EDITORIAL ADVISORS

Rachel E. Barkow

Segal Family Professor of Regulatory Law and Policy Faculty Director, Center on the Administration of Criminal Law New York University School of Law

Erwin Chemerinsky

Dean and Jesse H. Choper Distinguished Professor of Law University of California, Berkeley School of Law

Richard A. Epstein

Laurence A. Tisch Professor of Law New York University School of Law Peter and Kirsten Bedford Senior Fellow The Hoover Institution Senior Lecturer in Law The University of Chicago

Ronald J. Gilson

Charles J. Meyers Professor of Law and Business Stanford University Marc and Eva Stern Professor of Law and Business Columbia Law School

James E. Krier

Earl Warren DeLano Professor of Law The University of Michigan Law School

Tracey L. Meares

Walton Hale Hamilton Professor of Law Director, The Justice Collaboratory Yale Law School

Richard K. Neumann, Jr.

Alexander Bickel Professor of Law Maurice A. Deane School of Law at Hofstra University

Robert H. Sitkoff

John L. Gray Professor of Law Harvard Law School

David Alan Sklansky

Stanley Morrison Professor of Law Faculty Co-Director, Stanford Criminal Justice Center Stanford Law School

ASPEN CASEBOOK SERIES

Dean and Jesse H. Choper Distinguished Professor of Law University of California, Berkeley School of Law



Copyright © 2020 Erwin Chemerinsky.

No part of this publication may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopy, recording, or utilized by any information storage or retrieval system, without written permission from the publisher. For information about permissions or to request permissions online, visit us at www.AspenPublishing.com.

To contact Customer Service, e-mail customer.service@aspenpublishing.com, call 1-800-950-5259, or mail correspondence to:

Aspen Publishing Attn: Order Department PO Box 990 Frederick, MD 21705

Printed in the United States of America.

1234567890

ISBN 978-1-5438-1307-4

Library of Congress Cataloging-in-Publication Data

Names: Chemerinsky, Erwin, author.

Title: Constitutional law / Erwin Chemerinsky, Dean and Jesse H. Choper Distinguished Professor of Law, University of California, Berkeley School of Law.

Description: Sixth edition. | Frederick, MD: Aspen Publishing, [2020] | Series: Aspen casebook series | Includes index. | Summary: "A comprehensive, accessible text that presents the law solely through case excerpts and author-written essays" — Provided by publisher.

 $\begin{array}{l} {\bf Identifiers: LCCN\ 2019041355\ |\ ISBN\ 9781543813074\ (hardcover)\ |\ ISBN\ 9781543817157\ (ebook)} \end{array}$

Subjects: LCSH: Constitutional law — United States. \mid LCGFT: Casebooks (Law)

Classification: LCC KF4550 .C429 2020 | DDC 342.73 — dc23 LC record available at https://lccn.loc.gov/2019041355

About Aspen Publishing

Aspen Publishing is a leading provider of educational content and digital learning solutions to law schools in the U.S. and around the world. Aspen provides best-in-class solutions for legal education through authoritative textbooks, written by renowned authors, and breakthrough products such as Connected eBooks, Connected Quizzing, and PracticePerfect.

The Aspen Casebook Series (famously known among law faculty and students as the "red and black" casebooks) encompasses hundreds of highly regarded textbooks in more than eighty disciplines, from large enrollment courses, such as Torts and Contracts to emerging electives such as Sustainability and the Law of Policing. Study aids such as the *Examples & Explanations* and the *Emanuel Law Outlines* series, both highly popular collections, help law students master complex subject matter.

Major products, programs, and initiatives include:

- Connected eBooks are enhanced digital textbooks and study aids that come with
 a suite of online content and learning tools designed to maximize student success.
 Designed in collaboration with hundreds of faculty and students, the Connected
 eBook is a significant leap forward in the legal education learning tools available
 to students.
- Connected Quizzing is an easy-to-use formative assessment tool that tests law students' understanding and provides timely feedback to improve learning outcomes. Delivered through CasebookConnect.com, the learning platform already used by students to access their Aspen casebooks, Connected Quizzing is simple to implement and integrates seamlessly with law school course curricula.
- PracticePerfect is a visually engaging, interactive study aid to explain commonly
 encountered legal doctrines through easy-to-understand animated videos, illustrative examples, and numerous practice questions. Developed by a team of experts,
 PracticePerfect is the ideal study companion for today's law students.
- The Aspen Learning Library enables law schools to provide their students with
 access to the most popular study aids on the market across all of their courses.
 Available through an annual subscription, the online library consists of study aids
 in e-book, audio, and video formats with full text search, note-taking, and highlighting capabilities.
- Aspen's Digital Bookshelf is an institutional-level online education bookshelf, consolidating everything students and professors need to ensure success. This program ensures that every student has access to affordable course materials from day one.
- Leading Edge is a community centered on thinking differently about legal education and putting those thoughts into actionable strategies. At the core of the program is the Leading Edge Conference, an annual gathering of legal education thought leaders looking to pool ideas and identify promising directions of exploration.

Contents	xi
Preface	xxxiii
Acknowledgments	xxxvii
The Constitution of the United States	xxxix
	1
	119
	275
	419
	503
	579
	683
	009
	903
	1177
	1665
Table of Cases	1823
Index	1841

	Acknowledgments The Constitution of the United States	
A.	The Authority for Judicial Review	1
	Marbury v. Madison	2
	Notes on Marbury v. Madison	8
	Authority for Judicial Review of State Judgments	10
	Martin v. Hunter's Lessee	10
	Cohens v. Virginia	10
В.	Limits on the Federal Judicial Power	11
	1. Interpretive Limits	11
	How Should the Constitution Be Interpreted?	
	The Second Amendment as an Example	13
	District of Columbia v. Heller	13
	2. Congressional Limits	32
	The Exceptions and Regulations Clause	33
	Ex Parte McCardle	34
	Separation of Powers as a Limit on Congress's	
	Authority	36
	United States v. Klein	36
	Notes on United States v. Klein	38
	Robertson v. Seattle Audubon Society	38
	Bank Markazi v. Peterson	38
	3. Justiciability Limits	39
	a. Prohibition of Advisory Opinions	41
	Opinion of the Justices	41
	Hayburn's Case	42
	Plaut v. Spendthrift Farm, Inc.	42
	Notes on Advisory Opinions	44
	Nashville, C. & St. L. Ry. v. Wallace	44
	b. Standing	44
	i. Constitutional Standing Requirements	45 <i>45</i>
	Allen v. Wright Massachusetts v. Environmental Protection Agency	52
	Massachusetts v. Environmental Protection Agency	ノム

xxxiii

Preface

xii Contents

	Notes on Constitutional Standing Requirements:	
	Injury, Causation, and Redressability	58
	City of Los Angeles v. Lyons	58
	Lujan v. Defenders of Wildlife	60
	Clapper v. Amnesty International USA	63
	Linda R. S. v. Richard D.	65
	Warth v. Seldin	65
	Simon v. Eastern Kentucky Welfare	00
	Rights Organization	65
	Duke Power Co. v. Carolina Environmental	03
	Study Group, Inc.	66
	ii. Prudential Standing Requirements	66
	The Prohibition of Third-Party Standing	67
	Singleton v. Wulff	67
	Barrows v. Jackson	69
	Craig v. Boren	69
	Gilmore v. Utah	70
	The Prohibition of Generalized Grievances	70
	United States v. Richardson	70 71
		71 74
	Flast v. Cohen	74 79
c.	Ripeness Poe v. Ullman	80
	Abbott Laboratories v. Gardner	82
	United Public Workers v. Mitchell	84
		84
	Regional Rail Reorganization Act Cases Lake Carriers Assn. v. MacMullan	84
		84
d.	Susan B. Anthony List v. Driehaus	85
a.	Mootness Mootness Ogilvie	86
	Moore v. Ogilvie	86
	Roe v. Wade	87
	DeFunis v. Odegaard	01
	Friends of the Earth, Inc. v. Laidlaw	0.0
	Environmental Services	88
	United States Parole Commission v. Geraghty	89
e.	The Political Question Doctrine	90
	i. The Political Question Doctrine Defined	90
	What Is a Political Question? The Issues	
	of Malapportionment and Partisan	0.1
	Gerrymandering	91
	Baker v. Carr	92
	Rucho v. Common Cause	95
	ii. The Political Question Doctrine Applied:	100
	Congressional Self-Governance	109
	Powell v. McCormack	109
	iii. The Political Question Doctrine Applied:	
	Foreign Policy	111
	Goldwater v. Carter	112
	Zivotofsky v. Clinton	114
	iv. The Political Question Doctrine Applied:	
	Impeachment and Removal	115
	Nixon v. United States	116

Contents xiii

A.	Introduction: Congress and the States	119
	The Framework for Analysis: McCulloch v. Maryland	120
	McCulloch v. Maryland	121
	What Role Should Concern over Protecting States	
	Have in Defining Congress's Powers?	130
	National Federation of Independent	
	Business v. Sebelius	133
В.		155
C.		155
	1. The Initial Era: Gibbons v. Ogden Defines the Commerce Power	156
	Gibbons v. Ogden	156
	2. The 1890s-1937: A Limited Federal Commerce Power	159
	a. What Is "Commerce"?	161
	b. What Does "Among the States" Mean?	162
	c. Does State Sovereignty Limit Congressional Power?	164
	3. 1937-1990s: Broad Federal Commerce Power	166
	Key Decisions Changing the Commerce	
	Clause Doctrine	167
	NLRB v. Jones & Laughlin Steel Corp.	167
	United States v. Darby	170
	Wickard v. Filburn	173
	The Meaning of "Commerce Among the States"	175
	Heart of Atlanta Motel, Inc. v. United States	175
	Katzenbach v. McClung, Sr. & McClung, Jr.	178
	Hodel v. Indiana	179
	Perez v. United States	180
	The Tenth Amendment Between 1937 and the 1990s	181
	Garcia v. San Antonio Metropolitan Transit Authority	183
	4. 1990s-???: Narrowing of the Commerce Power and Revival	
	of the Tenth Amendment as a Constraint on Congress	187
	a. What Is Congress's Authority to Regulate "Commerce	
	Among the States"?	188
	United States v. Lopez	188
	United States v. Morrison	199
	Gonzales v. Raich	207
	b. Does the Tenth Amendment Limit Congress's Authority?	216
	New York v. United States	216
	Printz v. United States	226
	Reno v. Condon	234
	Murphy v. National Collegiate Athletic Association	236
D.	The Taxing and Spending Power	240
	For What Purposes May Congress Tax	
	and Spend?	241
	United States v. Butler	241
	Chas. C. Steward Mach. Co. v. Davis	243
	Sabri v. United States	243

•	~
XIV	Contents
281 4	Contents

E.	Conditions on Grants to State Governments South Dakota v. Dole Congress's Powers Under the Post-Civil War Amendments Whom May Congress Regulate Under the Post-Civil War Amendments? United States v. Morrison What Is the Scope of Congress's Power? Katzenbach v. Morgan & Morgan City of Boerne v. Flores Shelby County, Alabama v. Holder	245 245 248 248 251 253 254 258 263
Δ	Inherent Presidential Power	275
Α.	Inherent Presidential Power	276
	Youngstown Sheet & Tube Co. v. Sawyer The Scape of Inherent Power The Issue of	270
	The Scope of Inherent Power: The Issue of Executive Privilege	285
	United States v. Richard M. Nixon, President of the	403
	United States United States	286
	The Authority of Congress to Increase	200
	Executive Power	290
В.	The Constitutional Problems of the Administrative State	292
ъ.	The Nondelegation Doctrine and Its Demise	292
	A.L.A. Schechter Poultry Corp. v. United States	293
	Panama Refining Co. v. Ryan	294
	Gundy v. United States	296
	2. The Legislative Veto and Its Demise	304
	Immigration & Naturalization Service v.	001
	Jagdish Rai Chadha	305
	3. Checking Administrative Power	312
	The Appointment Power	313
	Alexia Morrison, Independent Counsel v.	010
	Theodore B. Olson	313
	NLRB v. Noel Canning	319
	The Removal Power	328
	The Impeachment of Andrew Johnson	329
	Myers v. United States	329
	Humphrey's Executor v. United States	330
	Wiener v. United States	332
	Bowsher v. Synar	333
	Morrison v. Olson	334
	Free Enterprise Fund v. Public Company	
	Accounting Oversight Board	336
C.	Separation of Powers and Foreign Policy	339
	1. Are Foreign Policy and Domestic Affairs Different?	340
	United States v. Curtiss-Wright Export Corp.	340
	Notes on Curtiss-Wright	341
	Zivotofsky v. Kerry	343

Contents	XV
----------	----

	2. Treaties and Executive Agreements	351
	Dames & Moore v. Regan, Secretary of the Treasury	<i>352</i>
	3. War Powers	354
	50 U.S. Code Chapter 33—War Powers Resolution	355
D.	Presidential Power and the War on Terrorism	358
	1. Detentions	358
	Hamdi v. Rumsfeld	359
	Boumediene v. Bush	370
	2. Military Tribunals	387
	Ex Parte Quirin	387
E.	Presidential Power over Immigration	395
E.		395
Б	Trump v. Hawaii Checks on the President	406
F.		
	1. Suing and Prosecuting the President	406
	Richard Nixon v. A. Ernest Fitzgerald	406
	William Jefferson Clinton v. Paula Corbin Jones	410
	2. Impeachment	413
A.	Preemption of State and Local Laws	420
	1. Express Preemption	422
	Lorillard Tobacco Co. v. Reilly	422
	2. Implied Preemption	429
	a. Conflicts Preemption	429
	Florida Lime & Avocado Growers, Inc. v. Paul,	
	Director, Department of Agriculture of California	429
	b. Preemption Because State Law Impedes the Achievement	14,5
	of a Federal Objective	430
		430
	Pacific Gas & Electric Co. v. State Energy	120
	Resources Conservation & Development Commission	430
	c. Preemption Because Federal Law Occupies the Field	435
ъ	Arizona v. United States	435
В.	The Dormant Commerce Clause	444
	1. Why a Dormant Commerce Clause?	445
	Tennessee Wine and Spirits Retailers	
	Association v. Thomas	446
	2. The History of the Dormant Commerce Clause	454
	Aaron B. Cooley v. The Board of Wardens of the Port of	
	Philadelphia ex rel. Society for Relief of Distressed Pilots	455
	3. Analyzing Whether a Law Violates the Dormant Commerce Clause	
	a. Determining Whether a Law Is Discriminatory	457
	Facially Discriminatory Laws	458
	City of Philadelphia v. New Jersey	458
	Facially Neutral Laws	461
	Hunt, Governor of the State of North Carolina v.	
	Washington State Apple Advertising Commission	462
	Exxon Corp. v. Governor of Maryland	464
	1 J	

xvi Contents

	West Lynn Creamery, Inc. v. Healy, Commissioner of	
	Massachusetts Department of Food & Agriculture	468
	State of Minnesota v. Clover Leaf Creamery Co.	470
	b. Analysis If a Law Is Deemed Discriminatory	471
	Dean Milk Co. v. City of Madison, Wisconsin	472
	Maine v. Taylor & United States	473
	c. Analysis If a Law Is Deemed Nondiscriminatory	475
	Loren J. Pike v. Bruce Church, Inc.	475
	Bibb, Director, Department of Public Safety of	172
	Illinois v. Navajo Freight Lines, Inc.	477
	Summary	480
	d. Exceptions to the Dormant Commerce Clause	480
	Congressional Approval	481
	Western & Southern Life Insurance Co. v. State	101
		482
	Board of Equalization of California The Market Participant Expention	483
	The Market Participant Exception	483
	Reeves, Inc. v. William Stake	400
	White v. Massachusetts Council of Construction	405
	Employers, Inc.	485
	South-Central Timber Development, Inc. v. Commissioner,	107
\mathbf{C}	Department of Natural Resources of Alaska	486
C.	The Privileges and Immunities Clause of Article IV, §2	489
	1. Introduction	489
	2. Analysis Under the Privileges and Immunities Clause	490
	What Are the "Privileges and Immunities of	401
	Citizenship"?	491
	Toomer v. Witsell	493
	United Building & Construction Trades Council	
	of Camden County v. Mayor & Council of the City	40.4
	of Camden	494
	Lester Baldwin v. Fish & Game Commission	40.6
	of Montana	496
	What Justifications Are Sufficient to Permit	40-
	Discrimination?	497
	Supreme Court of New Hampshire v. Kathryn A. Piper	497
A.	Introduction	503
В.	The Application of the Bill of Rights to the States	504
۵.	The Rejection of Application Before the Civil War	504
	Barron v. Mayor & City Council of Baltimore	505
	2. A False Start in Applying the Bill of Rights to the States:	202
	The Privileges or Immunities Clause and the	
	Slaughter-House Cases	506
	- · · · · · · · · · · · · · · · · · · ·	

	•
Contents	XVI

	3.	The Incorp	Slaughter-House Cases: Butchers' Benevolent Association of New Orleans v. Crescent City Live-Stock Landing & Slaughter-House Co. Saenz v. Roe Doration of the Bill of Rights into the Due Process	507 514
		Clause of t	he Fourteenth Amendment	516
			The Debate over Incorporation	518
			Palko v. Connecticut	518
			Adamson v. California	519
			The Current Law as to What's Incorporated	522
			McDonald v. City of Chicago	523
			Timbs v. Indiana	529
			The Content of Incorporated Rights	531
C.	Th	e Applicatio	on of the Bill of Rights and the Constitution	
	to]	Private Cond	duct	532
	1.	The Requi	rement for State Action	532
			The Civil Rights Cases: United States v. Stanley	533
	2.	The Excep	tions to the State Action Doctrine	536
		a. The Pu	ıblic Functions Exception	538
			Marsh v. Alabama	538
			Jackson v. Metropolitan Edison Co.	540
			Terry v. Adams	543
			Evans v. Newton	544
			Manhattan Community Access Corporation v.	510
			Halleck	546
		1 701 10	Hudgens v. National Labor Relations Board	552
		b. The Er	ntanglement Exception	553
			Judicial and Law Enforcement Actions	553
			Shelley v. Kraemer	553
			Lugar v. Edmondson Oil Co.	557
			Edmonson v. Leesville Concrete Co.	559
			Government Regulation	561
			Burton v. Wilmington Parking Authority	561
			Moose Lodge No. 107 v. Irvis	563
			Government Subsidies	566
			Norwood v. Harrison	566
			Rendell-Baker v. Kohn	568
			Entwinement	571
			Brentwood Academy v. Tennessee Secondary	
			School Athletic Association	572
Α.	Int	roduction		579
			Historical Overview	579
			Organization of the Chapter	581

	•	~
XVIII	1	Contents

Minimum Wage Laws 595 Adkins v. Children's Hospital 595 Consumer Protection Legislation 597 Weaver v. Palmer Bros. Co. 597	В.	Economic Substantive Due Process	581
3. Substantive Due Process of the Lochner Era 584 Allgyer v. Louisiana 585 Lachner v. New York 386 Laws Protecting Unionizing 592 Maximum Hours Laws 593 Muller v. Oregon 593 Minimum Wage Laws 595 Adkins v. Children's Hospital 595 Consumer Protection Legislation 597 Weaver v. Palmer Bros. Co. 597 4. Economic Substantive Due Process Since 1937 599 The End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. 602 Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? 606 Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 C. The Contracts Clause 619 Government Interference with Private Contracts 622 <td></td> <td></td> <td></td>			
Allgeyer v. Louisiana Lochner v. New York Laws Protecting Unionizing Maximum Hours Laws Muller v. Orgeon Minimum Wage Laws Muller v. Orgeon Meaver v. Palmer Bros. Co. Meaver V. Meaver Meaver W. Meaver Meav			
Lochner v. New York		3. Substantive Due Process of the <i>Lochner</i> Era	
Laws Protecting Unionizing 592		Allgeyer v. Louisiana	
Maximum Hours Laws 593 Muller v. Oregon 593 Muller v. Oregon 593 Minimum Wage Laws 595 Adkins v. Children's Hospital 595 Consumer Protection Legislation 597 Weaver v. Palmer Bros. Co. 597 4. Economic Substantive Due Process Since 1937 599 Pressures for Change 599 The End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 West Coast Hotel Co. v. Parrish 600 West Coast Hotel Co. v. Parrish 600 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? 602 Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 I. Introduction 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government 621 Contracts Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 636 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Commin. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Lochner v. New York	
Muller v. Oregon 593 Minimum Wage Laws 595 Adkins v. Children's Hospital 595 Consumer Protection Legislation 597 Weaver v. Palmer Bros. Co. 597 4. Economic Substantive Due Process Since 1937 599 Pressures for Change 599 The End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. 602 Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? 606 Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 Introduction 618 The Modern Use of the Contracts Clause 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government 627 Contracts Clause 631 Introduction 631 Introduction 631 Introduction 631 States Trust Co. v. New Jersey 627 D. The Takings Clause 631 Introduction 631 Introduction 632 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoeme 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Commin. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Laws Protecting Unionizing	
Minimum Wage Laws 595 Adkins v. Children's Hospital 595 Consumer Protection Legislation 597 Weaver v. Palmer Bros. Co. 597		Maximum Hours Laws	593
Adkins v. Children's Hospital Consumer Protection Legislation Weaver v. Palmer Bros. Co. 597 4. Economic Substantive Due Process Since 1937 Pressures for Change The End of Lochnerism West Coast Hotel Co. v. Parrish 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 1. Introduction 618 2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Commil 650 Polan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe		Muller v. Oregon	593
Consumer Protection Legislation Weaver v. Palmer Bros. Co. 597 4. Economic Substantive Due Process Since 1937 Pressures for Change Free End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. Economic Substantive Due Process Since 1937 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 1. Introduction 2. The Modern Use of the Contracts Clause 1. Introduction 2. The Mome Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts Contracts Contracts 1. Introduction 2. Is Ther a "Takings Clause 3. Introduction 3. Is There a "Taking"? Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 433 Horne v. Department of Agriculture 635 Regulatory Takings Pennsylvania Coal Co. v. Mahon Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Commin. 650 Polanzolo v. Rhode Island Dolan v. City of Tigand 7ahoe-Sierra Preservation Council, Inc. v. Tahoe		Minimum Wage Laws	595
Weaver v. Palmer Bros. Co. 597		Adkins v. Children's Hospital	595
4. Economic Substantive Due Process Since 1937 599 Pressures for Change 599 The End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. 602 Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? 606 Constitutional Limits on Punitive Damages 606 BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 Home Building & Loan Association v. Blaisdell 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government 620 Contracts 627 United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2		Consumer Protection Legislation	597
Pressures for Change 599 The End of Lochnerism 600 West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. 602 Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government 627 United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Commn. 650 Polazzolo v. Rhole Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Weaver v. Palmer Bros. Co.	597
The End of Lochnerism West Coast Hotel Co. v. Parrish 600 United States v. Carolene Products Co. Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 1. Introduction 2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Fennsylvania Coal Co. v. Mahon 635 Regulatory Takings Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Council Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		4. Economic Substantive Due Process Since 1937	599
West Coast Hotel Co. v. Parrish United States v. Carolene Products Co. Economic Substantive Due Process Since 1937 Williamson v. Lee Optical of Oklahoma, Inc. The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 C. The Contracts Clause 619 Introduction 610 2. The Modern Use of the Contracts Clause 611 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts Contracts Contracts 623 United States Trust Co. v. New Jersey 624 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 1. Introduction 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Council Nollan v. City of Tigard 7 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Pressures for Change	599
United States v. Carolene Products Co. Economic Substantive Due Process Since 1937 603 Williamson v. Lee Optical of Oklahoma, Inc. 604 The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore 606 State Farm Mutual Automobile Insurance Co. v. Campbell 611 Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government Contracts 622 United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Council 650 Palazzolo v. Rhode Island 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		The End of Lochnerism	600
Economic Substantive Due Process Since 1937 Williamson v. Lee Optical of Oklahoma, Inc. The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 1. Introduction 618 2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Commin. 650 Palazzolo v. Rhode Island Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe		West Coast Hotel Co. v. Parrish	600
Williamson v. Lee Optical of Oklahoma, Inc. The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 1. Introduction 2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Commin. 650 Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		United States v. Carolene Products Co.	602
The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 619 1. Introduction 619 2. The Modern Use of the Contracts Clause 619 619 609 609 610 618 618 619 619 619 619 619 619 619 619 619 619		Economic Substantive Due Process Since 1937	603
The Rebirth of Economic Due Process? Constitutional Limits on Punitive Damages BMW of North America, Inc. v. Gore 606 BMW of North America, Inc. v. Gore 607 State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 619 1. Introduction 619 Government Use of the Contracts Clause 619 Home Building & Loan Association v. Blaisdell 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government Contracts Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Commn. 650 Palazzolo v. Rhode Island 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Williamson v. Lee Optical of Oklahoma, Inc.	604
BMW of North America, Inc. v. Gore State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 619 Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 634 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 651 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 619 609 609 619 619 619 619 619 619 619 619 619 61		Constitutional Limits on Punitive Damages	606
State Farm Mutual Automobile Insurance Co. v. Campbell Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 619 609 609 619 619 619 619 619 619 619 619 619 61		BMW of North America, Inc. v. Gore	606
Too Much Deference? 618 C. The Contracts Clause 618 1. Introduction 618 2. The Modern Use of the Contracts Clause 619 Home Building & Loan Association v. Blaisdell 619 Government Interference with Private Contracts 622 Energy Reserves Group, Inc. v. Kansas Power & Light Co. 623 Government Interference with Government Contracts 627 United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			611
1. Introduction 2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey D. The Takings Clause 1. Introduction 2. Is There a "Taking"? Possessory Takings Possessory Takings Acoretto v. Teleprompter Manhattan CATV Corp. Horne v. Department of Agriculture Regulatory Takings Pennsylvania Coal Co. v. Mahon Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		•	618
2. The Modern Use of the Contracts Clause Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey D. The Takings Clause Introduction Introduction Introduction Sossessory Takings Possessory Takings Fossessory Takings Aloretto v. Teleprompter Manhattan CATV Corp. Horne v. Department of Agriculture Regulatory Takings Regulatory Takings Pennsylvania Coal Co. v. Mahon Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe	C.	The Contracts Clause	618
Home Building & Loan Association v. Blaisdell Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		1. Introduction	618
Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey English Clause I. Introduction Solve Takings Clause Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. Horne v. Department of Agriculture Regulatory Takings Regulatory Takings Pennsylvania Coal Co. v. Mahon Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		2. The Modern Use of the Contracts Clause	619
Government Interference with Private Contracts Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe		Home Building & Loan Association v. Blaisdell	619
Energy Reserves Group, Inc. v. Kansas Power & Light Co. Government Interference with Government Contracts United States Trust Co. v. New Jersey D. The Takings Clause 1. Introduction 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe		<u> </u>	622
Government Interference with Government Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 1. Introduction 2. Is There a "Taking"? Possessory Takings Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe			623
Contracts United States Trust Co. v. New Jersey 627 D. The Takings Clause 631 1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe			
United States Trust Co. v. New Jersey D. The Takings Clause 1. Introduction 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe			627
D. The Takings Clause 1. Introduction 2. Is There a "Taking"? 432 Possessory Takings 433 Loretto v. Teleprompter Manhattan CATV Corp. 433 Horne v. Department of Agriculture 435 Regulatory Takings 436 Pennsylvania Coal Co. v. Mahon 437 Miller v. Schoene 439 Penn Central Transportation Co. v. New York City 441 Lucas v. South Carolina Coastal Council 444 Nollan v. California Coastal Commn. 450 Palazzolo v. Rhode Island 451 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		United States Trust Co. v. New Jersey	
1. Introduction 631 2. Is There a "Taking"? 632 Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe	D.	v ;	
2. Is There a "Taking"? Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe			
Possessory Takings 633 Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Loretto v. Teleprompter Manhattan CATV Corp. 633 Horne v. Department of Agriculture 635 Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Horne v. Department of Agriculture Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 7ahoe-Sierra Preservation Council, Inc. v. Tahoe		, 0	
Regulatory Takings 636 Pennsylvania Coal Co. v. Mahon 637 Miller v. Schoene 639 Penn Central Transportation Co. v. New York City 641 Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		* *	
Pennsylvania Coal Co. v. Mahon Miller v. Schoene 639 Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Miller v. Schoene Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe		0 , 0	
Penn Central Transportation Co. v. New York City Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Lucas v. South Carolina Coastal Council 644 Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Nollan v. California Coastal Commn. 650 Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Palazzolo v. Rhode Island 656 Dolan v. City of Tigard 651 Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Dolan v. City of Tigard Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
Tahoe-Sierra Preservation Council, Inc. v. Tahoe			
			321
KEOTONAL PLANTING A GENCY 66 L		Regional Planning Agency	661

Contents	xix
Contents	XIX

	3.	Is It for "Public Use"? **Valor: City of Nov. London	668 669
	4	Kelo v. City of New London What Is the Paguirement for "Ivet Companyation"?	677
	4.	What Is the Requirement for "Just Compensation"? Brown v. Legal Foundation of Washington	678
A.	Int	roduction	683
	1.	Constitutional Provisions Concerning Equal Protection	683
	2.	A Framework for Equal Protection Analysis	684
		Question 1: What Is the Classification?	684
		Question 2: What Is the Appropriate Level	
		of Scrutiny?	685
		Question 3: Does the Government Action Meet the	
		Level of Scrutiny?	687
		The Protection of Fundamental Rights Under	
		Equal Protection	688
В.		e Rational Basis Test	689
	1.	Introduction	689
	2.	Does the Law Have a Legitimate Purpose?	691
		What Constitutes a Legitimate Purpose?	691
		Romer v. Evans	691
		Must It Be the Actual Purpose, or Is a Conceivable	COC
	0	Purpose Enough?	696
	3.	The Requirement for a "Reasonable Relationship"	698
		Tolerance for Underinclusiveness Under Rational Basis Review	698
			698
		Railway Express Agency, Inc. v. New York Tolerance for Overinclusiveness Under Rational	090
		Basis Review	701
		New York City Transit Authority v. Beazer	701
		Cases in Which Laws Are Deemed Arbitrary and	701
		Unreasonable	704
		U.S. Department of Agriculture v. Moreno	705
		City of Cleburne, Texas v. Cleburne Living Center, Inc.	707
C.	Cla	assifications Based on Race and National Origin	711
	1.	Race Discrimination and Slavery Before the Thirteenth and	
		Fourteenth Amendments	712
		Dred Scott v. Sandford	713
		Dred Scott v. Sandford	714
		The Post-Civil War Amendments	717
	2.	Strict Scrutiny for Discrimination Based on Race and	
		National Origin	717
	3.	Proving the Existence of a Race or National Origin	
		Classification	718
		a. Race and National Origin Classifications on the Face	_
		of the Law	719

xx Contents

	Race-Specific Classifications That Disadvantage	
	Racial Minorities	719
	Korematsu v. United States	719
	Racial Classifications Burdening Both Whites	
	and Minorities	724
	Loving v. Virginia	725
	Palmore v. Sidoti	727
	Laws Requiring Separation of the Races	728
	Plessy v. Ferguson	729
	The Initial Attack on "Separate but Equal"	732
	Brown v. Board of Education	732
	Brown v. Board of Education	<i>733</i>
	The Invalidation of Segregation in Other Contexts	736
	b. Facially Neutral Laws with a Discriminatory Impact or with	
	Discriminatory Administration	738
	The Requirement for Proof of a Discriminatory	
	Purpose	738
	Washington v. Davis	738
	McCleskey v. Kemp	742
	City of Mobile v. Bolden	748
	Is Proof of a Discriminatory Effect Also Required?	752
	Palmer v. Thompson	752
	How Is a Discriminatory Purpose Proven?	754
	Personnel Administrator of Massachusetts v. Feeney	754
	Village of Arlington Heights v. Metropolitan Housing	
	Development Corp.	756
	Application: Discriminatory Use of Peremptory	
	Challenges	758
4.	Remedies: The Problem of School Segregation	760
	Introduction: The Problem of Remedies	760
	Brown v. Board of Education	761
	Massive Resistance	762
	Judicial Power to Impose Remedies in School	
	Desegregation Cases	765
	Swann v. Charlotte-Mecklenburg Board of Education	765
	Milliken v. Bradley	769
	When Should Federal Desegregation	770
	Remedies End?	772
	Board of Education of Oklahoma City Public	770
	Schools v. Dowell	772
	Parents Involved in Community Schools v. Seattle	775
۲	School District No. 1	775
5.	Racial Classifications Benefiting Minorities The Emergrapes of Strict Sensitive as the Test	790
	The Emergence of Strict Scrutiny as the Test	792 792
	Richmond v. J.A. Croson Co. The Arguments for and Against Strict Scruting	802
	The Arguments for and Against Strict Scrutiny The Use of Page to Benefit Minorities in College	802
	The Use of Race to Benefit Minorities in College	803
	and University Admissions	803
	Grutter v. Bollinger	003

Contents	xxi

	$C \rightarrow D W$	010	
	Gratz v. Bollinger	819	
	Fisher v. University of Texas at Austin	825	
	Drawing Election Districts to Increase Minority	099	
D	Representation	833	
υ.	Gender Classifications	836	
	1. The Level of Scrutiny	836	
	Early Cases Approving Gender Discrimination	838	
	The Emergence of Intermediate Scrutiny	839	
	Frontiero v. Richardson	840	
	Craig v. Boren	843	
	United States v. Virginia	846	
	2. Proving the Existence of a Gender Classification	851	
	When Is It "Discrimination"?	851	
	Geduldig v. Aiello	851	
	3. Gender Classifications Benefiting Women	854	
	Gender Classifications Based on Role Stereotypes	854	
	Orr v. Orr	854	
	Mississippi University for Women v. Hogan	856	
	Michael M. v. Superior Court of Sonoma County	859	
	Rostker v. Goldberg	862	
	Gender Classifications Benefiting Women		
	as a Remedy	866	
	Califano v. Webster	866	
	Classifications Benefiting Women Because		
	of Biological Differences Between Men		
	and Women	867	
	Nguyen v. Immigration & Naturalization Service	868	
E.	Discrimination Against Non-United States Citizens	876	
	1. Strict Scrutiny as the General Rule	877	
	Graham v. Richardson	877	
	2. Alienage Classifications Related to Self-Government		
	and the Democratic Process	879	
	Foley v. Connelie	879	
	Ambach v. Norwick	882	
	3. Congressionally Approved Discrimination	885	
	4. Undocumented Aliens and Equal Protection	886	
	Plyler v. Doe	886	
F.	Discrimination Against Nonmarital Children	891	
	Laws Denying Benefits to All Nonmarital		
	Children	892	
	Laws That Provide a Benefit to Some Nonmarital	~ ~ ~	
	Children	893	
G.	Other Types of Discrimination: Only Rational Basis Review	895	
•	1. Age Classifications	895	
	Massachusetts Board of Retirement v. Murgia	895	
	2. Discrimination Based on Disability	898	
	3. Wealth Discrimination	899	
	4. Discrimination Based on Sexual Orientation	900	

xxii Contents

A.	Int	roduction	903
		The Concept of Fundamental Rights	903
		The Ninth Amendment	905
		Procedural Due Process	905
B.	Fra	umework for Analyzing Fundamental Rights	906
		First Issue: Is There a Fundamental Right?	906
		Second Issue: Is the Constitutional Right	
		Infringed?	907
		Third Issue: Is There a Sufficient Justification	
		for the Government's Infringement of a Right?	908
		Fourth Issue: Is the Means Sufficiently Related	
		to the Purpose?	908
C.	Co	nstitutional Protection for Family Autonomy	909
	1.	The Right to Marry	909
		Loving v. Virginia	909
		Obergefell v. Hodges	915
	2.	The Right to Custody of One's Children	929
		Stanley v. Illinois	930
		Michael H. v. Gerald D.	931
	3.	The Right to Keep the Family Together	938
		Moore v. City of East Cleveland, Ohio	938
	4.	The Right of Parents to Control the Upbringing of Their Children	942
		Meyer v. Nebraska	942
		Pierce v. Society of the Sisters of the Holy	
		Names of Jesus & Mary	943
		Troxel v. Granville	945
D.	Co	nstitutional Protection for Reproductive Autonomy	950
	1.	The Right to Procreate	950
		Buck v. Bell	950
		Skinner v. Oklahoma ex rel. Williamson	951
	2.	The Right to Purchase and Use Contraceptives	952
		Griswold v. Connecticut	<i>953</i>
		Eisenstadt v. Baird	959
	3.	The Right to Abortion	961
		a. The Recognition and Reaffirmation of the Right	
		to Abortion	961
		$Roe\ v.\ Wade$	961
		Planned Parenthood v. Casey	970
		b. Government Regulation of Abortions	981
		Whole Woman's Health v. Hellerstedt	982
		Gonzales v. Carhart	988
		c. Government Restrictions on Funds and Facilities	
		for Abortions	1001
		Maher v. Roe	1001
		Harris v. McRae	1003

Co	ntents	xxiii
	d. Spousal Consent and Notice Requirements	1005
	Planned Parenthood v. Danforth	1005
	Planned Parenthood v. Casey	1006
	e. Parental Notice and Consent Requirements	1011
	Bellotti v. Baird	1011
E.	Constitutional Protection for Medical Care Decisions	1015
	Right to Refuse Treatment	1015
	Cruzan v. Director, Missouri Department	
	of Health	1016
	Right to Physician-Assisted Death	1023
	Washington v. Glucksberg	1023
	Vacco v. Quill	1028
F.	Constitutional Protection for Sexual Orientation and	
	Sexual Activity	1030
	Lawrence v. Texas	1031
G.	Constitutional Protection for Control over Information	1042
	Whalen v. Roe	1043
H.	Constitutional Protection for Travel	1046
	Saenz v. Roe	1046
	Restrictions on Foreign Travel	1052
I.	The Right to Vote	1053
	The Right to Vote as a Fundamental Right	1053
	2. Restrictions on the Ability to Vote	1054
	Poll Taxes	1054
	Harper v. Virginia State Board of Elections	1055
	Property Ownership Requirements	1056
	Kramer v. Union Free School District	1056
	Literacy Tests	1059
	Prisoners' and Convicted Criminals' Right	1000
	to Vote	1060
	Requirement for Photo Identification for Voting	1061
	Crawford v. Marion County Election Board	1061
	3. Dilution of the Right to Vote	1071
	Reynolds v. Sims	1072
	Evenwel v. Abbott	1072
	4. Counting "Uncounted" Votes in a Presidential Election:	1077
	Bush v. Gore	1083
	The Events Leading to Bush v. Gore	1083
	Bush v. Gore	1087
	Issues to Consider Concerning Bush v. Gore	1105
J.	Constitutional Protection for Access to Courts	1105
J·	Filing Fees	1108
	Boddie v. Connecticut	1108
	United States v. Kras	1111
		1116
	Prisoners' Right of Access to the Courts Bounds v. Smith	1117
		1117
T/	Lewis v. Casey Constitutional Protection for a Picht to Education	
IX.	Constitutional Protection for a Right to Education San Antonio Independent School	1121
	District v. Rodriguez	1121

xxiv Contents	
---------------	--

L.	Procedural Due Process	1128
	1. What Is a "Deprivation"?	1130
	Is Negligence Sufficient to Constitute	
	a Deprivation?	1130
	Daniels v. Williams	1130
	County of Sacramento v. Lewis	1131
	When Is the Government's Failure to Protect a Person from Privately Inflicted Harms	
	a Deprivation?	1134
	DeShaney v. Winnebago County Department of	1101
	Social Services	1134
	2. Is It a Deprivation of "Life, Liberty, or Property"?	1140
	The "Rights-Privileges" Distinction and Its Demise	1140
	Goldberg v. Kelly	1141
	What Is a Deprivation of Property?	1145
	Board of Regents of State Colleges v. Roth	1146
	What Is a Deprivation of Liberty?	1151
	Reputation as a Liberty Interest	1151
	Goss v. Lopez	1151
	Paul v. Davis	1154
	Liberty Interest for Prisoners	1156
	Sandin v. Conner	1159
	3. What Procedures Are Required?	1162
	Mathews v. Eldridge	1163
	Government Employment	1167
	Family Rights	1167
	Substantive and Procedural Due Process:	
	The Relationship	1169
	District Attorney's Office for the Third Judicial	
	District v. Osborne	1169
A.	Introduction	1177
	1. Historical Background	1177
	2. Why Should Freedom of Speech Be a Fundamental Right?	1179
	a. Self-Governance	1180
	b. Discovering Truth	1181
	c. Advancing Autonomy	1183
	d. Promoting Tolerance	1184
	e. Conclusion	1184
	3. The Issues in Free Expression Analysis	1184
	1 0/	1186
В.	1. The Distinction Between Content-Based and	
В.		
B.	Content-Neutral Laws	1186
B.		1186 1186 <i>1187</i>

Contents xxv

	b.	How Is It Determined Whether a Law Is Content-Based?	1194			
		The Requirement for Viewpoint Neutrality	1195			
		Matal v. Tam	1195			
		Subject-Matter Restrictions	1201			
		Williams-Yulee v. Florida Bar	1202			
		Content-Neutral Laws	1210			
	c.	Problems in Applying the Distinction Between				
		Content-Based and Content-Neutral Laws	1211			
		i. Permissible Purposes and Content Neutrality	1211			
		City of Renton v. Playtime Theatres, Inc.	1211			
		ii. When the Government Must Make Content-Based Choices	1215			
		National Endowment for the Arts v. Finley	1215			
		iii. Government Speech	1219			
		Pleasant Grove City, Utah v. Summum	1219			
		Walker v. Texas Division, Sons of Confederate Veterans	1223			
2.	Vag	gueness and Overbreadth	1229			
	a.	Vagueness	1229			
		Coates v. City of Cincinnati	1230			
	b.	Overbreadth	1231			
		Schad v. Borough of Mount Ephraim	1231			
	c.	Relationship Between Vagueness and Overbreadth	1236			
		Board of Airport Commissioners of the				
		City of Los Angeles v. Jews for Jesus, Inc.	1236			
3.	Pri	or Restraints	1237			
	a.	What Is a Prior Restraint?	1237			
	b.	Are Prior Restraints Really So Bad?	1238			
		i. Court Orders as a Prior Restraint	1240			
		Near v. State of Minnesota ex rel. Olson	1240			
		ii. Court Orders to Protect National Security	1242			
		New York Times Co. v. United States	1243			
		iii. Court Orders to Protect Fair Trials	1249			
		Nebraska Press Association v. Stuart	1249			
		iv. Court Orders Seizing the Assets of Businesses	1217			
		Convicted of Obscenity Violations	1254			
		Alexander v. United States	1255			
	c.	Licensing as a Prior Restraint	1257			
	c.	Lovell v. City of Griffin, Ga.	1257			
		Watchtower Bible & Tract Society of New York,	1437			
		Inc. v. Village of Stratton	1258			
		i. Important Reason for Licensing	1263			
		ii. Clear Standards Leaving Almost No Discretion	1403			
		to the Government	1263			
		City of Lakewood v. Plain Dealer Publishing Co.	1263			
1	TA71 -	iii. Procedural Safeguards	1265 1266			
4.	1					
		Civil Liability and Denial of Compensation	1967			
		for Speech	1267			
		Prohibitions on Compensation	1268			
		United States v. National Treasury Employees Union	1268			
		Compelled Speech	1270			

xxvi Contents

				West Virginia State Board of Education v. Barnette	1270
				National Federation of Family and Life	
				Advocates v. Becerra	1273
				Rumsfeld v. Forum for Academic & Institutional	
				Rights, Inc.	1284
				McIntyre v. Ohio Elections Commission	1289
				Unconstitutional Conditions	1294
				Speiser v. Randall	1294
				Rust v. Sullivan	1295
				Legal Services Corp. v. Velazquez	1299
				Government Pressures	1306
C.	Typ	oes o	of U	nprotected and Less Protected Speech	1308
	1.			ment of Illegal Activity	1309
		a.		ne "Clear and Present Danger" Test	1310
				Schenck v. United States	1311
				Frohwerk v. United States	1312
				Debs v. United States	1313
				Abrams v. United States	1314
		b.	Th	ne Reasonableness Approach	1317
		о.	111	Gitlow v. New York	1317
				Whitney v. California	1320
		c.	Th	ne Risk Formula Approach	1323
		c.	111	Dennis v. United States	1324
		d.	Th	ne Brandenburg Test	1329
		u.	1 11	Brandenburg v. Ohio	1330
				Holder v. Humanitarian Law Project	1332
	9	Fig	htir	· ·	1))2
	2.			ng Words, the Hostile Audience, and the	1341
				m of Racist Speech	1341
		a.	rig	ghting Words	
				Chaplinsky v. New Hampshire	1341
			i.	Narrowing the Fighting Words Doctrine	1343
			ii.	Fighting Words Laws Invalidated as Vague and	1044
				Overbroad	1344
				Gooding v. Wilson	1344
			111.	Narrow Fighting Words Laws as Content-Based	10.10
				Restrictions	1346
				R.A.V. v. City of St. Paul, Minnesota	1347
		b.	Th	ne Hostile Audience Cases	1353
				The Problem of Racist Speech	1355
				Virginia v. Black	1357
	3.	Sex		ly Oriented Speech	1365
		a.	Ob	oscenity	1365
			i.	Supreme Court Decisions Finding Obscenity	
				Unprotected	1365
				Roth v. United States	1366
				Paris Adult Theatre I v. Slaton	1368
				Miller v. California	1370
			ii.	Should Obscenity Be a Category of Unprotected	
				Speech?	1372
			iii.	Should There Be a New Exception for	
				Pornography?	1374

xxvii

	b.	Child Pornography	1375
		New York v. Ferber	1376
	c.	Protected but Low-Value Sexual Speech	1380
		i. Zoning Ordinances	1380
		Young v. American Mini Theatres, Inc.	1380
		ii. Nude Dancing	1383
		City of Erie v. Pap's A.M.	1384
		iii. Should There Be Such a Category as Low-Value	
		Sexual Speech?	1388
	d.	Government Techniques for Controlling Obscenity	
		and Child Pornography	1389
		Stanley v. Georgia	1389
		Osborne v. Ohio	1390
	e.	Profanity and "Indecent" Speech	1391
		Cohen v. California	1391
		i. The Broadcast Media	1395
		Federal Communications Commission v. Pacifica	
		Foundation	1395
		ii. Telephones	1398
		iii. The Internet	1398
		Reno v. American Civil Liberties Union	1398
		iv. Cable Television	1402
4.	Αl	New Exception for Violent Speech?	1404
		United States v. Stevens	1404
		Brown v. Entertainment Merchants Association	1411
5.	Co	mmercial Speech	1419
	a.	Constitutional Protection for Commercial Speech Virginia State Board of Pharmacy v. Virginia	1419
		Citizens Consumer Council, Inc.	1420
		Overview of the Section	1425
	b.	What Is Commercial Speech?	1425
		Bolger v. Youngs Drug Products Corp.	1426
		Sorrell v. IMS Health Inc.	1427
	c.	The Test for Evaluating Regulation of Commercial Speech	1434
		Central Hudson Gas & Electric Corp. v.	
		Public Service Commission of New York	1434
		Is Least Restrictive Alternative Analysis Applicable?	1437
	d.	Advertising of Illegal Activities	1439
	e.	False and Deceptive Advertising	1439
	f.	Advertising That Inherently Risks Deception	1440
		Restrictions on Trade Names	1440
		Attorney Solicitation of Prospective Clients	1440
		Solicitation by Accountants	1442
	g.	Regulating Commercial Speech to Achieve Other Goals	1442
		i. "For Sale" Signs on Houses	1443
		ii. Alcohol Products	1443
		44 Liquormart, Inc. v. Rhode Island	1444
		iii. Tobacco Products	1445
		Lorillard Tobacco Co. v. Reilly	1446
		iv. Gambling	1451
		v. Advertising by Lawyers and Other Professionals	1452

xxviii Contents

	6. Reputation, Privacy, Publicity, and the First Amendment:					
		To	rts and the First Amendment	1454		
		a.	Defamation	1455		
			i. Public Officials as Defamation Plaintiffs	1455		
			New York Times Co. v. Sullivan	1455		
			ii. Public Figures as Plaintiffs	1461		
			Gertz v. Welch	1462		
			iii. Private Figures, Matters of Public Concern	1467		
			iv. Private Figures, Matters Not of Public Concern	1468		
			v. Conclusion	1468		
		b.	Intentional Infliction of Emotional Distress	1469		
			Hustler Magazine v. Falwell	1469		
			Snyder v. Phelps	1471		
		c.	Public Disclosure of Private Facts	1476		
			Cox Broadcasting Corp. v. Cohn	1476		
		.1	Information from Nongovernment Sources	1479		
	7.		Right of Publicity	1480		
	1.		onduct That Communicates	1481		
		a. b.	What Is Speech? When Is Conduct Communicative?	1481 1481		
			When May the Government Regulate Conduct That	1401		
		c.	Communicates?	1482		
			i. The <i>O'Brien</i> Test	1482		
			United States v. O'Brien	1482		
			ii. Flag Desecration	1486		
			Texas v. Johnson	1486		
			iii. Spending Money as Political Speech	1491		
			Buckley v. Valeo	1492		
			Criticisms of <i>Buckley</i>	1499		
			The Continuing Distinction Between			
			Contributions and Expenditures	1500		
			When Are Contribution Limits Too Low?	1500		
			Are Corporate Expenditures Protected Speech?	1502		
			First National Bank of Boston v. Bellotti	1502		
			Citizens United v. Federal Election Commission	1506		
			The Constitutionality of Public Financing			
			of Elections	1523		
			Arizona Free Enterprise Club's Freedom Club			
			PAC v. Bennett	1523		
D.	Wł		Places Are Available for Speech?	1531 1531		
	1. Government Properties and Speech					
		a.	Initial Rejection and Subsequent Recognition of a			
			Right to Use Government Property for Speech	1531		
			Hague v. Committee for Industrial Organization	1532		
			Schneider v. New Jersey	1533		
		b.	What Government Property and Under What	1505		
			Circumstances?	1535		
		c.	Public Forums	1537		
			i. Content Neutrality Police Department of the City of Chicago y Mocley	1537		
			Police Department of the City of Chicago v. Mosley	1537		

Contents	xxix
ontents	XXIX

		ii. Time, Place, and Manner Restrictions	1539
		Hill v. Colorado	1540
		McCullen v. Coakley	1545
		iii. Licensing and Permit Systems	1555
		iv. No Requirement for Use of the Least Restrictive Alternative	1556
		Ward v. Rock Against Racism	1556
		d. Designated Public Forums	1558
		e. Limited Public Forums	1559
		Christian Legal Society Chapter of the University	1333
		of California, Hastings College of the Law v. Martinez	1559
		f. Nonpublic Forums	1570
	2.	Private Property and Speech	1574
	3.	Speech in Authoritarian Environments: Military,	1374
	3.		1575
		Prisons, and Schools	1575
		a. Military	1575 1576
		Parker v. Levy b. Prisons	1578
			1578 1578
		Thornburgh v. Abbott c. Schools	1578
			1364
		Tinker v. Des Moines Independent Community	1502
		School District Bethel School District No. 403 v. Fraser	1583
			1586
		Morse v. Frederick	1589
		d. The Speech Rights of Government Employees	1597
E	E	Garcetti v. Ceballos	1598
E.	_	edom of Association	1605
	l.	Laws Prohibiting and Punishing Membership	1606
	2.	Laws Requiring Disclosure of Membership	1608
		NAACP v. State of Alabama ex rel. Patterson	1608
	9	Campaign Finance Disclosure	1610
	3.	Compelled Association	1610
		Janus v. American Federation of State, County,	1/11
		and Municipal Employees, Council 31	1611
		Board of Regents of the University of Wisconsin	1/01
	4	System v. Southworth	1621
	4.	Laws Prohibiting Discrimination	1624
		Roberts v. United States Jaycees	1625
-		Boy Scouts of America v. Dale	1630
F.	_	edom of the Press	1635
	1.	Introduction: Are There Special Rights for the Press?	1635
	2.	Freedom of the Press as a Shield to Protect the Press from the	1 000
		Government	1636
		a. Taxes on the Press	1636
		Minneapolis Star & Tribune Co. v. Minnesota	
		Commissioner of Revenue	1637
		b. Application of General Regulatory Laws	1641
		Cohen v. Cowles Media Co.	1642
		c. Keeping Reporters' Sources and Secrets Confidential	1644
		Branzburg v. Hayes	1644
		d. Laws Requiring That the Media Make Access Available	1651

xxx Contents

	3.	Freedom of the Press as a Sword: A First Amendment Right of Access to Government Places and Papers? a. Access to Judicial Proceedings **Richmond Newspapers v. Virginia** b. Prisons **Houchins v. KQED**	1652 1653 <i>1653</i> 1659 <i>1660</i>
A.		roduction	1665
	1.	Constitutional Provisions Concerning Religion and the	
	0	Tension Between Them	1665
	2.	History in Interpreting the Religion Clauses	1667
	3.	What Is Religion?	1668
		The Attempt to Define Religion Under the Selective Service Act	1660
			1669 <i>1669</i>
		United States v. Seeger Requirement for Sincerely Held Beliefs	1671
		United States v. Ballard	1671
		The Relevance of Religious Dogma and	1072
		Shared Beliefs	1674
В.	Th	e Free Exercise Clause	1675
υ.	1.	Introduction: Free Exercise Clause Issues	1675
	2.	The Law Before Employment Division v. Smith	1676
	٠.	a. Government Benefit Cases	1678
		b. Compulsory Schooling	1678
		c. Cases Rejecting Exemptions Based on the Free	
		Exercise Clause	1679
	3.	The Current Test	1681
		Employment Division, Department of Human	
		Resources of Oregon v. Smith	1681
	4.	Supreme Court Decisions Since Employment Division v. Smith	1689
		a. Animus Against Religion	1689
		Masterpiece Cake Shop, Ltd. v. Colorado	
		Civil Rights Commission	1690
		b. Interfering with Choices as to Clergy	1700
		c. Denial of Funding to Religious Entities	1700
		Locke v. Davey	1700
		Trinity Lutheran Church of Columbia,	
		Inc. v. Comer	1703
_	5.	Statutory Protection of Religious Freedom	1715
C.		e Establishment Clause	1717
	1.	Competing Theories of the Establishment Clause	1717
		a. Strict Separation	1718
		b. Neutrality Theory	1719

Contents	XXX
Olicelles	2222

	c. Accommodation	1721
	d. The Theories Applied: An Example	1723
	County of Allegheny v. American Civil Liberties	1,20
	Union, Greater Pittsburgh Chapter	1723
2.	Government Discrimination Among Religions	1727
3.	The <i>Lemon</i> Test for the Establishment Clause	1728
	Lemon v. Kurtzman	1728
	The Requirement for a Secular Purpose	1730
	The Requirement for a Secular Effect	1731
	The Prohibition of Excessive Entanglement	1732
4.	Religious Speech and the First Amendment	1733
	a. Religious Group Access to School Facilities	1733
	b. Student Religious Groups' Receipt of Government Funds	1735
5.	When Can Religion Become a Part of Government Activities?	1736
	a. Religion as a Part of Government Activities: Schools	1736
	Release Time	1736
	School Prayers and Bible Reading	1737
	Engel v. Vitale	1737
	Lee v. Weisman	1740
	Santa Fe Independent School District v. Doe	1747
	Curricular Decisions	1752
	b. Religion as a Part of Government Activities: Legislative	
	Chaplains	1752
	Town of Greece v. Galloway	<i>1753</i>
	c. Religion as a Part of Government Activities: Religious	
	Symbols on Government Property	1762
	McCreary County v. American Civil Liberties	
	Union of Kentucky	1762
	Van Orden v. Perry	1772
	American Legion v. American Humanist Association	1782
6.	When Can Government Give Aid to Religion?	1790
	Aid to Parochial Elementary and Secondary	
	Schools	1791
	Mitchell v. Helms	1792
	Zelman v. Simmons-Harris	1803
	Tax Exemptions for Religious Organizations	1818
	Aid to Religious Colleges and Universities	1819
	Aid to Religious Institutions Other than Schools	1821
Table of	Cases	1823
Index		1841

This book is dedicated to my students and is a product of having listened to their views about constitutional law casebooks over the past 40 years. Although I have used several different books, my students always have voiced the desire for a more straightforward, student-friendly text.

Concerns that my students have raised have influenced every aspect of this book. They have expressed a desire for a book that does not pose countless rhetorical questions, leaving them uncertain about what to focus on in their studying. This book assumes that each teacher will ask the questions that are of greatest interest to him or her. (An accompanying teacher's manual offers suggestions, based on the questions that I focus on in teaching the cases.)

My students also have communicated experiencing difficulty with passages from excerpted law review articles. They have indicated that often the excerpts are so brief and so removed from the context of the original article that they are difficult to understand. They also have expressed the desire for a book that provides more context for understanding the cases.

This book attempts to address these concerns by presenting, almost without exception, just three types of material: major cases, secondary cases that are more heavily edited, and author-written essays. My essays are meant to provide a context for the cases, to provide historical background, to describe the development of the law in areas where the cases are not directly presented, and to summarize scholarly debates on various topics. Throughout the book, my goal is to provide students the material I would want them to read before class on a particular topic. Unlike virtually every other constitutional law casebook, there are no numbered notes following cases.

I am not attempting to provide a reference book that is comprehensive in presenting every related case or citations to every major law review article. Instead, my hope is to provide a casebook that gives students the basic material to study and understand constitutional law. Professors desiring to expose their students to the rich scholarly literature on the topic may supplement this book with one of the many excellent constitutional law readers that are available.

The book follows a simple, fairly traditional organization. I realize, however, that every teacher has a preferred structure for the course. I never have followed the organization of any casebook that I have used. Also, I know that the structure and organization of constitutional law courses vary widely across the country. Therefore, I have written this book so that it will be easy for teachers to use in any order. Except for references to make clear where particular topics are covered, I have tried to avoid referring to material in other chapters in a way that assumes students have read the book in order.

The book is organized in ten chapters. Chapter 1 focuses on the federal judicial power. After presenting the cases on the authority for judicial review, Chapter 1 focuses on the method of constitutional interpretation, congressional

xxxiv Preface

control over Supreme Court jurisdiction, and the justiciability doctrines as constraints on the judicial power. Apart from the justiciability doctrines, other constitutional and prudential limits on the federal judicial power, such as the abstention doctrines, are omitted because they usually are covered in federal courts courses rather than in constitutional law. The one exception to this is that Chapter 2, which discusses congressional power, includes a subsection on Congress's ability to authorize suits against state governments. This includes discussion of the Eleventh Amendment and recent sovereign immunity cases.

Chapter 2 focuses on the federal legislative power, particularly in relation to the scope of Congress's power and the extent to which concern for state sovereignty should limit such power. The chapter begins by considering McCulloch v. Maryland and then examines, in detail, several specific congressional powers: the Commerce Clause, the spending power, §5 of the Fourteenth Amendment, and the authority to authorize suits against state governments. In each area, the focus is on the breadth of congressional authority and the extent to which concern for states should cause it to be interpreted narrowly or should restrict it through the Tenth Amendment.

Chapter 3 examines the federal executive power, particularly in relation to executive-legislative conflicts. Thus, as a matter of organization, the focus of Chapter 2 is Congress's power relative to state authority, and the focus of Chapter 3 is issues arising in conflicts between Congress and the executive branch. The chapter begins by considering whether the president may exercise inherent authority and its application to the area of executive privilege. Next, the chapter looks at the constitutional problems of administrative agencies, including the nondelegation doctrine; the legislative veto; and other ways of holding agencies accountable, such as the appointment and removal powers. The chapter then considers the president's powers in foreign affairs and in the War on Terror. I have added a new section on presidential power as to matters of immigration. Finally, the chapter considers ways of holding the executive accountable, such as through civil suits or impeachment.

Chapter 4 focuses on federalism as a limit on state and local power. The chapter begins by examining the issue of preemption and then considers the dormant Commerce Clause and the Privileges and Immunities Clause of Article IV. The chapter concludes with a short discussion of state taxation of interstate commerce.

Chapter 5 is titled "The Structure of the Constitution's Protection of Civil Rights and Civil Liberties." It attempts to present material concerning every part of the Constitution dealing with individual liberties and civil rights. Specifically, the central theme of the chapter concerns to whom the Constitution applies. The chapter examines the application of the Bill of Rights to the states (incorporation) and the application of the Constitution's protections to private actors (the state action doctrine).

Chapter 6 looks at the Constitution's protection of economic liberties. Freedom of contract under the Due Process Clause; the Contracts Clause of Article I, §10; and the Takings Clause are all considered. I have chosen this approach for many reasons. The various doctrines concerning economic liberties are best understood, of course, when studied together, but it is useful for students to see how the Supreme Court treated economic rights over the course of the twentieth century and to contrast this treatment with its protection of other individual rights in the same period.

Preface xxxv

Chapter 7 looks at equal protection. After an introduction to the concept of equal protection, the chapter presents the material on rational basis review and then considers discrimination based on race and national origin, gender, alienage, parents' marital status, age, disability, wealth, and sexual orientation.

Chapter 8 examines the Constitution's protection of individual rights, other than the First Amendment. The chapter presents the law concerning rights of privacy and personhood, the right to travel, the right to vote, and the right of access to the courts. The chapter concludes by examining procedural due process rights. The chapter thus covers individual rights protected under each of the clauses of the Fourteenth Amendment: the Due Process, Equal Protection, and Privileges or Immunities Clauses. Although the chapter is clear about where each right was found and is protected, its unifying theme is its focus on the rights possessed by individuals.

Chapter 9 focuses on the First Amendment's protection of freedom of expression. This is the longest chapter of the book, and I recognize that courses vary in how they cover this topic. Some schools, such as my own, have an entire course devoted to the First Amendment's protection of speech and religion. For such courses, I have been fairly comprehensive in covering these topics, so that the book has enough material in these two chapters to be used for an entire course. However, I also recognize that some constitutional law courses cover the First Amendment as a smaller part of a broader survey course. I therefore tried to be careful to construct the chapter so that it could be used in whole or in part, in any order, and still be comprehensible.

The chapter begins by considering the Court's method in examining freedom of speech, exploring topics such as the distinctions between content-based and content-neutral government regulation, prior restraints, vagueness and overbreadth, what is "speech," and what is an infringement of speech. The chapter then considers the categories of unprotected and less-protected speech, such as incitement, sexual speech, commercial speech, defamation, and so on. Next the chapter examines the availability of property for speech and concludes by considering, in turn, freedom of association and freedom of the press.

Finally, Chapter 10 looks at the Religion Clauses: the Free Exercise Clause and the Establishment Clause. Again, the goal is to provide sufficient material to allow use of the book in a course specializing in the First Amendment or to allow excerption for a constitutional law survey course.

In the years since the fifth edition, there have been major decisions in virtually every area of constitutional law, including the political question doctrine, congressional power, presidential power, the dormant commerce clause, due process and equal protection, and First Amendment issues concerning speech and religion. There is substantial coverage of all of these new developments. One disquieting trend has been the significant increase in the length of Supreme Court opinions. I have erred on the side of completeness to give students a full sense of the arguments on both sides. But I also felt that the book simply could not get any longer. Thus, in some areas I have substituted essays for older or less important cases. I have deleted the materials on congressional power to authorize suits against state governments, but am glad to provide it electronically to any professor who wishes to cover this material.

Two other prefatory comments are necessary. When I began this book, my goal was to edit the cases less than most constitutional law casebooks. Reading the original decisions convinces me that for virtually every case, important

xxxvi Preface

material inevitably has been excised. However, as I worked on the book, I discovered that producing a text of reasonable length necessitates far more editing than I wish were necessary. I agonized over how to cut the cases and always ended up editing far more than I wanted. For the sake of readability, I have not indicated with ellipses where I have cut. Providing ellipses does not tell the reader anything about what was omitted, and constant ellipses are distracting. However, additions to the Court's language, even of a word, are indicated in brackets. I generally omitted the Court's citations, except where they seemed important to communicate something specific about the authority relied on.

The other prefatory comment concerns the relationship of this book to my one-volume treatise, *Constitutional Law: Principles and Policies.* The books are quite different in their goals and presentation. This is a casebook designed to present the major cases of constitutional law along with sufficient additional material to provide context and a basis for class discussions. The treatise is meant to be a reference work that summarizes the law and describes competing policy considerations.

Of course, there are places where I am saying essentially the same thing, such as in providing context and historical background. Initially, I was determined not to repeat anything I said in the treatise. This proved impossible and, I think, unnecessary. I often could not think of other ways to communicate the same material. Thus, sometimes the same language, and even the same paragraphs, appear in both books. My hope is that this will in no way diminish the usefulness of my treatise, even for students using this casebook. The books are so different in their focus and presentation that occasional overlap should not be a problem.

This sixth edition follows the same approach as the first five editions but has the benefit of many helpful comments and suggestions I received from users of the book. In some places, the cases are less edited.

This sixth edition is current through the end of the Supreme Court's October 2018 term, which ended on June 27, 2019. I will continue to prepare annual supplements and a new edition every four years. I welcome suggestions from students and teachers using this book.

Erwin Chemerinsky

October 2019

I am very grateful to the many people who made this book possible. First, I want to thank Carol McGeehan, who suggested that I write this book and who helped me in formulating its approach. I am grateful to Joe Terry and everyone at The Froebe Group for their assistance. As always, Aspen Publishing has been everything an author could hope for and more.

Second, I am grateful for all the institutional support I received in completing the first edition of this book at the University of Southern California Law School and the second edition at Duke University School of Law. At USC, Deans Scott Bice and Matthew Spitzer were enormously supportive of this book and of my work. Darin Fox provided terrific computer assistance, and my assistant, Margaret Miller, was invaluable in helping me complete this book and supporting me in all my professional endeavors for 15 years. At Duke, Dean Katherine Bartlett was wonderfully supportive of my work, including this book. I prepared the third, fourth, and fifth editions at the University of California, Irvine School of Law, where I was tremendously assisted by Brandy Stewart. And this edition was prepared at the University of California, Berkeley School of Law. I am very grateful to my assistant, Whitney Mello.

Third, many friends provided excellent comments and suggestions that are reflected throughout the book. Barry Friedman and Bill Marshall helped me develop the concept of the book and played an early key role in my writing it. Larry Simon and Marcy Strauss read chapters and provided useful suggestions. I am also very grateful to Doug Laycock, John Eastman, James Kushner, Evan Lee, Sheldon Nahmod, Chris Schroeder, Neil Siegel, Stephen Siegel, Marcy Strauss, Len Strickman, and Nadine Strossen for their helpful comments on the earlier editions. Jonathan Miller and Clifford Rosky provided valuable suggestions as I was completing this edition.

Fourth, I am very appreciative of my research assistants. I received great assistance from Robin Bechtold, Diara Fleming, and Amy Kreutner on the first edition; from Chris Baird, David Breau, Leslie Cooley, Sarah Kline, and Michelle Riskind on the second edition; from Kara Kapp and Jonathan Tam on the third edition; from Francisco Balderamma and Tina Salvato on the fourth edition; from Laura Lively on the fifth edition; and from Amanda Sadra and David Fernandez on this edition.

Finally, and most important, I thank my family: my wife, Catherine Fisk, and my children, Jeff, Adam, Alex, and Mara, and my daughter-in-law, Kim, and my grandchildren, Andrew and Sarah. Their love, support, and encouragement mean more than words can ever express.

We the People of the United States, in Order to form a more perfect Union, establish justice, insure domestic Tranquility, provide for the common defence, promote the general Welfare, and secure the Blessings of Liberty to ourselves and our Posterity, do ordain and establish this Constitution for the United States of America.

Section 1. All legislative Powers herein granted shall be vested in a Congress of the United States which shall consist of a Senate and House of Representatives.

- Section 2. [1] The House of Representatives shall be composed of Members chosen every second Year by the People of the several States, and the Electors in each State shall have the Qualifications requisite for Electors of the most numerous Branch of the State Legislature.
- [2] No Person shall be a Representative who shall not have attained to the Age of twenty five Years, and been seven Years a Citizen of the United States, and who shall not, when elected, be an Inhabitant of that State in which he shall be chosen.
- [3] Representatives and direct Taxes shall be apportioned among the several States which may be included within this Union, according to their respective Numbers, which shall be determined by adding to the whole Number of free Persons, including those bound to Service for a Term of Years, and excluding Indians not taxed, three fifths of all other Persons. The actual Enumeration shall be made within three Years after the first meeting of the Congress of the United States, and within every subsequent Term of ten Years, in such Manner as they shall by Law direct. The Number of Representatives shall not exceed one for every thirty Thousand, but each State shall have at Least One Representative; and until such enumeration shall be made, the State of New Hampshire shall be entitled to chuse three, Massachusetts eight, Rhode Island and Providence Plantations one, Connecticut five, New York six, New Jersey four, Pennsylvania eight, Delaware one, Maryland six, Virginia ten, North Carolina five, South Carolina five, and Georgia three.
- [4] When vacancies happen in the Representation from any State, the Executive Authority thereof shall issue Writs of Election to fill such Vacancies.
- [5] The House of Representatives shall chuse their Speaker and other Officers; and shall have the sole Power of Impeachment.

- Section 3. [1] The Senate of the United States shall be composed of two Senators from each State, chosen by the Legislature thereof, for six Years; and each Senator shall have one Vote.
- [2] Immediately after they shall be assembled in Consequence of the first Election, they shall be divided as equally as may be into three Classes. The Seats of the Senators of the first Class shall be vacated at the Expiration of the second Year, of the second Class at the Expiration of the fourth Year, and of the third Class at the Expiration of the sixth Year, so that one third may be chosen every second Year; and if Vacancies happen by Resignation, or otherwise, during the Recess of the Legislature of any State, the Executive thereof may make temporary Appointments until the next Meeting of the Legislature, which shall then fill such Vacancies.
- [3] No Person shall be a Senator who shall not have attained to the Age of thirty Years, and been nine Years a Citizen of the United States, and who shall not, when elected, be an Inhabitant of that State for which he shall be chosen.
- [4] The Vice President of the United States shall be President of the Senate, but shall have no Vote, unless they be equally divided.
- [5] The Senate shall chuse their other Officers, and also a President pro tempore, in the absence of the Vice President, or when he shall exercise the Office of President of the United States.
- [6] The Senate shall have the sole Power to try all Impeachments. When sitting for that Purpose, they shall be on Oath or Affirmation. When the President of the United States is tried, the Chief Justice shall preside: And no Person shall be convicted without the Concurrence of two thirds of the Members present.
- [7] Judgment in Cases of Impeachment shall not extend further than to removal from Office, and disqualification to hold and enjoy any Office of honor, Trust or Profit under the United States: but the Party convicted shall nevertheless be liable and subject to Indictment, Trial, judgment and Punishment, according to Law.
- Section 4. [1] The Times, Places and Manner of holding Elections for Senators and Representatives, shall be prescribed in each State by the Legislature thereof; but the Congress may at any time by law make or alter such Regulations, except as to the Places of chusing Senators.
- [2] The Congress shall assemble at least once in every Year, and such Meeting shall be on the first Monday in December, unless they shall by Law appoint a different Day.
- Section 5. [1] Each house shall be the Judge of the Elections, Returns and Qualifications of its own members, and a Majority of each shall constitute a Quorum to do Business; but a smaller Number may adjourn from day to day, and may be authorized to compel the Attendance of absent members, in such Manner, and under such Penalties as each House may provide.
- [2] Each House may determine the Rules of its Proceedings, punish its Members for disorderly Behavior, and, with the Concurrence of two thirds, expel a Member.
- [3] Each House shall keep a Journal of its Proceedings, and from time to time publish the same, excepting such Parts as may in their Judgment require Secrecy; and the Yeas and Nays of the Members of either House on any question shall, at the Desire of one fifth of those Present, be entered on the Journal.
- [4] Neither House, during the Session of Congress, shall, without the Consent of the other, adjourn for more than three days, nor to any other Place than that in which the two Houses shall be sitting.

- Section 6. [1] The Senators and Representatives shall receive a Compensation for their Services, to be ascertained by Law, and paid out of the Treasury of the United States. They shall in all Cases, except Treason, Felony and Breach of the Peace, be privileged from Arrest during their Attendance at the Session of their respective Houses, and in going to and returning from the same; and for any Speech or Debate in either House, they shall not be questioned in any other Place.
- [2] No Senator or Representative shall, during the time for which he was elected, be appointed to any civil Office under the Authority of the United States, which shall have been created, or the Emoluments whereof shall have been encreased during such time; and no Person holding any office under the United States, shall be a Member of either House during his Continuance in Office.
- Section 7. [1] All Bills for raising Revenue shall originate in the House of Representatives; but the Senate may propose or concur with Amendments as on other Bills.
- [2] Every Bill which shall have passed the House of Representatives and the Senate, shall, before it becomes a Law, be presented to the President of the United States; If he approve he shall sign it, but if not he shall return it, with his Objections to the House in which it shall have originated, who shall enter the Objections at large on their Journal, and proceed to reconsider it. If after such Reconsideration two thirds of that House shall agree to pass the Bill, it shall be sent, together with the Objections, to the other House, by which it shall likewise be reconsidered, and if approved by two thirds of that House, it shall become a Law. But in all such Cases the Votes of both Houses shall be determined by Yeas and Nays, and the Names of the Persons voting for and against the Bill shall be entered on the Journal of each House respectively. If any Bill shall not be returned by the President within ten Days (Sundays excepted) after it shall have been presented to him, the Same shall be a Law, in like Manner as if he had signed it, unless the Congress by their Adjournment prevents its Return, in which Case it shall not be a Law.
- [3] Every Order, Resolution, or Vote to Which the Concurrence of the Senate and House of Representatives may be necessary (except on a question of Adjournment) shall be presented to the President of the United States; and before the Same shall take Effect, shall be approved by him, or being disapproved by him, shall be repassed by two thirds of the Senate and House of Representatives, according to the Rules and Limitations prescribed in the Case of a Bill.
- Section 8. [1] The Congress shall have Power To lay and collect Taxes, Duties, Imposts and Excises, to pay the Debts and provide for the common Defence and general Welfare of the United States; but all Duties, Imposts and Excises shall be uniform throughout the United States;
 - [2] To borrow money on the credit of the United States;
- [3] To regulate Commerce with foreign Nations, and among the several States, and with the Indian Tribes;
- [4] To establish an uniform Rule of Naturalization, and uniform Laws on the subject of Bankruptcies throughout the United States;
- [5] To coin Money, regulate the Value thereof, and of foreign Coin, and fix the Standard of Weights and Measures;
- [6] To provide the Punishment of counterfeiting the Securities and current Coin of the United States;

- [7] To establish Post Offices and post Roads;
- [8] To promote the Progress of Science and useful Arts, by securing for limited Times to Authors and Inventors the exclusive Right to their respective Writings and Discoveries;
 - [9] To constitute Tribunals inferior to the supreme Court;
- [10] To define and punish Piracies and Felonies committed on the high Seas, and Offenses against the Law of Nations;
- [11] To declare War, grant Letters of Marque and Reprisal, and make Rules concerning Captures on Land and Water;
- [12] To raise and support Armies, but no Appropriation of Money to that Use shall be a longer Term than two Years;
 - [13] To provide and maintain a Navy;
- [14] To make Rules for the Government and Regulation of the land and naval Forces;
- [15] To provide for calling forth the Militia to execute the Laws of the Union, suppress Insurrections and repel Invasions;
- [16] To provide for organizing, arming, and disciplining, the Militia, and for governing such Part of them as may be employed in the Service of the United States, reserving to the States respectively, the Appointment of the Officers, and the Authority of training the Militia according to the discipline prescribed by Congress;
- [17] To exercise exclusive Legislation in all Cases whatsoever, over such District (not exceeding ten Miles square) as may, by Cession of particular States, and the Acceptance of Congress, become the Seat of the Government of the United States, and to exercise like Authority over all Places purchased by the Consent of the Legislature of the State in which the Same shall be, for the Erection of Forts, Magazines, Arsenals, dock-Yards, and other needful Buildings;—And
- [18] To make all Laws which shall be necessary and proper for carrying into Execution the foregoing Powers, and all other Powers vested by this Constitution in the Government of the United States, or in any Department or Officer thereof.
- Section 9. [1] The Migration or Importation of such Persons as any of the States now existing shall think proper to admit, shall not be prohibited by the Congress prior to the Year one thousand eight hundred and eight, but a Tax or duty may be imposed on such Importation, not exceeding ten dollars for each Person.
- [2] The privilege of the Writ of Habeas Corpus shall not be suspended, unless when in Cases of Rebellion or Invasion the public Safety may require it.
 - [3] No Bill of Attainder or ex post facto Law shall be passed.
- [4] No Capitation, or other direct, Tax shall be laid, unless in Proportion to the Census or Enumeration herein before directed to be taken.
 - [5] No Tax or Duty shall be laid on articles exported from any State.
- [6] No Preference shall be given by any Regulation of Commerce or Revenue to the Ports of one State over those of another: nor shall Vessels bound to, or from, one State, be obliged to enter, clear, or pay Duties in another.
- [7] No Money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law; and a regular Statement and Account of the Receipts and Expenditures of all public Money shall be published from time to time.
- [8] No title of Nobility shall be granted by the United States: And no Person holding any Office of Profit or Trust under them, shall, without the Consent of

the Congress, accept of any present, Emolument, Office, or Title, of any kind whatever, from any King, Prince, or foreign State.

Section 10. [1] No State shall enter into any Treaty, Alliance, or Confederation; grant Letters of Marque and Reprisal; coin Money; emit Bills of Credit; make any Thing but gold and silver Coin a Tender in Payment of Debts; pass any Bill of Attainder, ex post facto Law, or Law impairing the Obligation of Contracts, or grant any title of Nobility.

- [2] No State shall, without the Consent of the Congress, lay any Imposts or Duties on Imports or Exports, except what may be absolutely necessary for executing its inspection Laws: and the net Produce of all Duties and Imposts, laid by any State on Imports or Exports, shall be for the Use of the Treasury of the United States; and all such Laws be subject to the Revision and Controul of the Congress.
- [3] No State shall, without the Consent of Congress, lay any Duty of Tonnage, keep Troops, or Ships of War in time of Peace, enter into any Agreement or Compact with another State, or with a foreign Power, or engage in War, unless actually invaded, or in such imminent Danger as will not admit of delay.

Section 1. [1] The executive Power shall be vested in a President of the United States of America. He shall hold his Office during the Term of four Years, and, together with the Vice President, chosen for the same Term, be elected, as follows:

- [2] Each State shall appoint, in such Manner as the Legislature thereof may direct, a Number of Electors, equal to the whole Number of Senators and Representatives to which the State may be entitled in the Congress: but no Senator or Representative, or Person holding an Office of Trust or Profit under the United States, shall be appointed an Elector.
- [3] The Electors shall meet in their respective States, and vote by Ballot for two Persons, of whom one at least shall not be an Inhabitant of the same State with themselves. And they shall make a List of all the Persons voted for, and of the Number of Votes for each; which List they shall sign and certify, and transmit sealed to the Seat of the Government of the United States, directed to the President of the Senate. The President of the Senate shall, in the Presence of the Senate and House of Representatives, open all the Certificates, and the Votes shall then be counted. The Person having the greatest Number of Votes shall be the President, if such Number be a Majority of the whole Number of Electors appointed; and if there be more than one who have such Majority, and have an equal Number of Votes, then the House of Representatives shall immediately chuse by Ballot one of them for President; and if no Person have a Majority, then from the five highest on the List the said House shall in like Manner chuse the President. But in chusing the President, the Votes shall be taken by States, the Representation from each State having one vote; a quorum for this Purpose shall consist of a Member or Members from two thirds of the States, and a Majority of all the States shall be necessary to a Choice. In every Case, after the Choice of the President, the Person having the Greatest Number

of Votes of the Electors shall be the Vice President. But if there should remain two or more who have equal Votes, the Senate shall chuse from them by Ballot the Vice President.

- [4] The Congress may determine the Time of chusing the Electors, and the Day on which they shall give their Votes; which Day shall be the same throughout the United States.
- [5] No person except a natural born Citizen, or a Citizen of the United States, at the time of the Adoption of this Constitution, shall be eligible to the Office of President; neither shall any Person be eligible to that Office who shall not have attained to the Age of thirty five Years, and been fourteen Years a Resident within the United States.
- [6] In case of the removal of the President from Office, or of his Death, Resignation, or Inability to discharge the Powers and Duties of the said Office, the Same shall devolve on the Vice President, and the Congress may by Law provide for the Case of Removal, Death, Resignation or Inability, both of the President and Vice President, declaring what Officer shall then act as President, and such Officer shall act accordingly, until the Disability be removed, or a President shall be elected.
- [7] The President shall, at stated Times, receive for his Services, a Compensation, which shall neither be increased nor diminished during the Period for which he shall have been elected, and he shall not receive within that Period any other Emolument from the United States, or any of them.
- [8] Before he enter on the Execution of his Office, he shall take the following Oath or Affirmation: "I do solemnly swear (or affirm) that I will faithfully execute the Office of President of the United States, and will to the best of my Ability, preserve, protect and defend the Constitution of the United States."
- Section 2. [1] The President shall be Commander in Chief of the Army and Navy of the United States, and of the Militia of the several States, when called into the actual Service of the United States; he may require the Opinion, in writing, of the principal Officer in each of the executive Departments, upon any subject relating to the Duties of their respective Offices, and he shall have Power to grant Reprieves and Pardons for Offenses against the United States, except in Cases of Impeachment.
- [2] He shall have Power, by and with the Advice and Consent of the Senate, to make Treaties, provided two thirds of the Senators present concur; and he shall nominate, and by and with the Advice and Consent of the Senate, shall appoint Ambassadors, other public Ministers and Consuls, Judges of the supreme Court, and all other Officers of the United States, whose Appointments are not herein otherwise provided for, and which shall be established by Law: but the Congress may by Law vest the Appointment of such inferior Officers, as they think proper, in the President alone, to the Courts of Law, or in the Heads of Departments.
- [3] The President shall have Power to fill up all Vacancies that may happen during the Recess of the Senate by granting Commissions which shall expire at the End of their next Session.

Section 3. He shall from time to time give to the Congress Information of the State of the Union, and recommend to their Consideration such Measures as he shall judge necessary and expedient; he may, on extraordinary Occasions, convene both Houses, or either of them, and in Case of Disagreement between them, with Respect to the time of Adjournment, he may adjourn them to such Time as he shall think proper; he shall receive Ambassadors and other public

Ministers; he shall take Care that the Laws be faithfully executed, and shall Commission all the Officers of the United States.

Section 4. The President, Vice President and all civil Officers of the United States, shall be removed from Office on Impeachment for, and Conviction of, Treason, Bribery, or other high Crimes and Misdemeanors.

- Section 1. The judicial Power of the United States, shall be vested in one supreme Court, and in such inferior Courts as the Congress may from time to time ordain and establish. The Judges, both of the supreme and inferior Courts, shall hold their Offices during good Behaviour, and shall, at stated Times, receive for their Services a Compensation, which shall not be diminished during their Continuance in Office.
- Section 2. [1] The Judicial Power shall extend to all Cases, in Law and Equity, arising under this Constitution, the Laws of the United States, and Treaties made, or which shall be made, under their Authority;—to all Cases affecting Ambassadors, other public Ministers and Consuls;—to all Cases of admiralty and maritime Jurisdiction;—to Controversies to which the United States shall be a Party;—to Controversies between two or more States; between a State and Citizens of another State;—between Citizens of different States;—between Citizens of the same State claiming Lands under Grants of different States, and between a State, or the Citizens thereof, and foreign States, Citizens or Subjects.
- [2] In all cases affecting Ambassadors, other public Ministers and Consuls, and those in which a State shall be Party, the supreme Court shall have original Jurisdiction. In all the other Cases before mentioned, the supreme Court shall have appellate Jurisdiction, both as to Law and Fact, with such Exceptions, and under such Regulations as the Congress shall make.
- [3] The trial of all Crimes, except in Cases of Impeachment, shall be by Jury; and such Trial shall be held in the State where the said Crimes shall have been committed; but when not committed within any State, the Trial shall be at such Place or Places as the Congress may by Law have directed.
- Section 3. [1] Treason against the United States, shall consist only in levying War against them, or in adhering to their Enemies, giving them Aid and Comfort. No person shall be convicted of Treason unless on the Testimony of two Witnesses to the same over Act, or on Confession in open Court.
- [2] The Congress shall have Power to declare the Punishment of Treason, but no Attainder of Treason shall work Corruption of Blood, or Forfeiture except during the Life of the Person attainted.

Section 1. Full Faith and Credit shall be given in each State to the public Acts, Records, and judicial Proceedings of every other State. And the Congress

may by general Laws prescribe the Manner in which such Acts, Records and Proceedings shall be proved, and the Effect thereof.

- Section 2. [1] The Citizens of each State shall be entitled to all Privileges and Immunities of Citizens in the several States.
- [2] A Person charged in any State with Treason, Felony, or other Crime, who shall flee from Justice, and be found in another State, shall on demand of the executive Authority of the State from which he fled, be delivered up, to be removed to the State having Jurisdiction of the Crime.
- [3] No Person held to Service or Labour in one State, under the Laws thereof, escaping into another, shall, in Consequence of any Law or Regulation therein, be discharged from such Service or Labour, but shall be delivered up on Claim of the Party to whom such Service or Labour may be due.
- Section 3. [1] New States may be admitted by the Congress into this Union; but no new State shall be formed or erected within the Jurisdiction of any other State; nor any State be formed by the Junction of two or more States, or Parts of States, without the Consent of the Legislatures of the States concerned as well as of the Congress.
- [2] The Congress shall have Power to dispose of and make all needful Rules and Regulations respecting the Territory or other Property belonging to the United States; and nothing in this Constitution shall be so construed as to Prejudice any Claims of the United States, or of any particular State.
- Section 4. The United States shall guarantee to every State in this Union a Republican Form of Government, and shall protect each of them against Invasion; and on Application of the Legislature, or of the Executive (when the Legislature cannot be convened) against domestic Violence.

The Congress, whenever two thirds of both Houses shall deem it necessary, shall propose Amendments to this Constitution, or, on the Application of the Legislatures of two thirds of the several States, shall call a Convention for proposing Amendments, which, in either Case, shall be valid to all Intents and Purposes, as part of this Constitution, when ratified by the Legislatures of three fourths of the several States, or by Conventions in three fourths thereof, as the one or the other Mode of Ratification may be proposed by the Congress; Provided that no Amendment which may be made prior to the Year One thousand eight hundred and eight shall in any Manner affect the first and fourth Clauses in the Ninth Section of the first Article; and that no State, without its Consent, shall be deprived of its equal Suffrage in the Senate.

[1] All Debts contracted and Engagements entered into, before the Adoption of this Constitution, shall be as valid against the United States under this Constitution, as under the Confederation.

- [2] This Constitution, and the Laws of the United States which shall be made in Pursuance thereof; and all Treaties made, or which shall be made, under the Authority of the United States, shall be the supreme Law of the Land; and the Judges in every State shall be bound thereby, any Thing in the Constitution or Laws of any State to the Contrary notwithstanding.
- [3] The Senators and Representatives before mentioned, and the Members of the several State Legislatures, and all executive and judicial Officers, both of the United States and of the several States, shall be bound by Oath or Affirmation, to support this Constitution; but no religious Test shall ever be required as a Qualification to any Office or public Trust under the United States.

The Ratification of the Conventions of nine States shall be sufficient for the Establishment of this Constitution between the States so ratifying the Same.

Done in Convention by the Unanimous Consent of the States present the Seventeenth Day of September in the Year of our Lord one thousand seven hundred and Eighty seven and of the Independence of the United States of America the Twelfth.

ARTICLESINADDITIONTO, AND AMENDMENT OF, THE CONSTITUTION OF THE UNITED STATES OF AMERICA, PROPOSED BY CONGRESS, AND RATIFIED BY THE LEGISLATURES OF THE SEVERAL STATES, PURSUANT TO THE FIFTH ARTICLE OF THE ORIGINAL CONSTITUTION.

Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble, and to petition the Government for a redress of grievances.

A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed.

No Soldier shall, in time of peace be quartered in any house, without the consent of the Owner, nor in time of war, but in a manner to be prescribed by law.

The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

No person shall be held to answer for a capital, or otherwise infamous crime, unless on a presentment or indictment of a Grand Jury, except in cases arising in the land or naval forces, or in the Militia, when in actual service in time of War or public danger; nor shall any person be subject for the same offence to be twice put in jeopardy of life or limb; nor shall be compelled in any criminal case to be a witness against himself, nor be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation.

In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence.

In Suits at common law, where the value in controversy shall exceed twenty dollars, the right of trial by jury shall be preserved, and no fact tried by a jury, shall be otherwise reexamined in any Court of the United States, than according to the rules of the common law.

Excessive bail shall not be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

The enumeration in the Constitution, of certain rights, shall not be construed to deny or disparage others retained by the people.

The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people.

The Judicial power of the United States shall not be construed to extend to any suit in law or equity, commenced or prosecuted against one of the United States by Citizens of another State, or by Citizens or Subjects of any Foreign State.

The Electors shall meet in their respective states and vote by ballot for President and Vice-President, one of whom, at least, shall not be an inhabitant of the same state with themselves; they shall name in their ballots the person voted for as President, and in distinct ballots the person voted for as Vice-President, and they shall make distinct lists of all persons voted for as President, and of all persons voted for as Vice-President, and of the number of votes for each, which lists they shall sign and certify, and transmit sealed to the seat of the government of the United States, directed to the President of the Senate;—The President of the Senate shall, in the presence of the Senate and House of Representatives, open all the certificates and the votes shall then be counted;—The person having the greatest number of votes for President, shall be the President, if such number be a majority of the whole number of Electors appointed; and if no person have such majority, then from the persons having the highest numbers not exceeding three on the list of those voted for as President, the House of Representatives shall choose immediately, by ballot, the President. But in choosing the President, the votes shall be taken by states, the representation from each state having one vote; a quorum for this purpose shall consist of a member or members from twothirds of the states, and a majority of all the states shall be necessary to a choice. And if the House of Representatives shall not choose a President whenever the right of choice shall devolve upon them, before the fourth day of March next following, then the Vice-President shall act as President, as in the case of the death or other constitutional disability of the President.—The person having

the greatest number of votes as Vice-President, shall be the Vice-President, if such number be a majority of the whole number of Electors appointed, and if no person have a majority, then from the two highest numbers on the list, the Senate shall choose the Vice-President; a quorum for the purpose shall consist of two-thirds of the whole number of Senators, and a majority of the whole number shall be necessary to a choice. But no person constitutionally ineligible to the office of President shall be eligible to that of Vice-President of the United States.

Section 1. Neither slavery nor involuntary servitude, except as a punishment for crime whereof the party shall have been duly convicted, shall exist within the United States, or any place subject to their jurisdiction.

Section 2. Congress shall have power to enforce this article by appropriate legislation.

Section 1. All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the State wherein they reside. No State shall make or enforce any law which shall abridge the privileges or immunities of citizens of the United States; nor shall any State deprive any person of life, liberty, or property, without due process of law; nor deny to any person within its jurisdiction the equal protection of the laws.

Section 2. Representatives shall be apportioned among the several States according to their respective numbers, counting the whole number of persons in each State, excluding Indians not taxed. But when the right to vote at any election for the choice of electors for President and Vice-President of the United States, Representatives in Congress, the Executive and Judicial officers of a State, or the members of the Legislature thereof, is denied to any of the male inhabitants of such State, being twenty-one years of age, and citizens of the United States, or in any way abridged, except for participation in rebellion, or other crime, the basis of representation therein shall be reduced in the proportion which the number of such male citizens shall bear to the whole number of male citizens twenty-one years of age in such State.

Section 3. No person shall be a Senator or Representative in Congress, or elector of President and Vice-President, or hold any office, civil or military, under the United States, or under any State, who, having previously taken an oath, as a member of Congress, or as an officer of the United States, or as a member of any State legislature, or as an executive or judicial officer of any State, to support the Constitution of the United States, shall have engaged in insurrection or rebellion against the same, or given aid or comfort to the

enemies thereof. But Congress may by a vote of two-thirds of each House, remove such disability.

Section 4. The validity of the public debt of the United States, authorized by law, including debts incurred for payment of pensions and bounties for services in suppressing insurrection or rebellion, shall not be questioned. But neither the United States nor any State shall assume or pay any debt or obligation incurred in aid of insurrection or rebellion against the United States, or any claim for the loss of emancipation of any slave; but all such debts, obligations and claims shall be held illegal and void.

Section 5. The Congress shall have power to enforce, by appropriate legislation, the provisions of this article.

Section 1. The right of citizens of the United States to vote shall not be denied or abridged by the United States or by any State on account of race, color, or previous condition of servitude.

Section 2. The Congress shall have power to enforce this article by appropriate legislation.

The Congress shall have power to lay and collect taxes on incomes, from whatever source derived, without apportionment among the several States, and without regard to any census or enumeration.

- [1] The Senate of the United States shall be composed of two Senators from each State, elected by the people thereof, for six years, and each Senator shall have one vote. The electors in each State shall have the qualifications requisite for electors of the most numerous branch of the State legislatures.
- [2] When vacancies happen in the representation of any State in the Senate, the executive authority of such State shall issue writs of election to fill such vacancies: *Provided*, That the legislature of any State may empower the executive thereof to make temporary appointments until the people fill the vacancies by election as the legislature may direct.
- [3] This amendment shall not be so construed as to affect the election or term of any Senator chosen before it becomes valid as part of the Constitution.

Section 1. After one year from the ratification of this article the manufacture, sale, or transportation of intoxicating liquors within, the importation thereof into, or the exportation thereof from the United States and all territory subject to the jurisdiction thereof for beverage purposes is hereby prohibited.

Section 2. The Congress and the several States shall have concurrent power to enforce this article by appropriate legislation.

Section 3. This article shall be inoperative unless it shall have been ratified as an amendment to the Constitution by the legislatures of the several States, as provided in the Constitution, within seven years from the date of the submission hereof to the States by the Congress.

- [1] The right of citizens of the United States to vote shall not be denied or abridged by the United States or by any State on account of sex.
 - [2] Congress shall have power to enforce this article by appropriate legislation.

Section 1. The terms of the President and Vice President shall end at noon on the 20th day of January, and the terms of Senators and Representatives at noon on the 3d day of January, of the years in which such terms would have ended if this article had not been ratified; and the terms of their successor shall then begin.

Section 2. The Congress shall assemble at least once in every year, and such meeting shall begin at noon on the 3d day of January, unless they shall by law appoint a different day.

Section 3. If, at the time fixed for the beginning of the term of the President, the President elect shall have died, the Vice President elect shall become President. If a President shall not have been chosen before the time fixed for the beginning of his term, or if the President elect shall have failed to qualify, then the Vice President elect shall act as President until a President shall have qualified; and the Congress may by law provide for the case wherein neither a President elect nor a Vice President elect shall have qualified, declaring who shall then act as President, or the manner in which one who is to act shall be selected, and such person shall act accordingly until a President or Vice President shall have qualified.

Section 4. The Congress may by law provide for the case of the death of any of the persons from whom the House of Representatives may choose a President whenever the right of choice shall have devolved upon them, and for the case of the death of any of the persons from whom the Senate may

choose a Vice President whenever the right of choice shall have devolved upon them.

Section 5. Sections 1 and 2 shall take effect on the 15th day of October following the ratification of this article.

Section 6. This article shall be inoperative unless it shall have been ratified as an amendment to the Constitution by the legislatures of three-fourths of the several States within seven years from the date of its submission.

Section 1. The eighteenth article of amendment to the Constitution of the United States is hereby repealed.

Section 2. The transportation or importation into any State, Territory, or possession of the United States for delivery or use therein of intoxicating liquors, in violation of the laws thereof, is hereby prohibited.

Section 3. This article shall be inoperative unless it shall have been ratified as an amendment to the Constitution by conventions in the several States, as provided in the Constitution, within seven years from the date of the submissions hereof to the States by the Congress.

Section 1. No person shall be elected to the office of the President more than twice, and no person who has held the office of President, or acted as President, for more than two years of a term to which some other person was elected President shall be elected to the office of the President more than once. But this Article shall not apply to any person holding the office of President when this Article was proposed by the Congress, and shall not prevent any person who may be holding the office of President, or acting as President, during the term within which the Article becomes operative from holding the office of President or acting as President during the remainder of such term.

Section 2. This article shall be inoperative unless it shall have been ratified as an amendment to the Constitution by the legislatures of three-fourths of the several States within seven years from the date of its submission to the States by the Congress.

Section 1. The District constituting the seat of Government of the United States shall appoint in such manner as the Congress may direct:

A number of electors of President and Vice President equal to the whole number of Senators and Representatives in Congress to which the District would be entitled if it were a State, but in no event more than the least populous State; they shall be in addition to those appointed by the States, but they shall be considered, for the purposes of the election of President and Vice President, to be electors appointed by a State; and they shall meet in the District and perform such duties as provided by the twelfth article of amendment.

Section 2. The Congress shall have power to enforce this article by appropriate legislation.

Section 1. The right of citizens of the United States to vote in any primary or other election for President or Vice President for electors for President or Vice President, or for Senator or Representative in Congress, shall not be denied or abridged by the United States or any State by reason of failure to pay any poll tax or other tax.

Section 2. The Congress shall have power to enforce this article by appropriate legislation.

Section 1. In case of the removal of the President from office or of his death or resignation, the Vice President shall become President.

Section 2. Whenever there is a vacancy in the office of the Vice President, the President shall nominate a Vice President who shall take office upon confirmation by a majority vote of both Houses of Congress.

Section 3. Whenever the President transmits to the President pro tempore of the Senate and the Speaker of the House of Representatives his written declaration that he is unable to discharge the powers and duties of his office, and until he transmits to them a written declaration to the contrary, such powers and duties shall be discharged by the Vice President as Acting President.

Section 4. Whenever the Vice President and a Majority of either the principal officers of the executive departments or of such other body as Congress may by law provide, transmit to the President pro tempore of the Senate and the Speaker of the House of Representatives their written declaration that the President is unable to discharge the powers and duties of his office, the Vice President shall immediately assume the powers and duties of the office as Acting President.

Thereafter, when the President transmits to the President pro tempore of the Senate and the Speaker of the House of Representatives his written declaration that no inability exists, he shall resume the powers and duties of his office unless the Vice President and a majority of either the principal officers of the executive department or of such other body as Congress may by law provide, transmit within four days to the President pro tempore of the Senate and the Speaker of the House of Representatives their written declaration that the President is

unable to discharge the powers and duties of his office. Thereupon Congress shall decide the issue, assembling within forty-eight hours for that purpose if not in session. If the Congress, within twenty-one days after receipt of the latter written declaration, or, if Congress is not in session, within twenty-one days after Congress is required to assemble, determined by two-thirds vote of both Houses that the President is unable to discharge the powers and duties of his office, the Vice President shall continue to discharge the same as Acting President; otherwise, the President shall resume the powers and duties of his office.

Section 1. The right of citizens of the United States, who are eighteen years of age or older, to vote shall not be denied or abridged by the United States or by any State on account of age.

Section 2. The Congress shall have power to enforce this article by appropriate legislation.

Section 1. No law, varying the Compensation for the services of the Senators and Representatives, shall take effect, unless an election of Representatives shall have intervened.