** is at work. Systematic error introduces consistent, chronic distortion into an empirical measurement. Often called measurement bias, systematic error produces operational readings that consistently mismeasure the characteristic the researcher is after. Less serious, but still troublesome, problems occur when **random measurement error** is present. Random error introduces haphazard, chaotic distortion into the measurement process, producing inconsistent operational readings of a concept. To appreciate the difference between these two kinds of error, and to see how each affects measurement, we will consider both systematic and random measurement errors in detail. An effective measurement strategy minimizes both systematic and random error, but as we'll see, this ideal is often unachievable and there may be trade-offs between these two types of measurement error.

Systematic Measurement Error

Suppose that an instructor wants to test the civics knowledge of a group of students. This measurement is operationalized by asking ten questions about the basic features of American government. First let's ask, "Does this operational instrument measure the intended characteristic, civics knowledge?" It seems clear that *some* part of the operational measure will capture the intended characteristic, students' actual civics knowledge. But let's press the measurement question a bit further: "Does the instructor's operational instrument measure *only* the intended characteristic, civics knowledge? Or might it also be gauging a characteristic that the instructor did not intend for it to measure?" We know that, quite apart from civics knowledge, students vary in their verbal skills. Some students can read and understand test questions more quickly than others can. Thus, the operational instrument is picking up an unintended characteristic, an attribute it is not supposed to measure—verbal ability.

You can probably think of other characteristics that would "hitch a ride" on the instructor's test measure. In fact, a large class of unintended characteristics is often at work when human subjects are the units of analysis. This phenomenon, dubbed the **Hawthorne effect**, inadvertently measures a subject's response to the knowledge that he or she is being studied. Test anxiety is a well-known example of the Hawthorne effect. Despite their actual grasp of a subject, some students become overly nervous simply by being tested, and their exam scores will be systematically depressed by the presence of test anxiety.¹⁴

The unintended characteristics we have been discussing, verbal ability and test anxiety, are sources of systematic measurement error. Systematic measurement error refers to factors that produce consistently inaccurate measures of a concept. Notice two aspects of systematic measurement error. First, unintended characteristics such as verbal ability and test anxiety are durable, not likely to change very much over time. If the tests were administered again the next day or the following week, the test scores of the same students-those with fewer verbal skills or more test anxietywould yield consistently poor measures of their true civics knowledge. Think of two students, both having the same level of civics knowledge but one having less verbal ability than the other. The instructor's operational instrument will report a persistent difference in civics knowledge between these students when, in fact, no difference exists. Second, this consistent bias is inherent in the measurement instrument. When the instructor constructed a test using word problems, a measure of the unintended characteristic, verbal ability, was built directly into the operational definition. The source of systematic error resides-often unseen by the researcher-in the measurement strategy itself.

Political scientists doing research on political tolerance have had to confront systematic measurement error. Political tolerance is important to many students of democracy because, arguably, democratic health can be maintained only if people remain open to different ways of thinking and solving problems. If tolerance is low, then democratic procedures will be weakly supported, and the free exchange of ideas might be threatened. Political tolerance is a rather complex concept, and a large body of research and commentary is devoted to it.¹⁵ Beginning in the 1950s, the earliest research "operationalized" political tolerance by asking large numbers of individuals if certain procedural freedoms (for example, giving a speech or publishing a book) should be extended to members of specific groups: atheists, communists, and socialists. This seemed like a reasonable operational definition because, at the time at least, these groups represented ideas outside the conformist mainstream and were generally considered unpopular. The main finding was somewhat unsettling: Whereas those in positions of political leadership expressed high levels of tolerance, the public-at-large appeared much less willing to allow basic freedoms for these groups.

Later research, however, pointed to important slippage between the conceptual definition, which clarified and defined the important properties of political tolerance, and the operational definition, the procedure used to measure political tolerance. The original investigators had themselves chosen which unpopular groups were outside the mainstream, and these groups tended to have a left-wing or left-leaning ideological bent. The researchers were therefore gauging tolerance only toward leftist groups. Think about this measurement problem. Consider a scenario in which a large number of people are asked to "suppose that an admitted communist wanted to make a speech in your community. Should he be allowed to speak or not?" For the question's designers, the key words are "wanted to make a speech." Thus, people who respond "allowed to speak" are measured as having a larger amount of political tolerance than are those who say "not allowed to speak." But it could be that for some respondents—it is impossible to know how many—the key word is "communist." These respondents might base their answers on how they feel about communists, not on how willing they are to apply the principle of free speech. Ideological liberals, who may regard communists as less threatening than other groups, would be measured as more tolerant than ideological conservatives, who regard communists as more threatening than other groups.

An effective measurement of political tolerance should accurately gauge individuals' willingness to extend freedoms to unpopular groups. The first measurement of tolerance did not accurately measure this intended characteristic. Why not? Because it was measuring a characteristic that it was not supposed to measure: individuals' attitudes toward left-wing groups. To be sure, the original measurement procedure was tapping an intended characteristic of tolerance. After all, a thoroughly tolerant person would not be willing to restrict the freedoms of any unpopular group, regardless of the group's ideological leanings, whereas a completely intolerant person would express a willingness to do so. When the conceptual definition was operationalized, however, an unintended characteristic, individuals' feelings toward leftist groups, also was being measured. The initial measurement strategy also measured respondents' ideological sympathies. Thus, the measurement strategy created a poor fit, an inaccurate link, between the concept of tolerance and the empirical measurement of the concept.

A better measurement strategy, one more faithful to the concept, allows respondents themselves to name the groups they most strongly oppose-that is, the groups most unpopular with or disliked by each person being surveyed. Individuals would then be asked about extending civil liberties to the groups they had identified, not those picked beforehand by the researchers. Think about why this is a superior approach. Consider a scenario in which a large number of people are presented with a list of groups: racists, communists, socialists, homosexuals, white separatists, and so on. Respondents are asked to name the group they "like the least." Now recast the earlier survey instrument: "Suppose that [a member of the least-liked group] wanted to make a speech in your community. Should he be allowed to speak or not?" Because the respondents themselves have selected the least-liked group, the investigators can be confident that those who say "allowed to speak" have a larger amount of tolerance than those who say "not allowed to speak." Interestingly, this superior measurement strategy led to equally unsettling findings: Just about everyone, elites and nonelites alike, expressed rather anemic levels of political tolerance toward the groups they liked the least.16

Random Measurement Error

Now consider some temporary or haphazard factors that might come into play during the instructor's civics knowledge test. Some students may be ill or tired; others may be well rested. Students sitting near the door may be distracted by commotion outside the classroom, whereas those sitting farther away may be unaffected. Commuting students may have been delayed by traffic congestion caused by a fender bender near campus, and so, arriving late, they may be pressed for time. The instructor may make errors in grading the tests, accidentally increasing the scores of some students and decreasing the scores of others.

These sorts of factors—fatigue, commotion, unavoidable distractions—are sources of random measurement error. Random measurement error refers to factors that produce inconsistently inaccurate measures of a concept. Notice two aspects of random measurement error. First, unintended characteristics such as commotion and grading errors are not durable, and they are not consistent across students. They may or may not be present in the same student if the test were administered again the next day or the following week. A student may be ill or delayed by traffic one week, well and on time the next. Second, chance events certainly can affect the operational readings of a concept, but they are not built into the operational definition itself. When the instructor constructed the exam, he did not build traffic accidents into the measure. Rather, these factors intrude from outside the instrument. Chance occurrences introduce haphazard, external "noise" that may temporarily and inconsistently affect the measurement of a concept.

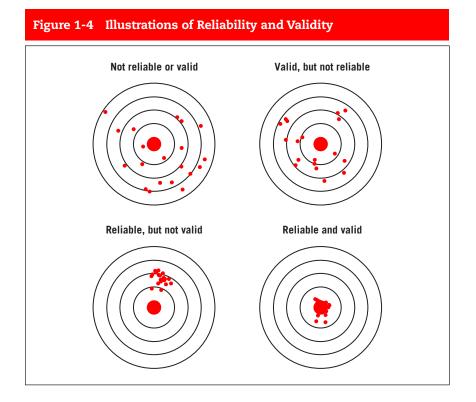
Political scientists who use feeling thermometers to measure public sentiments about political candidates, controversial groups, and ideas also encounter random measurement errors. People taking these surveys have the same issues with fatigue, commotion, and unavoidable distractions that students taking tests do. In addition to these random factors, people will usually round off their reported feeling thermometer scores to a multiple of 5 or 10. So rather than rate their feeling at 73 degrees, they'll say 70 or 75 degrees. The same respondent may round some responses up and other responses down without a clear or consistent pattern of mental accounting, making it a source of random measurement error.

RELIABILITY AND VALIDITY

We can effectively use the language of measurement error to evaluate the pros and cons of a particular measurement strategy. For example, we could say that the earliest measure of political tolerance, though perhaps having a small amount of random error, contained a large amount of systematic error. The hypothetical instructor's measurement of civics knowledge sounds like it had a dose of both kinds of error—systematic error introduced by durable differences between students in verbal ability and test anxiety, and random error that intruded via an array of haphazard occurrences.

Typically, researchers do not evaluate a measure by making direct reference to the amount of systematic error or random error it may contain. Instead, they discuss two criteria of measurement: reliability and validity. However, reliability and validity can be understood in terms of measurement error.

The **reliability** of a measurement is the extent to which it is a consistent measure of a concept. Assuming that the property being measured does not change between measurements, a reliable measure gives the same reading every time it is taken. If multiple researchers are coding information for a study, they're doing it the same way. Applying the ideas we just discussed, a completely reliable measure is one that contains no random error. As random measurement noise increases—repeated measurements jump around haphazardly—a measure becomes less reliable. A measure need not be free of systematic error to be reliable. It just needs to be consistent. If the center of the targets in Figure 1-4 represents the intended characteristic we want to measure and the points on the targets are our measurement of the characteristic, we assess reliability by the closeness of the marks to one another (regardless of how close they are to the bull's-eye).



Consider a nonsensical example that nonetheless illustrates the point. Suppose a researcher gauges the degree to which people favor increased government spending on social programs by measuring their body weight on a scale, with higher weights denoting stronger approval for spending. This researcher's measure would be fairly reliable. People would weigh roughly the same each time the researcher measured, with some random fluctuation in weight from one day to the next and over the course of the day. But it would clearly be gauging a concept completely different from opinions about government spending. This poor measurement strategy is represented by the lower-left panel of Figure 1-4. Measuring support for spending in pounds on a scale would be consistent—consistently wrong, that is.

In a more realistic vein, suppose the civics instructor recognized the problems caused by random occurrences and took steps to greatly reduce these sources of random error. Certainly, his measurement of civics knowledge would now be more consistent, more reliable. However, it would not reflect the true civics knowledge of students because it would still contain systematic error. More generally, although reliability is a desirable criterion of measurement—any successful effort to purge a measure of random error is a good thing—it is a weaker criterion than validity.

The **validity** of a measurement is the extent to which it records the true value of the intended characteristic and does not measure any unintended characteristics. A valid measure provides a clear, unobstructed link between a concept and the empirical reading of the concept. Framed in terms of measurement error, the defining feature of a valid measure is that it contains no systematic error, no bias that consistently pulls the measurement off the true value.

To illustrate measurement validity, suppose a researcher gauges opinions toward government spending by asking each respondent to indicate his or her position on a 7-point scale, from "spending should be increased" on the left to "spending should be decreased" on the right. Is this a valid measure? A measure's validity is harder to establish than is its reliability. But it seems reasonable to say that this measurement instrument is free from systematic error and thus would closely reflect respondents' true opinions on the issue. Or suppose the civics instructor tries to alleviate the sources of systematic error inherent in his test instrument—switching from word problems to an oral examination with visual aids, and perhaps easing anxiety by shortening the test or lengthening the allotted time. These reforms would reduce systematic error, strengthen the connection between true civics knowledge and the measurement of civics knowledge, and thus enhance the validity of the test.

Suppose we have a measurement that contains no systematic error but contains some random error. This situation is represented by the upper-left panel of Figure 1.4. Would this be a valid measure? Can a measurement be valid but not reliable? Although we find conflicting scholarly answers to this question, let's settle on a qualified yes.¹⁷ Instead of considering a measurement as either not valid or valid, think of validity as a continuum, with "not valid" at one end and "valid" at the other. An operational instrument that has serious measurement bias, lots of systematic error, would reside at the "not valid" pole, regardless of the amount of random error it contains. The early measure of political tolerance is an example. An instrument with no systematic error and no random error would be at the "valid" end. Such a measure would return an accurate reading of the characteristic that the researcher intends to measure, and it would do so with perfect consistency. The math instructor's reformed measurement process-changing the instrument to remove systematic error, taking pains to reduce random errorwould be close to this pole. Now consider two measures of the same concept, neither of which contains systematic error, but one of which contains less random error. Because both measures vanquish measurement bias, both would fall on the "valid" side of the continuum. But the more consistent measure would be closer to the "valid" pole.

Evaluating Reliability

Methods for evaluating reliability are designed around this assumption: If a measurement strategy is reliable, it will yield consistent results. In everyday language, "consistent" generally means "stays the same over time." Accordingly, some approaches to reliability apply this measure-now-measure-again-later intuition. Other methods used to assess the internal consistency of an instrument do not require readings taken at different points in time.

There are several methods of evaluating whether a measurement system is consistent over time. In the **test-retest method**, the investigator applies the measure once and then applies it again at a later time to the same units of analysis. If the measurement is reliable, then the two results should be the same or very similar. If a great deal of random measurement error is present, then the two results will be very different. For example, suppose we construct a 10-item instrument to measure individuals' levels of economic liberalism. We create the scale by asking each respondent whether spending should or should not be increased on ten government programs. We then add up the number of programs on which the respondent says "increase spending." We administer the questionnaire and then readminister it at a later date to the same people. If the scale is reliable, then each person's score should change very little over time.

The alternative-form method is similar to the test-retest approach. In the **alternative-form method**, the investigator administers two different but equivalent

versions of the instrument. The researcher measures the characteristic using one form of the instrument at time point 1 and then measures it again with an equivalent form of the instrument at time point 2. For our economic liberalism example, we would construct two 10-item scales, each of which elicits respondents' opinions on ten government programs. Why go to the trouble of devising two different scales? The alternative-form method remedies a key weakness of the test-retest method: In the second administration of the same questionnaire, respondents may remember their earlier responses and make sure that they give the same opinions again. Obviously, we want to measure economic liberalism, not memory retention.

Methods for evaluating reliability based on consistency over time have two main drawbacks. First, these approaches make it hard to distinguish random error from true change. Suppose that between the first and second administrations of the survey, a respondent becomes more economically liberal, perhaps scoring a 4 the first time and a 7 the second time. Methods of evaluating reliability over time assume that the attribute of interest—in this case, economic liberalism—does not change over time. Thus, the observed change, from 4 to 7, is assumed to be random error. The longer the time period between questionnaires, the bigger this problem becomes.¹⁸ A second drawback is more practical: Surveys are expensive projects, especially when the researcher wants to administer an instrument to a large number of people.

As a practical matter, most political researchers face the challenge of evaluating the reliability of a measurement that was made at a single point in time. Internal consistency methods are designed for these situations. One internal consistency approach, the **split-half method**, is based on the idea that an operational measurement obtained from half of a scale's items should be the same as the measurement obtained from the other half. In the split-half method, the investigator divides the scale items into two groups, calculates separate scores, and then analyzes the correlation between measurements. If the items are reliably measuring the same concept, then the two sets of scores should be the same. Following this technique, we would break our ten government spending questions into two groups of five items each, calculate two scores for each respondent, and then compare the scores. Plainly enough, if we have devised a reliable instrument, then the respondents' scores on one 5-item scale should match closely their scores on the other 5-item scale.

A more sophisticated internal consistency approach, **Cronbach's alpha**, is a natural methodological extension of the split-half technique. Instead of evaluating consistency between separate halves of a scale, Cronbach's alpha compares consistency between pairs of individual items and provides an overall reading of inter-item correlation and a measure's reliability.¹⁹ Imagine a perfectly consistent measure of economic liberalism. Every respondent who says "increase spending" on one item also says "increase spending" on all the other items, and every respondent who says "do not increase spending" on one item also says "do not increase spending" on every other item. In this scenario, Cronbach's alpha would report a value of 1, denoting perfect reliability. If responses to the items betray no consistency at all—opinions about one government program are not related to opinions about other programs—then Cronbach's alpha would be 0, telling us that the scale is completely unreliable. Of course, most measurements' reliability readings fall between these extremes.

It is easy to see how the methods of evaluating reliability help us to develop and improve our measures of concepts. Let's say we wish to measure the concept of social liberalism, the extent to which individuals accept new moral values and personal freedoms. After building an inventory of this concept's empirical properties, we construct a scale based on support for five policies: same-sex marriage, marijuana legalization, abortion rights, stem cell research, and physician-assisted suicide. Our hope is that by summing respondents' five issue positions, we can arrive at a reliable operational reading of social liberalism. With all five items included, the scale has a Cronbach's alpha equal to .6. Some tinkering reveals that, by dropping the physician-assisted suicide item, we can increase alpha to .7, an encouraging improvement that puts the reliability of our measure near the threshold of acceptability.²⁰ The larger point to remember is that the work you do at the operational definition stage often helps you to refine the work you did at the concept clarification stage.

Evaluating Validity

The challenge of assessing validity is to identify durable, unintended characteristics that are distorting an operational measure—that is, to identify the sources of systematic measurement error. To be sure, some sources of systematic error, such as verbal skills or test anxiety, are widely recognized, and steps can be taken to ameliorate their effects.²¹ In most situations, however, less well-known factors might be affecting validity. In most situations, the true value of the characteristic the researcher wants to measure, represented by the bull's-eye on the targets in Figure 1.4, is unknown (hence, the reason the researcher is attempting to measure it). If you don't know where the intended target is, how do you know how close you came to it?

Consider a measure that surely is familiar to you: standardized academic tests. The SAT, the Law School Admission Test (LSAT), and the Graduate Record Examination (GRE), among others, tend to return consistent results from one administration to the next and are generally correlated with one another. But the debate about such tests does not center on their reliability. It centers, instead, on their validity: Do these exams measure what they are supposed to measure and only what they are supposed to measure? Critics argue that because many of these tests' questions assume a familiarity with white, middle-class culture, they do not produce valid measurements of aptitudes and skills. Recall again the earliest measurements of political tolerance, which gauged the concept by asking respondents whether basic freedoms should be extended to specific groups: atheists, communists, and socialists. Because several different studies used this operationalization and produced similar findings, the measure was a reliable one. The problem was that a durable unintended characteristic, the respondents' attitudes toward left-wing groups, was "on board" as well, giving a consistent if inaccurate measurement of the concept.

How can researchers identify systematic measurement errors? Researchers tend to evaluate validity using two different criteria: face validity and construct validity. In the **face validity** approach, the investigator uses informed judgment to determine whether an operational procedure is measuring what it is supposed to measure. "On the face of it," the researcher asks, "are there good reasons to think that this measure accurately gauges the intended characteristic?"

Consider, for example, the face validity of feeling thermometer scores recorded in the 2016 American National Election Study. As you can see in Figure 1-5, the national means on these items vary tremendously, with "Scientists" receiving a warm 76.5 mean score and Donald Trump, in a pre-2016 election survey, rounding out the ranking with a 36.4 mean feeling thermometer score. On the face of it, do these feeling thermometer scores appear to accurately gauge how the public feels about different people, ideas, and political institutions?

The informed judgment may come from the researcher's own experience as well as careful review of published literature. Do the rankings shown in Figure 1.5 accord with your own experience and whatever research you've conducted on public

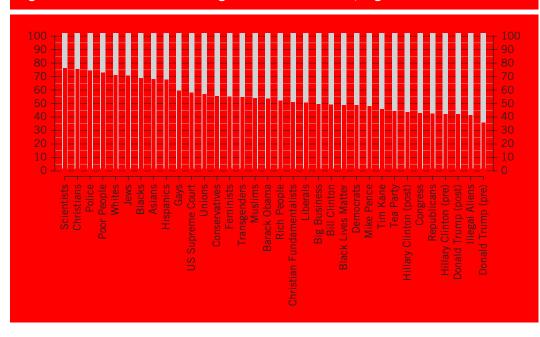


Figure 1-5 National Mean Feeling Thermometer Scores, Highest to Lowest

opinion? Perhaps seeing Donald Trump's pre-election mean feeling thermometer score at the bottom of the list gives you pause and makes you wonder about partisan bias. It's somewhat surprising to see Trump rated so unfavorably; however, Hillary Clinton's pre-election score is also very low, so there doesn't appear to be clear partisan bias.

To assess face validity, the researcher might also compare the inventory of the concept's properties to the operations definition to make sure all of the essential, measurable properties of the concept are included in the measurement technique. Face validity cannot be empirically demonstrated, but a widely accepted measurement strategy is more valid on its face than one with no proven track record. (This is a good reason to conduct a thorough literature review, discussed in Chapter 10.)

Let's consider the face validity of a survey question that's been used to measure the concept of political efficacy, the extent to which individuals believe that they can affect government. Feel free to answer this question yourself.

Voting is the only way that people like me can have any say about how the government runs things.	
Agree	
Disagree	

According to the question's operational design, a person with a low level of political efficacy would see few opportunities for influencing government beyond voting and thus would give an "agree" response. A more efficacious person would feel that other avenues exist for "people like me" and so would tend to "disagree." But examine the survey instrument closely. Using informed judgment, address the

face validity question: Are there good reasons to think that this instrument would not produce an accurate measurement of the intended characteristic, political efficacy? Think of an individual or group of individuals whose sense of efficacy is so weak that they think there is no way to have a say in government; to them, voting is not a way for them to have a say about how the government runs things. At the conceptual level, one would certainly consider such people to have a low amount of the intended characteristic. But how might they respond to the survey question? Quite reasonably, they could say "disagree," a response that would measure them as having a large amount of the intended characteristic. Taken at face value, then, this survey question is not a valid measure.²² This example underscores a general problem posed by factors that affect validity. We sometimes can identify potential sources of systematic error and suggest how this error is affecting the operational measure. Thus, people with low and durable levels of efficacy might be measured, instead, as being politically efficacious. However, it is difficult to know the size of this effect. How many people are being measured inaccurately? A few? Many? It is impossible to know.

On a more hopeful note, survey methodologists have developed effective ways of weakening the chronic distortion of measurement bias, even when the reasons for the bias, or its precise size, remain unknown. For example, consider the systematic error that can be introduced by the order in which respondents answer a pollster's questions. Consider the following two questions about abortion. Again, feel free to answer them yourself.

- (1) Do you think it should be possible for a pregnant woman to obtain a legal abortion if there is a strong chance of serious defect in the baby?
 - Yes
 - No
- (2) Do you think it should be possible for a pregnant woman to obtain a legal abortion if she is married and does not want any more children?
 - Yes
 - No

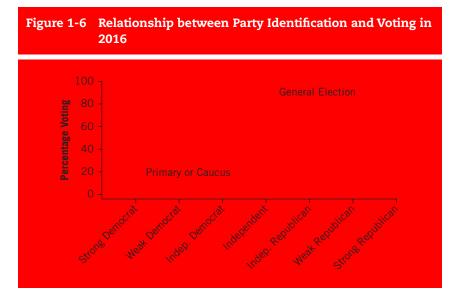
Did the first question cause you to read more into the married woman not wanting any more children than is stated in the question? It turns out that when the questions are asked in this order, the second question receives a substantially higher percentage of "No" responses than it does otherwise.²³ A palliative is available for such question-order effects: Randomize the order in which the questions appear in a survey. In this way, systematic measurement error is transformed into random measurement error. Random measurement error may not be cause for celebration among survey designers but, as we have seen, random error is easier to deal with than systematic error.²⁴

In the **construct validity** approach, the researcher examines the empirical relationships between a measurement and other concepts to which it should be related. Here the researcher asks, "Does this measurement have relationships with other concepts that one would expect it to have?" For example, if the SAT is a valid measure of high school students' readiness for college, then SAT scores should be strongly related to subsequent grade point averages earned by college students. If the SAT is an inaccurate measure of readiness, then this relationship will be weak. Evaluating the SAT's construct validity in this manner requires measuring students' academic performance for years after they take the SAT.²⁵

Here is an example of evaluating construct validity in political science research. For many years, the American National Election Study has provided a measurement of the concept of party identification, the extent to which individuals feel a sense of loyalty or attachment to one of the major political parties. This concept is measured by a 7-point scale. Each person self-classifies as a Strong Democrat, Weak Democrat, Independent-leaning Democrat, Independent–no partisan leanings, Independentleaning Republican, Weak Republican, or Strong Republican. If we apply the face validity approach, this measure is difficult to fault. Following an initial gauge of direction (Democrat, Independent, Republican), interviewers meticulously lead respondents through a series of probes, recording gradations in the strength of their partisan attachments: strongly partisan, weakly partisan, independent-but-leaning partisan, and purely independent.²⁶ Durable unintended characteristics are not readily approach.

If the 7-point scale of self-reported party identification accurately measures strength of individuals' party identification, then the reported values should bear predictable relationships to other concepts. For example, we would expect people who strongly identify with a political party, whether Democrats or Republicans, to be more likely to vote in their party's primary or caucus elections and in general elections, presumably for their party's candidate. By the same token, we would expect weak partisans to vote less frequently, Independent leaners less still, and Independents, who don't identify with either party, least of all. That is the logic of construct validity. If the 7-point scale is a valid measure of partisan strength, then it should relate to clearly partisan behaviors (voting in partisan elections) in an expected way. How does the concept of party identification fare in this test of its validity?

Figure 1-6 shows the empirical relationship between the 7-point party identification measurement and voting in 2016 elections. The values of party identification appear on the horizontal axis. The vertical axis records the percentage voting in primary/caucus elections and the general election in 2016. This particular graphic form is an error bar chart, because it also displays 95 percent confidence intervals for each percentage as vertical segments to indicate the amount of random measurement



Source: 2016 American National Election Study.

error contained in each estimate. If one percentage's error bar overlaps with another percentage's error bar, the two means are equivalent, statistically speaking. (Error bar charts are covered in Chapter 7.)

Notice that, as expected, people at the strongly partisan poles, Strong Democrats and Strong Republicans, were the most likely to vote in both types of elections. And, again as expected, pure Independents were the least likely to vote in these elections. Beyond these expectations, is anything amiss here? Notice that Weak Republicans, measured as having stronger party ties than Independent-leaning Republicans, were slightly less likely to report voting in the 2016 elections than were Independent-leaning Republicans. A similar comparison on the Democrat side of the scale—Weak Democrats compared with Independent-leaning Democrats—shows the same thing: Weak partisans and people measured as Independents with partisan leanings demonstrated no meaningful difference in an explicitly partisan behavior, voting in partisan elections.

Scholars who have examined the relationships between the 7-point scale and other concepts also have found patterns similar to that shown in Figure 1-6.27 In applying the construct validity approach, we can use empirical relationships such as that displayed in Figure 1-6 to evaluate an operational measure. What would we conclude from this example about the validity of this measurement of partisanship? Clearly the measure is tapping some aspect of the intended characteristic. After all, the scale "behaves as it should" among strong partisans and pure Independents. But how would one account for the unexpected behavior of weak partisans and independent leaners? What durable unintended characteristic might the scale also be measuring? Some scholars have suggested that the scale is tapping two durable characteristics-one's degree of partisanship (the intended characteristic) and one's degree of independence (an unintended characteristic)-and that the two concepts, partisanship and independence, should be measured separately.²⁸ Others have argued that a fundamental mismatch exists between the concept of party identification and the questions used to measure it, and that a new survey protocol is needed.²⁹ There is, to put it mildly, spirited debate on this and other questions about the measurement of party identification.

Rest assured that debates about validity in political science are not academic games of "gotcha," with one researcher proposing an operational measure and another researcher marshaling empirical evidence to shoot it down. Rather, the debate is productive. It is centered on identifying potential sources of systematic error, and it is aimed at improving the quality of widely used operational measures. It bears emphasizing, as well, that although the problem of validity is a concern for the entire enterprise of political analysis, some research is more prone to it than others. A student of state politics could obtain a valid measure of the concept of state-supported education fairly directly, by calculating a state's per capita spending on education. A congressional scholar would validly measure the concept of party cohesion by figuring out, across a series of votes, the percentage of times a majority of Democrats opposed a majority of Republicans. In these examples, the connection between the concept and its operational definition is direct and easy to recognize. By contrast, researchers interested in individual-level surveys of mass opinion, as the above examples illustrate, often face tougher questions of validity.

WORKING WITH DATASETS, CODEBOOKS, AND SOFTWARE

We have already discussed how political science concepts are defined and measured. Conceptual definitions emphasize measurable properties that vary. Operational definitions specify what instruments will be used to measure the concept's empirical properties. An effective measurement strategy produces reliable and valid measures of what the researcher intended to measure. Given all that's required to define and measure concepts properly, it's important to organize the information we generate so it can be analyzed and understood. In this section, we introduce some essential terms and concepts related to this aspect of the research process.

We call the information we collect *data* and organize our data into *datasets*. To be grammatically correct, a singular bit of information is datum (a singular noun) and many bits of datum together are data (a plural noun). "Data are" may sound odd to you, but it's grammatically correct. Kellstedt and Whitten offer their marching orders: "Get used to it: You are now one of the foot soldiers in the crusade to get people to use this word appropriately. It will be a long and uphill battle."³⁰

Datasets can be enormous or tiny; they can contain names, dates, large numbers, small numbers, website links, or whatever other information the creator thought to save. Despite enormous variety in content, datasets tend to share the same general structure. When you open a dataset using statistical software, like SPSS, Stata, or R, or other software that allows you to view a dataset, it looks a lot like a spreadsheet with rows and columns (in fact, some datasets are spreadsheets). Each unit of analysis or observation fills a row of the dataset. Each row of a public opinion dataset represents a person who answered the survey. Identification numbers that uniquely identify each row typically fill the dataset's first column, but this is only customary and not required. Each column of the dataset stores the values of a variable. Figure 1-7 shows the beginning of a dataset on roll call voting in the House of Representatives in the 73rd Congress compiled by Keith Poole and Howard Rosenthal.

Each row of Figure 1-7 represents one U.S. Representative who cast roll call votes in this historic legislative session. They are uniquely identified by the "id" variable that defines the second column. Each column records values of a variable; a few of these values are text but most are numbers. Figure 1-7 displays only the first 13 rows and 11 columns of the dataset, which has 450 rows and 152 columns in all.

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10	73	252	21	23	ILLINOI	100	0	1	ARNOLD	1	e	Snapshots
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Figure 1-7 Example of a Dataset on Roll Call Voting in Congress

It's easy to tell what some of the entries shown in Figure 1-7 mean; "cong" is the term for Congress and "name" is the member's last name. But the meaning of some of these variables isn't self-evident. If you're using a dataset, it's important to know how the authors measured concepts of interest. You can look up variable names, descriptions, and other important information about a dataset in a **codebook**. The codebook for this dataset, for example, informs us that the values in column 3 ("state") refer to two-digit Inter-university Consortium for Political and Social Research (ICPSR) state codes and provides a key to the numeric party codes in the sixth column (100 is the code for Democrats who controlled the House in 1932).³¹ We can also find more information about the roll call votes taken in this Congress (you can see V1 and V2 on the far right of Figure 1-7). The first vote recorded in this Congress, "V1," elected Rep. Henry Rainey, D-IL, to Speaker of the House on March 9, 1933.

If you compile a dataset through original research or create new variables by transforming variables in an existing dataset, document your work carefully so it's clear what you have done. If your dataset is for personal use, you don't need to create a publication-quality codebook, but you should take notes that you can refer to later.

Researchers clearly define concepts and measurement strategies so others can evaluate, replicate, and improve upon their work. Scientific knowledge is transmissible; the knowledge we produce contributes to an ongoing conversation among academic researchers. This is how we build upon prior research and make scientific progress. The data you see recorded in Figure 1-7, for example, have been made available to generations of American politics scholars. Researchers can use this dataset along with datasets on other terms of Congress (from the first term of Congress to the present day). Researchers can also use the identification codes to merge this dataset with additional data on members of Congress and the states they represent.³²

As you've learned, there are different ways to measure a conceptual property that varies. The property or characteristic that interests us may vary across units of analysis at a given time and it also may vary within the units of analysis over time. A dataset that compiles information collected at one time to study properties that vary across the units of analysis is a **cross-sectional dataset**. Data from cross-sectional studies are the norm in social science research. Most public opinion studies are cross-sections of the population. A **cross-sectional study** contains information on units of analysis measured at one point in time. Respondents a, b, and c are interviewed—that's it.

A dataset that compiles information collected at different time intervals to study properties that vary over time is a **time-series dataset**. Time-series datasets typically record an aggregate-level variable's values at regular time intervals. For example, the president's public approval ratings vary over time and can be measured at regular intervals.

Another type of dataset, called pooled datasets or time-series cross-sectional datasets, incorporates cross-sectional and longitudinal variation. A pooled dataset on public opinion on issues 1, 2, and 3, for example, might ask Respondents a, b, and c questions 1, 2, and 3 one year and ask Respondents x, y, and z questions 1, 2, and 3 the next year. Notice that the pooled dataset asked the same questions to different respondents in years one and two. A special subset of pooled data, panel dataset or panel studies, feature both cross-section and temporal variation by using the same subjects over time. The test-retest and alternative-form approaches to evaluating reliability, discussed above, require data obtained from panel studies. A **panel study** contains information on the same units of analysis measured at two or more points in time. Respondents a, b, and c are interviewed at time 1; Respondents a, b, and c are interviewed at time 1; Respondents a, b, and c are interviewed at time 1; but they're rare gems because researchers must invest significant time and resources to produce them.

In this chapter we introduced the essential features of concepts and measurement. A concept is an idea, an abstract mental image that cannot be analyzed until its concrete properties are measured. A main goal of social research is to express concepts in concrete language, to identify the empirical properties of concepts so that they can be analyzed and understood. This chapter described a heuristic that may help you to clarify the concrete properties of a concept: Think of polar-opposite subjects, one of whom has a great deal of the concept's properties and the other of whom has none of the properties. The properties you specify should not themselves be concepts, and they should not describe the characteristics of a different concept. It may be, as well, that the concept you are interested in has more than one dimension.

This chapter described how to write a conceptua definition, a statement that communicates variation within a characteristic, the units of analysis to which the concept applies, and how the concept is to be measured. Important problems can arise when we measure a concept's empirical properties—when we put the conceptual definition into operation. Our measurement strategy may be accompanied by a large amount of random measurement error, error that produces inconsistently incorrect measures of a concept. Random error undermines the reliability of the measurements we make. Our measurement strategy may contain systematic measurement error, which produces consistently incorrect measures of a concept. Systematic error undermines the validity of our measurements. Although measurement problems are a persistent worry for social scientists, all is not lost. Researchers have devised productive approaches to enhancing the reliability and validity of their measures.

Take a closer look.

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analysis (p. 8)
alternative-form method
(p. 18)
codebook (p. 26)
concept (p. 1)
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Chapter 1, Pt. 1

Chapter 1, Pt. 2

Suppose you wanted to study the role of religious belief, or religiosity, in politics and society. You would begin by setting up an inventory of empirical properties, contrasting the mental images of a religious person and a nonreligious person.

A religious person:	A nonreligious person:
Regularly prays	Never prays

Item a, "regularly prays/never prays," provides a good beginning for the inventory. Think up and write down two additional items, b and c.

As discussed in this chapter, a common problem in developing an empirical inventory is that we often come up with items that measure a completely different concept. For example, in constructing the liberal-conservative inventory, we saw that "has low income"/"has high income" did not belong on the list because income and ideology are different concepts. For each item you chose in part A, explain why you think each property is a measure of religiosity and does not measure any other concept.

Using one of your items, b or c, write a conceptual definition of religiosity. In writing the conceptual definition, be sure to use the template presented in this chapter.

Finding 1: An examination of state-level data on electoral turnout reveals that as states' percentages of low-income citizens increase, turnout increases. *Conclusion:* Low-income citizens are more likely to vote than are high-income citizens.

For the purposes of this exercise, assume that Finding 1 is correct—that is, assume that Finding 1 describes the data accurately. Is the conclusion supported? Making specific reference to a problem discussed in this chapter, explain your answer.

Suppose that, using individual-level data, you compared the voting behavior of lowincome citizens and high-income citizens. *Finding 2:* Low-income citizens are less likely to vote than high-income citizens. Explain how Finding 1 and Finding 2 can both be correct.

This chapter discussed the Hawthorne effect, a measurement problem that can arise when people are aware they are being studied. In public opinion surveys, similar measurement issues, *social desirability effects*, can distort expressed levels of support for controversial social policies, such as affirmative action programs that give hiring preferences to blacks. As you can imagine, this problem is often heightened when respondents are aware of the demographic characteristics of the interviewer, such as the interviewer's race or sex. Consider an example, using respondents' knowledge of the interviewer's sex. The 2012 General Social Survey asked respondents the following question:

"Do you happen to have in your home (or garage) any guns or revolvers?"

- Yes
- N

Refused

Perform a mental experiment. Visualize a group of respondents, all of whom do, in fact, have guns in their homes. (i) Do you think that a sizeable number of these respondents would be less willing to answer truthfully "yes" if the interviewer were female than if the interviewer were male? (ii) Explain the reasoning behind your answer in (i). (There is no correct or incorrect answer. Just think about it and explain your logic.)

Now think about the two types of measurement error we discussed in this chapter: systematic measurement error and random measurement error. With that difference in mind, suppose you discovered that respondents in the 2012 GSS were substantially less likely to answer "yes" to female interviewers than to male interviewers. (i) Would this be a problem of systematic measurement error or random measurement error? (ii) Explain your answer in (i) in part B, making reference to the difference between the two types of error.³⁵

Four researchers, Warren, Xavier, Yolanda, and Zelda, have devised different operational measures for gauging individuals' levels of political knowledge. Each researcher's operational measure is a scale ranging from 0 (low knowledge) to 100 (high knowledge). For the purposes of this exercise, assume that you know—but the researchers do not know—that the "true" level of knowledge of a test respondent is equal to 50. The researchers